



ANNUAL COMPREHENSIVE FINANCIAL REPORT

AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2023

**PREPARED BY THE
DEPARTMENT OF FINANCE**

**DIRECTOR OF FINANCE & TREASURER
DANIELLE BROWN, MBA**

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INDEPENDENT AUDITORS' REPORT

Mayor and Common Council
City of Franklin, Wisconsin
Franklin, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Franklin, Wisconsin (the City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Franklin, Wisconsin, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who consider it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Mayor and Common Council
City of Franklin, Wisconsin

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Milwaukee, Wisconsin
July 31, 2024

BASIC FINANCIAL STATEMENTS

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2023**

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 70,351,708	\$ 10,632,397	\$ 80,984,105
Receivables, net			
Accounts receivable	3,133,397	2,915,050	6,048,447
Taxes receivable	14,139,020	-	14,139,020
Special assessments receivable	207,154	-	207,154
Leases	1,504,313	1,504,312	3,008,625
Interest	36,179	-	36,179
Due from other governments	174,462	12,262,758	12,437,220
Prepaid items	46,858	-	46,858
Inventories	54,401	-	54,401
Internal balances	53,250	(53,250)	-
Restricted cash and investments	-	482,900	482,900
Capital assets (net of accumulated depreciation)			
Land	30,334,572	933,020	31,267,592
Buildings and improvements	16,042,722	3,702,769	19,745,491
Machinery and equipment	8,645,843	1,386,877	10,032,720
Infrastructure	96,115,056	114,579,406	210,694,462
Construction in progress	2,432,671	315,763	2,748,434
Total assets	<u>243,271,606</u>	<u>148,662,002</u>	<u>391,933,608</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension-related	26,497,561	1,817,662	28,315,223
OPEB-related	1,036,882	54,328	1,091,210
Total deferred outflow of resources	<u>27,534,443</u>	<u>1,871,990</u>	<u>29,406,433</u>

Continued

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2023**

	Governmental Activities	Business-Type Activities	Total
LIABILITIES			
Accounts payable	3,472,116	1,646,042	5,118,158
Accrued liabilities	940,853	16,102	956,955
Due to other governments	125,971	-	125,971
Accrued interest	434,397	163,427	597,824
Unearned revenue	4,557,185	-	4,557,185
Special deposits	259,810	-	259,810
Noncurrent liabilities			
Net pension liability	7,479,143	911,617	8,390,760
Due within one year	4,559,819	1,786,741	6,346,560
Due in more than one year	52,006,969	17,375,757	69,382,726
Total liabilities	<u>73,836,263</u>	<u>21,899,686</u>	<u>95,735,949</u>
DEFERRED INFLOWS OF RESOURCES			
Subsequent year property taxes	26,400,403	-	26,400,403
Leases	1,418,374	1,418,373	2,836,747
Pension-related	14,465,961	590,867	15,056,828
OPEB-related	1,102,875	54,676	1,157,551
Total deferred inflow of resources	<u>43,387,613</u>	<u>2,063,916</u>	<u>45,451,529</u>
NET POSITION			
Net Investment in capital assets	132,464,764	104,770,872	228,376,236
Restricted for			
Debt service	560,437	-	560,437
Utility improvements	2,924,342	-	2,924,342
Development	12,967,742	-	12,967,742
TIF Districts	7,372,819	-	7,372,819
Grants and Donations	212,861	-	212,861
Opioid Settlement	92,303	-	92,303
Health services	243,742	-	243,742
Library services	535,351	-	535,351
Solid waste	430,358	-	430,358
Recreational services	50,619	-	50,619
Tourist commission	472,381	-	472,381
Equipment replacement	-	482,900	482,900
Intergovernmental agreement - debt service	-	12,262,758	12,262,758
Unrestricted	(4,745,546)	9,053,860	13,167,714
Total net position	<u>\$ 153,582,173</u>	<u>\$ 126,570,390</u>	<u>\$ 280,152,563</u>

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2023**

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities							
General government	\$ 5,212,158	\$ 155,555	\$ 3,723	\$ -	\$ (5,052,880)	\$ -	\$ (5,052,880)
Public safety	21,896,387	3,148,252	1,581,207	263,312	(16,903,616)	-	(16,903,616)
Public works	11,639,402	5,195,667	2,117,119	4,561,423	234,807	-	234,807
Health and human services	978,265	204,050	282,070	-	(492,145)	-	(492,145)
Culture and recreation	2,930,478	182,542	93,879	472,493	(2,181,564)	-	(2,181,564)
Conservation and development	3,064,610	1,486,101	-	-	(1,578,509)	-	(1,578,509)
Interest on long term debt	1,342,068	-	-	-	(1,342,068)	-	(1,342,068)
Total governmental activities	47,063,368	10,372,167	4,077,998	5,297,228	(27,315,975)	-	(27,315,975)
Business-type activities							
Water	6,281,226	6,387,491	-	3,091,382	-	3,197,647	3,197,647
Sewer	6,990,752	4,724,319	192,695	1,811,668	-	(262,070)	(262,070)
Total business-type activities	13,271,978	11,111,810	192,695	4,903,050	-	2,935,577	2,935,577
Total primary government	\$ 60,335,346	\$ 21,483,977	\$ 4,270,693	\$ 10,200,278	(27,315,975)	2,935,577	(24,380,398)
General revenue:							
Property taxes levied for general purposes					21,802,771	-	21,802,771
Property taxes levied for debt service					1,100,000	-	1,100,000
Property taxes levied for TIF Districts					3,223,162	-	3,223,162
Other taxes					1,545,340	-	1,545,340
Intergovernmental revenue not restricted to specific programs					1,144,211	-	1,144,211
Investment earnings					2,811,285	716,444	3,527,729
Miscellaneous revenue					72,567	166,331	238,898
Transfers					(722,199)	722,199	-
Total general revenue and transfers					30,977,137	1,604,974	32,582,111
Change in net position					3,661,162	4,540,551	8,201,713
Net position - beginning					149,921,011	122,029,839	271,950,850
Net position - ending					\$ 153,582,173	\$ 126,570,390	\$ 280,152,563

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
BALANCE SHEET – GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

	<u>General</u>	<u>Debt Service</u>	<u>Development Fund</u>	<u>TIF Districts</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS						
Cash and investments	\$ 17 999 305	\$ 2 094 834	\$ 13 070 232	\$ 11 296 389	\$ 23 325 125	\$ 67 785 885
Receivables						
Accounts receivable	1 068 693	-	3 265	1 552,382	508 409	3 132 749
Taxes receivable	14 139,020	-	-	-	-	14 139 020
Special assessments receivable	-	8 978	-	-	198 176	207 154
Leases	1 504 313	-	-	-	-	1 504 313
Interest	36 179	-	-	-	-	36 179
Due from other governments	121,950	-	-	-	52 512	174 462
Due from other funds	380,852	-	-	-	-	380 852
Prepaid items	43,529	-	-	-	3 329	46 858
Inventories	54,401	-	-	-	-	54 401
Advances to other funds	1 380,207	-	-	-	-	1,380 207
TOTAL ASSETS	\$ 36 728,449	\$ 2,103 812	\$ 13,073,497	\$ 12 848,771	\$ 24,087,551	\$ 88,842 080
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Accounts payable	\$ 453 248	\$ -	\$ 3 885	\$ 2 321 957	\$ 679 706	\$ 3 458 796
Accrued liabilities	617 231	-	101,870	-	11 752	730 853
Due to other governments	125,971	-	-	-	-	125 971
Due to other funds	-	-	-	380 852	-	380 852
Unearned revenue	-	-	-	-	4 557 185	4 557,185
Special deposits	259 810	-	-	-	-	259,810
Advance from other funds	-	-	-	1 326,957	-	1,326 957
Total liabilities	<u>1,456 260</u>	<u>-</u>	<u>105 755</u>	<u>4 029,766</u>	<u>5 248,643</u>	<u>10 840,424</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue	-	8 978	-	1 441 142	198 176	1 648 296
Leases	1 418 374	-	-	-	-	1 418 374
Subsequent Year Tax Levy	20,623,280	1,100 000	-	2,942,723	1,734 400	26,400,403
Total deferred inflows of resources	<u>22,041 654</u>	<u>1 108 978</u>	<u>-</u>	<u>4 383 865</u>	<u>1 932,576</u>	<u>29,467 073</u>
FUND BALANCES (DEFICIT)						
Nonspendable						
Inventories and prepaid items	97 930	-	-	-	3 329	101 259
Advances to other funds	1 380 207	-	-	-	-	1 380 207
Restricted						
Debt service	-	994 834	-	-	-	994 834
Utility improvements	-	-	-	-	2 924 342	2 924 342
Development	-	-	12 967 742	-	-	12 967 742
TIF Districts	-	-	-	7 372 819	-	7 372 819
Grants and Donations	-	-	-	-	212 861	212 861
Opioid Settlement	-	-	-	-	92 303	92 303
Health services	-	-	-	-	243 742	243,742
Library services	-	-	-	-	535 351	535 351
Solid waste	-	-	-	-	430 358	430 358
Recreational services	-	-	-	-	50 619	50 619
Tourist commission	-	-	-	-	472 381	472 381
Assigned						
Purchases on order	52 191	-	-	-	-	52 191
Capital projects	-	-	-	-	12 031 313	12 031 313
Unassigned (deficit)	11 700 207	-	-	(2,937 679)	(90 267)	8 672 261
Total fund balances (deficit)	<u>13,230,535</u>	<u>994 834</u>	<u>12,967,742</u>	<u>4 435,140</u>	<u>16,906 332</u>	<u>48,534,583</u>
TOTAL LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES (DEFICIT)	\$ 36 728 449	\$ 2 103 812	\$ 13 073 497	\$ 12 848 771	\$ 24 087 551	\$ 88 842 080

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2023**

Fund balances - total governmental funds \$ 48,534,583

Amounts reported for governmental activities in the statement of net position are different because.

Certain assets used in government activities are not financial resources and are therefore are not reported in the funds

Capital assets, net of depreciation 153,570,864

Some receivables that are not currently available are reported as deferred inflows of resources in the fund financial statements but are recognized as revenues when earned in the government-wide statements

Unavailable revenue 1,648,296

Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in fund statements

Deferred outflows - pensions 26,497,561

Deferred outflows - OPEB 1,036,882

Deferred inflows - pensions (14,465,961)

Deferred inflows - OPEB (1,102,875)

Internal Service Fund net position 2,343,151

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due

General obligation debt (53,460,000)

Net pension liability (7,479,143)

OPEB liability (20,171)

Compensated absences (2,340,900)

Unamortized debt premiums (745,717)

Accrued Interest (434,397)

Net position of governmental activities \$ 153,582,173

CITY OF FRANKLIN, WISCONSIN
STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN
FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023

	<u>General</u>	<u>Debt Service</u>	<u>Development Fund</u>	<u>TIF Districts</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUE						
Taxes	\$ 21,295,080	\$ 1,100,000	\$ -	\$ 3,550,480	\$ 1,703,314	\$ 27,648,874
Intergovernmental revenue	1,924,400	-	-	66,615	2,829,125	4,820,140
Licenses and permits	1,158,784	-	-	-	60,545	1,219,329
Fines forfeitures and penalties	362,179	-	-	-	-	362,179
Public charges for services	2,889,553	-	-	-	4,218,021	7,107,574
Special assessments	-	1,684	1,932,310	-	133,961	2,067,955
Intergovernmental charges for services	338,273	-	-	-	-	338,273
Investment earnings	1,181,993	47,904	578,890	178,308	503,790	2,490,885
Miscellaneous revenue	178,179	-	-	1,073,973	938,529	2,190,681
Total revenue	<u>29,328,441</u>	<u>1,149,588</u>	<u>2,511,200</u>	<u>4,869,376</u>	<u>10,387,285</u>	<u>48,245,890</u>
EXPENDITURES						
Current						
General government	3,253,239	-	10,617	63,914	-	3,327,770
Public safety	18,960,667	-	-	-	109,559	19,070,226
Public works	4,388,718	-	-	234,054	2,179,306	6,802,078
Health and human services	722,898	-	-	-	212,865	935,763
Culture recreation and education	323,728	-	-	-	1,651,976	1,975,704
Conservation and development	671,657	-	-	2,099,307	246,949	3,017,913
Capital outlay	-	-	-	1,875,337	6,201,065	8,076,402
Debt service						
Principal	-	1,035,000	-	1,430,000	-	2,465,000
Interest and fiscal charges	-	122,339	-	1,147,648	150,792	1,420,779
Total expenditures	<u>28,320,907</u>	<u>1,157,339</u>	<u>10,617</u>	<u>6,850,260</u>	<u>10,752,512</u>	<u>47,091,635</u>
Excess (deficiency) of revenue over expenditures	<u>1,007,534</u>	<u>(7,751)</u>	<u>2,500,583</u>	<u>(1,980,884)</u>	<u>(365,227)</u>	<u>1,154,255</u>
OTHER FINANCING SOURCES (USES)						
Sale of capital assets	-	-	-	-	125,105	125,105
General obligation debt issued	-	-	-	-	5,330,000	5,330,000
Premium on debt issued	-	208,286	-	-	6,409	214,695
Transfers in	877,185	-	-	-	3,620,823	4,498,008
Transfers out	<u>(24,000)</u>	<u>-</u>	<u>(1,048,177)</u>	<u>(1,461,756)</u>	<u>(1,086,890)</u>	<u>(3,620,823)</u>
Total other financing sources and uses	<u>853,185</u>	<u>208,286</u>	<u>(1,048,177)</u>	<u>(1,461,756)</u>	<u>7,995,447</u>	<u>6,546,985</u>
Net change in fund balances	1,860,719	200,535	1,452,406	(3,442,640)	7,630,220	7,701,240
Fund balances (deficit) - beginning	<u>11,369,816</u>	<u>794,299</u>	<u>11,515,336</u>	<u>7,877,780</u>	<u>9,276,112</u>	<u>40,833,343</u>
Fund balances (deficit) - ending	<u>\$ 13,230,535</u>	<u>\$ 994,834</u>	<u>\$ 12,967,742</u>	<u>\$ 4,435,140</u>	<u>\$ 16,906,332</u>	<u>\$ 48,534,583</u>

See accompanying Notes to Financial Statements

CITY OF FRANKLIN, WISCONSIN
RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2023

Net change in fund balances - total governmental funds	\$ 7,701,240
Amounts reported for governmental activities in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense or losses when disposed of:	
Capital outlays	8,076,402
Capital outlay contributed to business-type units	(1,599,384)
Capital outlay expensed	(2,759,589)
Depreciation	(4,368,036)
Net book value of assets disposed	(1,512,030)
Contributed capital assets are reported as revenues in the statement of activities	2,290,945
The issuance of long-term debt (e.g., notes, leases) provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net position:	
General obligation debt issued	(5,330,000)
Principal paid on long-term debt	2,465,000
Government funds report the effects of premiums, discounts and refunding losses when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of the differences in the treatment of these items	(113,517)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds:	
Compensated absences	(411,143)
Accrued interest payable	(22,467)
Pension activity	(1,574,521)
OPEB activity	249,968
Revenue in the governmental funds that provides current financial resources but has been previously reported as revenue in the statement of activities	1,503,054
Unavailable revenues	1,503,054
Internal service fund change in net position	<u>(934,760)</u>
Net change in net position of governmental activities	<u>\$ 3,661,162</u>

See accompanying Notes to Financial Statements

CITY OF FRANKLIN, WISCONSIN
GENERAL FUND – STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN
FUND BALANCES – BUDGET AND ACTUAL
YEAR ENDED DECEMBER 31, 2023

	<u>Budgeted Amount</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget -</u>
				<u>Favorable</u>
				<u>(Unfavorable)</u>
REVENUE				
Taxes	\$ 21,024,300	\$ 21,024,300	\$ 21,295,080	\$ 270,780
Intergovernmental revenue	1,902,200	1,902,200	1,924,400	22,200
Licenses and permits	1,270,100	1,270,100	1,158,784	(111,316)
Fines, forfeitures and penalties	415,000	415,000	362,179	(52,821)
Public charges for services	2,556,000	2,556,000	2,889,553	333,553
Intergovernmental charges for services	330,900	330,900	338,273	7,373
Investment earnings (loss)	221,575	221,575	1,181,993	960,418
Miscellaneous revenue	150,500	150,500	178,179	27,679
Total revenue	<u>27,870,575</u>	<u>27,870,575</u>	<u>29,328,441</u>	<u>1,457,866</u>
EXPENDITURES				
Current				
General government	5,954,803	5,977,547	3,253,239	2,724,308
Public safety	19,298,556	19,425,082	18,960,667	464,415
Public works	4,374,891	4,394,871	4,388,718	6,153
Health and human services	730,136	730,136	722,898	7,238
Culture and recreation	377,428	380,753	323,728	57,025
Conservation and development	671,261	685,526	671,657	13,869
Capital Outlay	-	-	-	-
Total expenditures	<u>31,407,075</u>	<u>31,593,915</u>	<u>28,320,907</u>	<u>3,273,008</u>
Excess (deficiency) of revenue over (under) expenditures	(3,536,500)	(3,723,340)	1,007,534	4,730,874
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	-	-	-	-
Transfers in	1,060,500	1,060,500	877,185	(183,315)
Transfers out	(24,000)	(24,000)	(24,000)	-
Net change in fund balance	<u>(2,500,000)</u>	<u>(2,686,840)</u>	<u>1,860,719</u>	<u>4,547,559</u>
Fund Balances - beginning	<u>11,369,816</u>	<u>11,369,816</u>	<u>11,369,816</u>	<u>-</u>
Fund Balances - ending	<u>\$ 8,869,816</u>	<u>\$ 8,682,976</u>	<u>\$ 13,230,535</u>	<u>\$ 4,547,559</u>
Outstanding encumbrances at December 31, 2023			<u>\$ 52,191</u>	

See accompanying Notes to Financial Statements

CITY OF FRANKLIN, WISCONSIN
STATEMENT OF NET POSITION – PROPRIETARY FUNDS
DECEMBER 31, 2023

	<u>Business-Type Activities - Enterprise Funds</u>			<u>Governmental Activities - Internal Service Funds</u>
	<u>Water Utility</u>	<u>Sanitary Sewer</u>	<u>Totals</u>	
ASSETS				
Current assets				
Cash and investments	\$ 7,939,342	\$ 2,693,055	\$ 10,632,397	\$ 2,565,823
Receivables				
Accounts receivable	1,441,952	1,473,098	2,915,050	648
Leases receivable	51,367	-	51,367	-
Due from other governments	-	1,405,575	1,405,575	-
Total current assets	<u>9,432,661</u>	<u>5,571,728</u>	<u>15,004,389</u>	<u>2,566,471</u>
Noncurrent assets				
Restricted cash and investments	-	482,900	482,900	-
Leases receivable	1,452,945	-	1,452,945	-
Due from other governments	-	10,857,183	10,857,183	-
Capital assets				
Land	162,885	770,135	933,020	-
Buildings and improvements	3,414,033	3,189,549	6,603,582	-
Improvements other than buildings	71,935,218	94,847,177	166,782,395	-
Machinery and equipment	4,863,283	1,175,029	6,038,312	-
Construction in progress	315,763	-	315,763	-
Less accumulated depreciation	<u>(26,561,671)</u>	<u>(33,193,566)</u>	<u>(59,755,237)</u>	<u>-</u>
Total capital assets (net of accumulated depreciation)	<u>54,129,511</u>	<u>66,788,324</u>	<u>120,917,835</u>	<u>-</u>
Total noncurrent assets	<u>55,582,456</u>	<u>78,128,407</u>	<u>133,710,863</u>	<u>-</u>
Total assets	<u>65,015,117</u>	<u>83,700,135</u>	<u>148,715,252</u>	<u>2,566,471</u>
DEFERRED OUTFLOWS OF RESOURCES				
Pension-related	902,740	914,922	1,817,662	
OPEB-related	<u>27,164</u>	<u>27,164</u>	<u>54,328</u>	<u>-</u>
Total deferred outflows of resources	<u>929,904</u>	<u>942,086</u>	<u>1,871,990</u>	<u>-</u>

Continued

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF NET POSITION – PROPRIETARY FUNDS
DECEMBER 31, 2023**

	<u>Business-Type Activities - Enterprise Funds</u>			Governmental
	<u>Water Utility</u>	<u>Sanitary Sewer</u>	<u>Totals</u>	<u>Activities - Internal Service Funds</u>
LIABILITIES				
Current liabilities				
Accounts payable	\$ 770,626	\$ 875,416	\$ 1,646,042	\$ 13,320
Accrued liabilities	689	15,413	16,102	210,000
Accrued interest payable	89,288	74,139	163,427	-
Current portion of accrued compensated absences	25,583	25,583	51,166	-
Current portion of long-term advances	18,600	-	18,600	-
Current portion of long-term obligations	230,000	1,505,575	1,735,575	-
Total current liabilities	<u>1,134,786</u>	<u>2,496,126</u>	<u>3,630,912</u>	<u>223,320</u>
Noncurrent liabilities				
Net OPEB liability	729	729	1,458	-
Net pension liability	467,765	443,852	911,617	-
Accrued compensated absences	45,574	45,574	91,148	-
Long-term advances	34,650	-	34,650	-
General obligation notes payable	3,622,159	13,660,992	17,283,151	-
Total noncurrent liabilities	<u>4,170,877</u>	<u>14,151,147</u>	<u>18,322,024</u>	<u>-</u>
Total liabilities	<u>5,305,663</u>	<u>16,647,273</u>	<u>21,952,936</u>	<u>223,320</u>
DEFERRED INFLOWS OF RESOURCES				
Pension-related	281,366	309,501	590,867	-
OPEB-related	27,338	27,338	54,676	-
Leases	1,418,373	-	1,418,373	-
Total deferred inflows of resources	<u>1,727,077</u>	<u>336,839</u>	<u>2,063,916</u>	<u>-</u>
NET POSITION				
Net investment in capital assets	53,272,352	51,498,520	104,770,872	-
Restricted for				
Sewer equipment replacement	-	482,900	482,900	-
Intergovernmental agreement - debt service	-	12,262,758	12,262,758	-
Unrestricted	5,639,929	3,413,931	9,053,860	2,343,151
Total net position	<u>\$ 58,912,281</u>	<u>\$ 67,658,109</u>	<u>\$ 126,570,390</u>	<u>\$ 2,343,151</u>

See accompanying Notes to Financial Statements

CITY OF FRANKLIN, WISCONSIN
STATEMENT OF CHANGES IN NET POSITION – PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023

	<u>Business-Type Activities - Enterprise Funds</u>			Governmental
	<u>Water Utility</u>	<u>Sanitary Sewer</u>	<u>Totals</u>	<u>Activities - Internal Service Funds</u>
OPERATING REVENUE				
Metered sales				
Residential	\$ 3 284,443	\$ 2,642,610	\$ 5 927,053	\$ -
Multi-family	796,661	676,737	1 473 398	-
Commercial	726,705	772 142	1 498 847	-
Irrigation	169,941	-	169,941	-
Industrial	386,752	396 760	783 512	-
Public authority	253,831	205,101	458,932	-
Total metered sales	<u>5,618 333</u>	<u>4 693,350</u>	<u>10 311 683</u>	-
Group health & dental charges	-	-	-	2 913,000
Unmetered sales	37 796	725	38 521	-
Public fire protection service	558 959	-	558,959	-
Private fire protection service	134,808	-	134 808	-
Forfeited discounts penalties and other	37,595	30,244	67,839	-
Total operating revenue	<u>6,387 491</u>	<u>4 724,319</u>	<u>11 111,810</u>	<u>2,913,000</u>
OPERATING EXPENSES				
Cost of sales and services	4,042,169	2,857,413	6,899 582	4 010,712
Depreciation and amortization	1,439,039	2 369,874	3,808,913	-
Administration	616,977	1 377,187	1,994,164	-
Total operating expenses	<u>6,098,185</u>	<u>6,604,474</u>	<u>12,702,659</u>	<u>4 010,712</u>
Operating income (loss)	<u>289,306</u>	<u>(1,880 155)</u>	<u>(1 590,849)</u>	<u>(1,097,712)</u>
NONOPERATING REVENUE (EXPENSES)				
Investment earnings (loss)	263 981	452,463	716,444	162,952
Subsidies	-	192,695	192,695	-
Sundry	142 575	22,234	164,809	-
Sale of capital assets	(53)	1,575	1 522	-
Interest expense	(183,041)	(386,278)	(569,319)	-
Total non-operating revenue (expenses)	<u>223,462</u>	<u>282,689</u>	<u>506,151</u>	<u>162 952</u>
Income (loss) before capital contributions and transfers	512 768	(1 597 466)	(1 084,698)	(934,760)
Capital contributions - Developers	3 091,382	1,811 668	4,903 050	-
Capital contributions - Governmental Activities	1 263,561	335 823	1 599 384	-
Transfers out	(874,725)	(2,460)	(877,185)	-
Change in net position	<u>3 992,986</u>	<u>547,565</u>	<u>4,540,551</u>	<u>(934 760)</u>
Net position - beginning	<u>54 919 295</u>	<u>67,110 544</u>	<u>122 029,839</u>	<u>3,277 911</u>
Net position - ending	<u>\$ 58,912,281</u>	<u>\$ 67,658,109</u>	<u>\$ 126,570 390</u>	<u>\$ 2 343 151</u>

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023**

	<u>Business-Type Activities - Enterprise Funds</u>			Governmental
	<u>Water Utility</u>	<u>Sanitary Sewer</u>	<u>Totals</u>	<u>Activities - Internal Service Funds</u>
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 6,465,301	\$ 4,478,525	\$ 10,943,826	\$ 2,912,676
Payments to suppliers	(4,123,658)	(3,624,559)	(7,748,217)	(4,000,579)
Payments to employees	(568,861)	(561,302)	(1,130,163)	-
Net cash flows provided by (used in) operating activities	<u>1,772,782</u>	<u>292,664</u>	<u>2,065,446</u>	<u>(1,087,903)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Grant subsidies	-	192,695	192,695	-
Transfer out - paid for tax equivalent	(874,725)	(2,460)	(877,185)	-
Net cash flows provided by (used in) noncapital financing activities	<u>(874,725)</u>	<u>190,235</u>	<u>(684,490)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from capital debt	2,995,000	-	2,995,000	-
Proceeds from premium on capital debt	81,812	-	81,812	-
Payments on capital debt	(60,000)	(1,471,802)	(1,531,802)	-
Receipts from other governments	-	1,371,801	1,371,801	-
Payment of advances from other funds	(18,200)	-	(18,200)	-
Interest paid on capital debt	(103,753)	(373,834)	(477,587)	-
Acquisition of capital assets	(398,368)	(948,537)	(1,346,905)	-
Net cash provided (used) by capital and related financing activities	<u>2,496,491</u>	<u>(1,422,372)</u>	<u>1,074,119</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment earnings	263,981	442,502	706,483	162,952
Net increase (decrease) in cash and cash equivalents	3,658,529	(496,971)	3,161,558	(924,951)
Cash and cash equivalents - Beginning	4,280,813	3,672,926	7,953,739	3,490,774
Cash and cash equivalents - Ending	<u>\$ 7,939,342</u>	<u>\$ 3,175,955</u>	<u>\$ 11,115,297</u>	<u>\$ 2,565,823</u>
Cash and Investments - Unrestricted	\$ 7,939,342	\$ 2,693,055	\$ 10,632,397	\$ 2,565,823
Cash and Investments - Restricted	-	482,900	482,900	-
	<u>\$ 7,939,342</u>	<u>\$ 3,175,955</u>	<u>\$ 11,115,297</u>	<u>\$ 2,565,823</u>

Continued

See accompanying Notes to Financial Statements

CITY OF FRANKLIN, WISCONSIN
STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023

	<u>Business-Type Activities - Enterprise Funds</u>			<u>Governmental</u>
	<u>Water</u>	<u>Sanitary</u>	<u>Totals</u>	<u>Activities -</u> <u>Internal</u> <u>Service Funds</u>
	<u>Utility</u>	<u>Sewer</u>		
Reconciliation of operating income (loss) to net cash provided by operating activities				
Operating income (loss)	\$ 289,306	\$ (1,880,155)	\$ (1,590,849)	\$ (1,097,712)
Adjustments to reconcile operating income (loss) to net cash flows provided by operating activities				
Depreciation	1,439,039	2,369,874	3,808,913	-
Depreciation allocated to other funds	13,844	(13,844)	-	-
Nonoperating revenues	142,575	22,234	164,809	-
(Increase) decrease in assets and deferred outflows of resources				
Accounts receivable	(23,724)	(268,028)	(291,752)	(324)
Lease receivable	42,714	-	42,714	-
Pension assets/liabilities	1,022,453	1,009,782	2,032,235	-
Deferred outflows - pensions	(449,561)	(445,135)	(894,696)	-
Deferred outflows - OPEBs	13,889	13,889	27,778	-
Increase (decrease) in liabilities and deferred inflows of resources				
Accounts payable	(68,743)	43,865	(24,878)	10,133
Accrued liabilities	(13,495)	(15,094)	(28,589)	-
OPEB obligations	(18,191)	(18,191)	(36,382)	-
Deferred inflows - leases	(83,755)	-	(83,755)	-
Deferred inflows - pensions	(532,118)	(525,082)	(1,057,200)	-
Deferred inflows - OPEBs	(1,451)	(1,451)	(2,902)	-
Total adjustments	<u>1,483,476</u>	<u>2,172,819</u>	<u>3,656,295</u>	<u>9,809</u>
Net cash flows provided by (used in) operating activities	<u>\$ 1,772,782</u>	<u>\$ 292,664</u>	<u>\$ 2,065,446</u>	<u>\$ (1,087,903)</u>
Noncash Capital Activities				
Capital assets included in year-end accounts payable	<u>\$ -</u>	<u>\$ 123,237</u>	<u>\$ 123,237</u>	<u>\$ -</u>
Cost of Utility plant installed and/or financed by external parties or the City	<u>\$ 4,354,943</u>	<u>\$ 2,147,491</u>	<u>\$ 6,502,434</u>	<u>\$ -</u>

Concluded

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2023**

	Employee Benefit Trust Funds	Tax Collection Custodial Fund
ASSETS		
Cash	\$ -	\$ 38,531,832
Investments		
Fixed Income securities	7,169,136	690,264
Domestic equities	11,692,518	-
International equities	1,633,708	-
Total Cash & Investments	20,495,362	39,222,096
Accounts receivable	6,316	-
Taxes receivable	-	40,248,848
Total assets	20,501,678	79,470,944
LIABILITIES		
Accounts payable	60,886	85,430
Due to other governments	509,430	39,136,666
Total liabilities	570,316	39,222,096
DEFERRED INFLOWS OF RESOURCES		
Taxes levied for subsequent year's budget	-	40,248,848
NET POSITION		
Restricted for pensions	11,561,761	-
Restricted for OPEB	8,369,601	-
Total net position	\$ 19,931,362	\$ -

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
YEAR ENDED DECEMBER 31, 2023**

	Employee Benefit Trust Funds	Tax Collection Custodial Fund
ADDITIONS		
Tax collections	\$ -	\$ 77,368,021
Contributions		
Employer	422,463	-
Plan participants	177,208	-
Net investment earnings (loss)	2,669,589	-
Total additions	3,269,260	-
 DEDUCTIONS		
Tax distributions	-	77,368,021
Incurred claims	1,117,943	-
Prescription drug claims	167,608	-
Claims fees	76,076	-
Stop loss premiums less claims received	98,395	-
Total deductions	1,460,022	-
 Change in net position	 1,809,238	 -
 Net Position Beginning of year	 18,122,124	 -
 Net Position End of year	 \$ 19,931,362	 \$ -

See accompanying Notes to Financial Statements

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The accompanying summary of the City of Franklin's (the City) more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be reviewed as an integral part of the accompanying financial statements. The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. A summary of the significant accounting policies follows

A. REPORTING ENTITY

This report includes all of the funds of the City of Franklin. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government are financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statement to be misleading.

Blended Component Unit

The Community Development Authority (Authority) was created by the City in 1992 to serve as a financing vehicle for certain Tax Incremental Districts (TID) development within the City. The Authority is governed by a seven-member board appointed by the Mayor and confirmed by the Common Council. Although it is legally separate from the City, the Authority is reported as if it were part of the primary government because its sole purpose is to finance and manage certain TID development projects for the benefit of the City. The Authority had no financial transactions during 2023, nor does the Authority own any assets or liable for any debt. Therefore, no financial statements are presented in this report. The Authority does not issue separate financial statements.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenue and other non-exchange revenue. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services provided

The statement of activities demonstrates the degree that direct expenses of a given segment or function are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate all indirect expenses to functions in the statement of activities. Program revenue includes 1) charges to customers or applicants, who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenue are reported as general revenue. Internally dedicated resources are reported as general revenue rather than as program revenue.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds with a fund considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenue and expenditures/expenses. Funds are organized as major funds or nonmajor funds within the governmental and enterprise fund statements. An emphasis is placed on major funds within the governmental and enterprise categories.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

Fund Financial Statements (continued)

A fund is considered major if it is the primary operating fund of the City or meets the following criteria

- a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenue, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds with the latter being excluded from government-wide financial statements. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Major Governmental Funds

General Fund – accounts for the City’s primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – accounts for resource accumulation from taxes, special assessments and other revenue along with payments made for principal and interest on long-term debt other than enterprise fund debt.

Development fund – This special revenue fund is used to account for impact fees restricted for use to capital improvements. Significant revenue source is special assessment and impact fees used for capital improvements.

TIF Districts Fund – This capital project fund accounts for resource accumulation from tax increments and other revenue of the TID along with payments made for capital outlay, other expenditures, principal and interest on long-term debt obligations of the TIDs. Each TID is a sub fund of the TID Fund

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (continued)

Major Enterprise Funds

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business - where the intent of the governing body is that the costs (expenses, including depreciation/amortization) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes

Water Utility Fund – accounts for operations of providing water services to City residents and bills for those services

Sanitary Sewer Fund – accounts for the operations of providing sanitary sewer services for City residents and bills for those services.

In addition the City reports

Nonmajor Governmental Funds

Special Revenue Funds – account for the proceeds of specific revenue sources (other than major capital projects) that are legally or policy restricted to expenditures for specified purposes. The funds include Library Operating, Library Auxiliary, Solid Waste Collection, St Martin's Fair, Donation, Civic Celebrations, Tourism Commission, Opioid Settlement, and Grant.

Capital Projects Funds – account for resources accumulated to be used for the purchase of equipment, street replacement, acquisition of land and the construction of capital improvement projects. The funds include Capital Outlay, Equipment Replacement, Capital Improvement, Street Improvement, Utility Improvement.

Other Fund Types

Internal Service Fund – accounts for the payment by the City for active employees of group health and dental charges for services and stop loss insurance charges and the billing of departments or agencies of the City on a cost-reimbursement basis for the services received.

Custodial Funds – used to account for and report assets controlled by the City that are held for the benefit of other governmental entities. The City reports one custodial fund for tax collections.

Employee Benefit Trust Funds – used to account for and report resources that are required to be held in trust for the members and beneficiaries of defined benefit plans and other post-employment benefit plans.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenue is recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenue, expenses, gains, losses, assets, deferred inflows, liabilities and deferred outflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenue in the year that they are levied for.

Taxes receivable for the following year are recorded as receivables and deferred inflows or resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Receivables are recorded as revenue when services are performed.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's Water Utility and Sanitary Sewer fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recorded when it is both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers grant revenue to be available if they are collected within 150 days of the end of the current fiscal period and all other revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures which are recorded as a fund liability when due and payable.

Property taxes are recorded the year levied as receivable and deferred inflow and are recognized as revenue the next year when services financed by the levy are provided.

Intergovernmental aids and grants are recognized as revenue in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City are recorded as receivables. Amounts not available or received prior to the entitlement period are recorded as deferred inflow of resources.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION
(continued)**

Fund Financial Statements (continued)

Special assessments levied for benefits to property owners for installation of sanitary sewers, water mains, roads, and other improvements are recorded as revenue when they become measurable and available. Annual installments due in future years are recorded as receivables and deferred inflows of resources.

Revenue susceptible to accrual includes property taxes, room taxes, public charges for services and interest. Other general revenue such as permits, fines and forfeitures, licenses and miscellaneous revenue are recognized when received or when measurable and available under the criteria mentioned above.

Deferred inflows of resources are reported on the governmental funds balance sheet. Deferred inflows arise from taxes levied in the current year that are for subsequent year's operations. For governmental fund financial statements unearned revenues arise where potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue arises when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met and when the City has a legal claim to the resources, the liability is removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and delivering goods in connection with the proprietary fund's principal operations. The principal operating revenue of the Water and Sanitary Sewer funds are charges to customers for sales and services provided. The rates billed in the Water Utility are approved by the Public Service Commission. Sanitary sewer charges are billed at rates established by City policy based on the charges received from the Milwaukee Metropolitan Sewerage District and local operation and maintenance expenses. The principal operating revenue of the internal service fund is charges to other funds for group health coverage.

Operating expenses for proprietary funds include the cost of sales and services, administration and depreciation/amortization on capital assets. Revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION
(continued)**

All Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could vary from those estimates.

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY

1. Cash and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents.

The City of Franklin maintains two investment policies. The first covers all funds except fiduciary funds for retiree health purposes. The objective of this policy is to generate current income, consistent with safety and reasonable risk as defined under prudent person rules. As operating reserves, the quality, liquidity and maturity structure of the portfolio are most important. The investment policy

- a. Requires a minimum rating at time of purchase of Aa3 by either Moody's or Standard & Poor's.
- b. Limits an issuer to 10% or less and asset classes to 35% or less of the fair value of the portfolio with the exception of U.S. Government Treasury and Agency securities that have the full faith guarantee of the U.S. Government.
- c. Specifies a minimum amount of cash equivalents be maintained, an average life of the portfolio not exceeding 6 years and no individual issue with a maturity exceeding seven years at the date of purchase to limit interest rate risk.
- d. Limits investments highly sensitive to market changes through its duration and diversification policies to limit interest rate risk.
- e. Prohibits the investment in foreign owned securities.
- f. Limits derivative investments to those with a final maturity of seven years or less.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

1. Cash and Investments (continued)

In addition, the City's investment policy restricts allowable investments to investments that follow state statutes, section 66.0603, which limits investments to

- a. Time deposits in any credit union, bank, savings bank, trust company or loan association authorized to transact business in the state and maturing in three years or less.
- b. The Local Government Investment Pool (LGIP).
- c. Bonds or securities issued or guaranteed by the federal government.
- d. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the State of Wisconsin. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority and the Wisconsin Aerospace Authority.
- e. Any security maturing in seven years or less and having the highest or second highest rating category assigned of a nationally recognized rating agency.
- f. Securities of an open-ended management investment company or investment trust subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The second investment policy is for its fiduciary fund for retiree health purposes. The policy

- a. Requires the investment to be in a section 115 trust for retiree health purposes.
- b. Requires compliance with the "prudent person" standard.
- c. Requires asset allocation policy that considers the liability stream of benefits, the relationship to current and projected assets, the historical performance of capital markets and the perception of future economic conditions.
- d. Primary investment objectives are safety, diversification and return.
- e. Allows investment in various asset classes
- f. Limits investment in equities to no more than 75% of total assets to be invested.
- g. Limits investment in fixed income securities to no less than 25% of total assets to be invested.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

1. Cash and Investments (continued)

The City manages the various risks in its cash and investments as follows

- a. Custodial credit risk – investments are held by a trustee or third party custodian.
 - deposits in excess of FDIC insurance limits are maintained in the State LGIP or secured bank balances in amounts of at least 75% of the year-end cash balances.
- b. Credit risk – securities purchased need to have an AA or better investment rating.
- c. Concentration of credit risk – issuer or asset class not to exceed 10% of the market value of the portfolio with the exception of U.S. issued securities
- d. Interest rate risk – managed by limiting the length of maturity of newly purchased investments and limits the average life of the portfolio to control risk.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs outlined in Note 3. No investments are reported at amortized cost

Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of various City Funds is allocated based on average investment balances.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw funds in total on one day's notice. At December 31, 2023, the fair value of the City's share of LGIP assets was substantially equal to the amount reported in these statements.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the municipality, taxes are collected for and remitted to the state government, county government, three local school districts, technical college district and metropolitan sewerage district. Taxes for all other governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying fiduciary funds statement of fiduciary net position as the City's custodial funds. The Solid Waste fee is billed and collected along with property taxes.

Property tax calendar – 2023 tax roll

Lien date and levy date	December 2023
Tax bills mailed	December 2023
Payment in full, or	January 31, 2023
First installment due	January 31, 2023
Second installment due	March 31, 2023
Third installment due	May 31, 2023
Personal property taxes in full	January 31, 2023
Final tax settlement with County	August 20, 2023
Tax deed by County – 2023	
Delinquent real estate taxes	October 2025

Accounts receivable have been shown net of an allowance for uncollectible accounts. No provision for uncollectible accounts receivable has been made for enterprise funds because of their right by law to place delinquent bills on the tax roll.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as “due to and from other funds”. Long term interfund loans are reported as “advances from and to other funds”.

Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as “internal balances”.

In the general fund financial statements, advances to other funds are classified as nonspendable fund balance in the general fund, which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Advances in all other governmental funds are classified in fund balance based on the availability of repayments for use.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

3. Inventories, Supplies and Prepaid Items

Governmental fund inventory items, except fuel inventory, are charged to expenditures when purchased. The fuel inventory is recorded at cost on a first-in first-out basis using the consumption method of accounting. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Proprietary fund materials and supplies are generally used for construction and for operation and maintenance work. They are not for sale. Material and supplies on hand at year-end are immaterial.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The prepaid items are recorded as expenditures/expenses during the periods benefited.

4. Restricted Assets

Mandatory segregation of assets are presented as restricted assets. Such segregation is required by agreements with external parties. Current liabilities payable from restricted assets are so classified. The excess of restricted assets over current liabilities is shown as restricted net position.

5. Pensions and Benefit Obligations

For purposes of measuring the net pension liabilities (assets), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Wisconsin Retirement System (WRS) and the City of Franklin Defined Benefit Retirement Income Plan (DPW) and additions to/deductions from WRS and DPW's fiduciary net position have been determined on the same basis as they are reported by WRS and DPW. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following Net Pension Liability (Asset), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

5. Pensions and Benefit Obligations (continued)

For the purposes of measuring the net other post-employment benefit (OPEB) liability, deferred outflows of resources, and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City of Franklin Post Employment Benefits Trust and additions to/deductions from the City of Franklin Post Employment Benefits Trust's fiduciary net position have been determined on the same basis as they are reported by the City of Franklin Post Employment Benefits Trust. For this purpose, the City of Franklin Post Employment Benefits Trust recognizes the benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investments contracts that have a maturity at the time of purchase of one year or less, which are reported at cost

6. Capital Assets

Government-Wide Statements

Capital assets, which include property, plant and equipment, as well as lease and subscription right-of-use assets, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$25,000 for infrastructure assets with estimated useful lives greater than one year or more. Capital assets are recorded at historical cost or estimated historical cost if actual amounts are not available. Donated capital assets are recorded at acquisition value at the date of donation. Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired, or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage value, is charged to the applicable function

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

6. Capital Assets (continued)

Depreciation/amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation/amortization reflected in the statement of net position. Depreciation/amortization is provided over the assets' estimated useful lives using the straight-line method of depreciation/amortization. The range of useful lives by asset type follows

Buildings and improvements	5-50 Years
Machinery and equipment	2-30 Years
Water and sewer systems	20-100 Years
Infrastructure	20-90 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same in the government-wide statements.

7. Deferred Inflows of Resources and Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time. A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

In governmental funds, property taxes receivable, special assessments, lease receivables, and interest revenue not yet due are not recognized as revenue in the current period. For the government-wide and proprietary fund type financial statements, special assessments and interest revenue are recognized as revenue in the current period. This leaves property tax receivable and leases receivables as a deferred inflow of resources in the statement of net position.

Certain items that affect the net pension asset(s)/liability(ies) are amortized over the period determined to be affected by the change. The balance at year-end of these items is report as deferred outflows of resources or deferred inflows of resources section of the statement of net position.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

8. Compensated Absences

Under terms of employment, employees may earn compensatory time and are granted sick leave, severance pay and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements. All vested compensatory time, severance pay and vacation pay are accrued when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured. For example a liability, as a result of employee resignations or retirements are payable with expendable available resources.

Payments for vested compensatory time, severance pay and vacation pay will be made at rates in effect when the benefits are used. Accumulated vested compensatory time, severance pay and vacation pay liabilities are determined on the basis of current salary rates and include salary related payments. Vacation and compensatory time are used on a first-in, first-out basis. Accordingly all accrued amounts are considered to be due within one year. Severance due within one year is estimated based on employee age and expected retirement.

9. Long-term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debt (plus any premium) is reported as other financing sources and payments of principal and interest are reported as expenditures. The proprietary fund accounting is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the interest rate method. The balance at year-end is shown as an increase or decrease in the liability section of the statement of net position.

The City has approved issuance of industrial development revenue bonds (IDRB) for the benefit of private business enterprises. IDRB's are secured by mortgages or revenue agreements on associated projects of the business enterprises. The IDRB's do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the financial statements. An IDRB originally issued with an aggregate principal amount of \$3,750,000 is outstanding with a balance of \$2,275,000 at December 31, 2023.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

10. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the government funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in governmental fund financial statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred

11. Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components

- a. Net investment in capital assets – Consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.
- b. Restricted net position – Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation, and includes restricted assets reduced by liabilities related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- c. Unrestricted net position – The net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

11. Equity Classifications (continued)

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of “net investment in capital assets”, and an increase in “unrestricted” net position, shown only in the total column. A reconciliation of this adjustment is as follows at year-end:

	Governmental Activities	Business-type Activities	Adjustment	Total
Net investment in capital assets	\$ 132,464,764	\$ 104,770,872	\$ (8,859,400)	\$ 228,376,236
Unrestricted	(4,745,546)	9,053,860	8,859,400	13,167,714
Total Net Position	<u>\$ 127,719,218</u>	<u>\$ 113,824,732</u>	<u>\$ -</u>	<u>\$ 241,543,950</u>

When both restricted and unrestricted resources are available for use, it is the City’s policy to use restricted resources first, then unrestricted resources, as they are needed.

Fund Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitation on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government’s highest decision-making authority. The governing council is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation. The City does not report any committed fund balance.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The governing council (Common Council) has by resolution authorized the Director of Finance & Treasurer to assign fund balance (Resolution 2014-7025). The Common Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (continued)

When committed, assigned and unassigned resources are available for use, it is the City's policy to use committed resources first, then assigned resources and then unassigned resources, as they are needed.

The City has adopted a fund balance policy (Res. 2016-7216) for all governmental funds supported by tax levy as follows the ratio of year-end fund balance to current year expenditures shall target a range between 20% and 30%. The amount of fund balance will be taken into consideration when establishing the following year's budget. At least 15% of the succeeding year expenditure budget shall be maintained for working capital. Any nonspendable fund balance of the general fund shall be excluded from the ratio.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1 C. The budgetary statements also report the amount of remaining balance of encumbrances that represent a future use of financial resources. Encumbrances are not included as actual expenditures on the budgetary statements.

A budget has been adopted for the General, Debt Service, TID #4, TID #5, TID #6, TID #7, TID #8, Library Operating, Library Auxiliary, Solid Waste Collection, Civic Celebrations, St. Martin's Fair, Donations, Grant, Tourism Commission, Capital Outlay, Equipment Replacement, Capital Improvement, Street Improvement, Utility Improvement, Development, Sanitary Sewer and Water Utility funds. Budgets have not been formally adopted for other funds.

The budget amounts presented include any amendments made during the year. The City may authorize transfers of budget amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds vote of the Common Council. Supplemental appropriations during the year were not significant. Appropriations lapse at the end of the year unless specifically carried over. Carryovers to the following year were not material. Budgets are adopted for personnel and non-personnel expenditures at the function level.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)

B. LIMITATIONS ON THE CITY'S TAX LEVY

Wisconsin law limits the City's future tax levies. Generally, the City is limited to its prior tax levy dollar amount (excluding TIF districts and debt service levy), increased by the greater of the percentage change in the City's equalized value due to new construction, or 0%. Changes in debt service from one year to the next are generally exempt from this limit within certain exceptions. The City is required to reduce its allowable levy by the estimated amount of fee revenue increase it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum. The Solid Waste fee was enacted prior to this restriction.

NOTE 3 - DETAILED NOTES ON ALL FUNDS

A. CASH AND INVESTMENTS

The City maintains a cash and investment pool that is utilized by all funds. Each fund's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments of the City. In addition, investments are separately held by several of the funds.

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings deposits and \$250,000 for demand deposits (interest-bearing and noninterest-bearing). In addition, if deposits are held in institutions outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

The City's bank accounts are also insured by the State of Wisconsin Deposit Guarantee Fund in the amount of \$400,000 per financial institution. However, although the fund had reserves available at December 31, 2023, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 35 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted at which time the fund is abolished. This coverage has not been considered in computing custodial credit risk.

The City maintains a collateral arrangement with its main bank to provide collateralization in excess of deposits maintained at the bank. The collateral is maintained in the form of a letter of credit from the Federal Home Loan Bank of Cincinnati in the amount of \$30,000,000. The City maintains both Non-FDIC insured and collateralized balances with an investment manager that deposits funds with US Banks. The funds are held in accounts "As Agent for its Customers". The manager utilizes FDIC insurance, third-party insurance and Federal Home Loan Bank letters of credit as collateral for balances.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

A. CASH AND INVESTMENTS (continued)

Cash and investments as shown on the December 31, 2023 statement of net position are subject to the following risks

Financial Instruments	Carrying Value	Bank & Investment Balances	Associated Risks
Local Government Investment Pool	\$ 3,581,535	\$ 3,581,535	Credit interest rate
Money market accounts	68,586,740	68,586,740	Custodial credit
Certificate of deposits	3,825,000	3,825,000	Custodial credit
U S Agencies	511,138	511,138	Custodial credit, interest rate, credit, and concentration of credit
Equity funds	13,326,226	13,326,226	Custodial credit
Fixed income funds	7,169,136	7,169,136	Credit and interest rate
Cash and demand deposits	44,175,579	16,625,169	Custodial credit
Petty cash	9,109	9,109	None
Total cash and investments	<u>\$ 141,184,463</u>	<u>\$ 113,634,053</u>	

Reconciliation to the financial statements is shown below

Per statement of net position

Government-wide financial statements

Unrestricted cash and investments	\$ 80,984,105
Restricted cash and investments	482,900

Per statement of fiduciary net position - fiduciary funds

Custodial fund	39,222,096
Employee Benefit Trusts Funds	20,495,362
	<u>\$ 141,184,463</u>

Custodial Credit Risk For deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City. As of December 31, 2023, none of the City's total bank balances were uninsured and uncollateralized and therefore exposed to custodial credit risk. The City has a policy to maintain balances in excess of FDIC limits with collateralization agreements to cover the City's deposits.

For Investments – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities in the possession of an outside party. All of the City's investments subject to custodial credit risk have a tri-party relationship with the investments held in the City's name by a party independent of the party managing the investment.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

A. CASH AND INVESTMENTS (continued)

Credit Risk Credit risk is the risk that an issuer or other counterparty will not fulfill its obligation. The City's policy requires a minimum credit rating of Aa3 at time of purchase. The City's fixed income investments subject to credit risk include agencies securities, corporate asset backed securities, corporate bonds, government repurchase agreements and money market funds and were rated by Moody's Investor Service.

As of December 31, 2023, fixed income funds totaling \$7,169,136 and Local Government Investment Pool totaling \$3,581,535 are not rated

Concentration of Credit Risk Concentration of credit risk is the risk of loss attributed to a large investment position in a single issuer. As of the December 31, 2023 no issuer other than U.S. Treasury and Agency securities that have the full faith guarantee of the U.S. government had a position of greater than 5% of the portfolio. The City's concentration of credit risk policy limits issuers or asset classes not to exceed 10% of market value of the portfolio, with the exception of U.S. issued securities.

Interest Rate Risk Interest rate risk is the risk that rising interest rates will have an adverse impact on the fair value of the investments in the portfolio. The longer the maturities in the portfolio the greater the risk of loss is in portfolio value. The City's portfolio policy limits this risk by limiting the length of permitted investments and limits the purchase of investments highly sensitive to market changes.

As of December 31, 2023, the City's investments exposed to interest rate risk were as follows

Investment Type	Fair Value	Investment Maturity in Years			
		Less than 1	2 - 3	4 - 5	6 - 10
U S Agencies	\$ 511,138	\$ 511,138	\$ -	\$ -	\$ -
Fixed income funds	7,169,136	455,113	2,613,294	328,472	3,772,257
LGIP	3,581,535	3,581,535	-	-	-
	<u>\$ 11,261,809</u>	<u>\$ 4,547,786</u>	<u>\$ 2,613,294</u>	<u>\$ 328,472</u>	<u>\$ 3,772,257</u>

The City categorizes its fair value measurements within the fair value hierarchy established by the generally accepted accounting principles in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, Level 3 inputs are significant unobservable inputs.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

A. CASH AND INVESTMENTS (continued)

The valuation method for recurring fair value measurements are as follows

Market approach – prices or other information from market transactions involving identical or similar assets.

The following table summarizes the City’s investments reported at fair value

	As of December 31, 2023			
	Level 1	Level 2	Level 3	Total
U S Agencies	\$ 511,138	\$ -	\$ -	\$ 511,138
Equity funds	13,326,226	-	-	13,326,226
Fixed income funds	7,169,136	-	-	7,169,136
	<u>\$ 21,006,500</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 21,006,500</u>

B. RECEIVABLES

Receivables consist of accounts, taxes, notes, interest, due from other governments and special assessments. Receivables are reported net of uncollectible amounts. The reserve for bad debts, principally for personal property taxes and ambulance revenue, was \$494,805 at December 31, 2023. Other than the special assessment receivables, all other receivables are expected to be collected within one year

Governmental funds report unavailable or unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows of resources resulting from unavailable revenue and unearned revenue were as follows

	Unavailable	Tax Levy/ Unearned	Total
Governmental fund			
Subsequent year property taxes	\$ -	\$ 24,549,046	\$ 24,549,046
Charges for services on tax roll	-	1,851,357	1,851,357
Leases receivable	-	1,418,374	1,418,374
TID minimum assessment guarantees	1,441,142	-	1,441,142
Special assessments not yet due	207,154	-	207,154
Total deferred inflows of resources for governmental funds	<u>\$ 1,648,296</u>	<u>\$ 27,818,777</u>	<u>\$ 29,467,073</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

C. DUE FROM OTHER GOVERNMENTS

In 2011, the City entered into an intergovernmental cooperation agreement with another government for the construction and financing of the Ryan Creek Interceptor Sewer. The terms of this agreement include that the other government will reimburse the City for substantially all of the debt service costs resulting from the City taking on a State Clean Water Fund Loan. Those reimbursements started in 2015 and will continue over the life of the loan, ending in 2031. This is presented as due from other governments in the statement net position. Annual principal and interest payments to maturity received as part of this agreement are as follows:

Year Ending December 31	Business-Type Activities	
	Principal	Interest
2024	\$ 1,405,575	\$ 284,607
2025	1,440,181	249,575
2026	1,475,638	213,681
2027	1,511,968	176,904
2028	1,549,193	139,221
2029-2031	4,880,203	182,173
Total	<u>\$ 12,262,758</u>	<u>\$ 1,246,161</u>

D. RESTRICTED ASSETS

In accordance with the City's ordinance enacting a sewer user charge system and regulations of the Department of Natural Resources, the Sanitary Sewer Fund – an Enterprise Fund, incorporated an equipment replacement charge as a component of the rate structure to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources. Revenue generated from this charge is accumulated and used for replacement of certain equipment. The balance in this account at December 31, 2023 is \$482,900.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

E. CAPITAL ASSETS

Governmental activities capital asset activity for the year ended December 31, 2023 was as follows

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities				
Capital assets not depreciated				
Land	\$ 28,834,631	\$ 1,499,941	\$ -	\$ 30,334,572
Construction in progress	7,628,440	2,617,055	7,812,824	2,432,671
Total assets not depreciated	<u>36,463,071</u>	<u>4,116,996</u>	<u>7,812,824</u>	<u>32,767,243</u>
Capital assets depreciated				
Buildings & improvements	29,908,607	876,262	100,251	30,684,618
Machinery & equipment	22,694,449	780,215	314,284	23,160,380
Infrastructure	132,344,229	6,542,325	632,224	138,254,330
Total assets, depreciated	<u>184,947,285</u>	<u>8,198,802</u>	<u>1,046,759</u>	<u>192,099,328</u>
Less: Accumulated depreciation for:				
Buildings & improvements	13,846,932	895,215	100,251	14,641,896
Machinery & equipment	13,682,104	1,140,087	307,654	14,514,537
Infrastructure	40,438,764	2,332,734	632,224	42,139,274
Total accumulated depreciation	<u>67,967,800</u>	<u>4,368,036</u>	<u>1,040,129</u>	<u>71,295,707</u>
Total depreciable assets net of accumulated depreciation	<u>116,979,485</u>	<u>3,830,766</u>	<u>6,630</u>	<u>120,803,621</u>
Governmental activities capital assets net accumulated depreciation	<u>\$ 153,442,556</u>	<u>\$ 7,947,762</u>	<u>\$ 7,819,454</u>	<u>\$ 153,570,864</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

E. CAPITAL ASSETS (continued)

Depreciation/amortization expense was charged to functions as follows

Governmental Activities	
General government	\$ 293,432
Public safety	674,397
Public works	2,872,278
Health & human services	1,114
Culture & recreation	526,167
Conservation & development	648
Total governmental activities depreciation	<u>\$ 4,368,036</u>

Business-type activities capital asset activity for the year ended December 31, 2023 was as follows

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities				
Capital assets, not depreciated				
Land	\$ 888,479	\$ 44,541	\$ -	\$ 933,020
Construction in progress	9,236,617	1,581,352	10,502,206	315,763
Total assets not depreciated	<u>10,125,096</u>	<u>1,625,893</u>	<u>10,502,206</u>	<u>1,248,783</u>
Capital assets, depreciated				
Buildings & improvements	6,739,801	-	136,219	6,603,582
Machinery & equipment	5,846,589	343,598	151,875	6,038,312
Infrastructure	150,895,830	15,886,565	-	166,782,395
Total assets depreciated	<u>163,482,220</u>	<u>16,230,163</u>	<u>288,094</u>	<u>179,424,289</u>
Less Accumulated depreciation for				
Buildings & improvements	2,754,316	282,716	136,219	2,900,813
Machinery & equipment	4,428,872	374,438	151,875	4,651,435
Infrastructure	49,051,230	3,151,759	-	52,202,989
Total accumulated depreciation	<u>56,234,418</u>	<u>3,808,913</u>	<u>288,094</u>	<u>59,755,237</u>
Total depreciable assets net of accumulated depreciation	<u>107,247,802</u>	<u>12,421,250</u>	<u>-</u>	<u>119,669,052</u>
Business-type activities capital assets net accumulated depreciation	<u>\$ 117,372,898</u>	<u>\$ 14,047,143</u>	<u>\$ 10,502,206</u>	<u>\$ 120,917,835</u>

Depreciation/amortization expense was charged to functions as follows

Business-type Activities	
Water Utility	\$ 1,439,039
Sanitary Sewer Utility	2,369,874
	<u>\$ 3,808,913</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

F. LEASE DISCLOSURES

Lessor Lease Agreements

The City, acting as lessor, leases communication sites under long-term, non-cancelable lease agreements. The leases expire at various dates through September 2064. During the year ended December 31, 2023, the City recognized \$167,509 and \$84,607 in lease revenue and interest revenue, respectively, pursuant to these contracts. The City has used estimated incremental borrowing rates of 2.5% - 4.0% in calculating the lease receivables and deferred inflows of resources as the lease agreements do not include explicit interest rates.

Total future minimum lease payments to be received under lease agreements are as follows

Year	Pnnicipal	Interest	Total
2024	\$ 102,734	\$ 80,662	\$ 183,396
2025	73,029	77,235	150,264
2026	78,789	74,020	152,809
2027	84,920	70,562	155,482
2028	91,444	66,844	158,288
2029 - 2033	49,649	319,711	369,360
2034 - 2038	75,295	313,505	388,800
2039 - 2043	167,615	298,945	466,560
2044 - 2048	288,675	271,197	559,872
2049 - 2053	445,589	226,257	671,846
2054 - 2058	647,077	159,138	806,215
2059 - 2063	903,809	63,650	967,459
	<u>\$ 3,008,625</u>	<u>\$ 2,021,726</u>	<u>\$ 5,030,351</u>

The City has allocated the revenues, receivables, and deferred inflows of resources evenly between the General Fund / Governmental Activities and the Water Utility Fund / Business-type Activities.

G. INTERFUND RECEIVABLES / PAYABLES, ADVANCES, AND TRANSFERS

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. In all cases amounts are repaid within one year. At December 31, 2023, the TIF Districts fund had a due to the General Fund in the amount of \$380,852, which is expected to be funded through future tax increments.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

G. INTERFUND RECEIVABLES / PAYABLES, ADVANCES, AND TRANSFERS (continued)

Advances

The City of Franklin provides short- and long-term advances to its TIF Districts and Water Utility. The amounts advanced are either from proceeds of a borrowing or from fund reserves. They are used to enable the TIF Districts to carry out approved project plans. The TIF Districts interest rate is based upon the interest rate incurred by the debt service fund on its borrowings or the reinvestment rate available to other funds. The advances will be repaid as the TIF Districts have resources available.

In 2017, the City made an advance payment on the Public Works Defined Benefit Pension Plan. In doing so, the general fund advanced \$155,700 to the Water Utility on a 10-year note to aid the Water Utility portion of the payment. The outstanding balance on the advance is \$53,250 at December 31, 2023. Additionally, the TIF District #6 and TIF District #8 have an advance in the amount of \$415,524 and \$911,433, respectively, from the general fund for amounts paid by the general fund on behalf of the TIF Districts. This interfund balance is anticipated to be paid through future tax increments. The balances at December 31, 2023 were

Payable Fund	<u>Receivable Fund</u>	Due within One Year
	General Fund	
TIF Districts	\$ 1,326,957	\$ -
Water Utility	53,250	18,600
	\$ 1,380,207	\$ 18,600

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

G. INTERFUND RECEIVABLES / PAYABLES, ADVANCES, AND TRANSFERS (continued)

Transfers

Generally, transfers are used to (1) move revenue from the funds that collect them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund and (3) use unrestricted revenue collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers as presented on the fund financial statements during the year ended December 31, 2023 were as follows

Transfer In	Transfer Out					Fund Totals
	General Fund	Development Fund	TIF Districts	Nonmajor Governmental Funds	Enterprise Funds	
General Fund	\$ -	\$ -	\$ -	\$ -	\$ 877,185	\$ 877,185
Development Fund	-	-	-	-	-	-
TIF Districts	-	-	-	-	-	-
Nonmajor Governmental Funds	24,000	1,048,177	1,461,756	1,086,890	-	3,620,823
	<u>\$ 24,000</u>	<u>\$ 1,048,177</u>	<u>\$ 1,461,756</u>	<u>\$ 1,086,890</u>	<u>\$ 877,185</u>	<u>\$ 4,498,008</u>

A reconciliation of fund statement transfers to government wide transfers for the year ended December 31, 2023 is as follows

	Governmental Funds	Enterprise Funds
Transfers in, per fund statements	\$ 4,498,008	\$ -
Transfers out, per fund statements	(3,620,823)	(877,185)
Municipality-financed addition to Utility Plant	(1,599,384)	1,599,384
Governmental-wide transfers	<u>\$ (722,199)</u>	<u>\$ 722,199</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

H. LONG TERM OBLIGATIONS

Long-term liabilities for the year ended December 31, 2023 were as follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due within One Year
Governmental Activities					
General obligation debt	\$ 50,595,000	\$ 5,330,000	\$ 2,465,000	\$ 53,460,000	\$ 3,500,000
Premium	632,200	214,695	101,178	745,717	-
Subtotal	<u>51,227,200</u>	<u>5,544,695</u>	<u>2,566,178</u>	<u>54,205,717</u>	<u>3,500,000</u>
Compensated absences					
Accrued vacation pay	482,022	1,180,361	1,139,747	522,636	522,636
Accrued severance pay	1,228,390	416,695	61,404	1,583,681	302,600
Accrued compensatory time	219,345	390,395	375,157	234,583	234,583
Total compensated absences	<u>1,929,757</u>	<u>1,987,451</u>	<u>1,576,308</u>	<u>2,340,900</u>	<u>1,059,819</u>
Net OPEB obligation	<u>810,655</u>	<u>909,364</u>	<u>1,699,848</u>	<u>20,171</u>	<u>-</u>
Governmental activities long-term obligations	<u>\$ 53,967,612</u>	<u>\$ 8,441,510</u>	<u>\$ 5,842,334</u>	<u>\$ 56,566,788</u>	<u>\$ 4,559,819</u>

The governmental activities compensated absences, net pension liabilities, and OPEB liabilities primarily accrue to and are paid from the City's general fund.

	Beginning Balance	Additions	Deletions	Ending Balance	Due within One Year
Business-type Activities					
General obligation debt	\$ 3,745,000	\$ 2,995,000	\$ 160,000	\$ 6,580,000	\$ 330,000
General obligation debt from direct borrowings	13,634,561	-	1,371,802	12,262,759	1,405,575
Premium	108,769	81,812	9,961	180,620	-
Discount	(5,482)	-	(829)	(4,653)	-
Subtotal	<u>17,482,848</u>	<u>3,076,812</u>	<u>1,540,934</u>	<u>19,018,726</u>	<u>1,735,575</u>
Compensated absences					
Accrued vacation pay	52,014	50,323	61,391	40,946	40,946
Accrued severance pay	94,176	5,477	19,155	80,498	7,320
Accrued compensatory time	23,114	11,443	13,687	20,870	2,900
Total compensated absences	<u>169,304</u>	<u>67,243</u>	<u>94,233</u>	<u>142,314</u>	<u>51,166</u>
Net OPEB obligation	<u>37,840</u>	<u>41,854</u>	<u>78,236</u>	<u>1,458</u>	<u>-</u>
Business-type activities long-term obligations	<u>\$ 17,689,992</u>	<u>\$ 3,185,909</u>	<u>\$ 1,713,403</u>	<u>\$ 19,162,498</u>	<u>\$ 1,786,741</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

H. LONG TERM OBLIGATIONS (continued)

Details of general obligation notes and bonds payable as of December 31, 2023 are as follows

Governmental Activities							
Issuance	Date of Issue	Interest Rate	Maturity Dates	Interest Payable	Original Amount		Balance at 12/31/2023
General obligation notes - 2014A	12/18/2014	2 0 - 5 0%	3/1/15 - 24	3/1 & 9/1	\$ 5 320 000	1	\$ 325 000
General obligation notes - 2017B	12/21/2017	2 5 - 3 0%	3/1/19 - 27	3/1 & 9/1	1 630 000	4	1 005 000
General obligation bonds - 2019A	2/20/2019	3 0 - 3 5%	3/1/20 - 32	3/1 & 9/1	13 685 000	6	9 620 000
General obligation bonds - 2019B	2/20/2019	3 0 - 4 0%	3/1/22 - 34	3/1 & 9/1	6 365 000	7	5 990 000
General obligation bonds - 2019C	12/4/2019	1 75 - 3 05%	3/1/22 - 37	3/1 & 9/1	12 360 000	8	11 960 000
General obligation notes - 2019D	12/4/2019	2 0 - 3 0%	3/1/20 - 27	3/1 & 9/1	2 285 000	4	1 320 000
General obligation bonds - 2020A	12/10/2020	1 6 - 2 05%	3/1/20 - 37	3/1 & 9/1	9 545 000	5	9 545 000
General obligation bonds - 2020B	12/10/2020	1 0 - 2 0%	3/1/20 - 34	3/1 & 9/1	3 045 000	9	2 970 000
General obligation notes - 2021A	11/17/2021	2 0%	3/1/22 - 30	3/1 & 9/1	2 040 000	10	1 890 000
General obligation bonds - 2021B	12/2/2021	2 0 - 3 0%	3/1/22 - 41	3/1 & 9/1	3 505 000	11	3 505 000
General obligation bonds - 2023A	11/28/2023	4 0 - 5 0%	3/1/23 - 43	3/1 & 9/1	2 980 000	12	2 980 000
General obligation bonds - 2023B	11/28/2023	5 0%	3/1/23 - 33	3/1 & 9/1	2 350 000	13	2 350 000
Total Governmental Activities							<u>\$ 53,460 000</u>
Business-type Activities							
Issuance	Date of Issue	Interest Rate	Maturity Dates	Interest Payable	Original Amount		Balance at 12/31/2023
Clean Water Loan*	1/25/2012	2 46%	5/1/14 - 31	5/1 & 11/1	\$ 27 562 754	2	\$ 12 262 759
General obligation bonds - 2019A	12/18/2014	2 0 - 3 125%	3/1/15 - 34	3/1 & 9/1	1 290 000	3	780 000
General obligation bonds - 2021B	12/2/2021	2 0 - 3 0%	3/1/22 - 41	3/1 & 9/1	4 160 000	11	2 805,000
General obligation bonds - 2023A	11/28/2023	4 0 - 5 0%	3/1/23 - 43	3/1 & 9/1	2 995 000	12	2 995,000
Total Business-type Activities							<u>\$ 18 842 759</u>

*Direct Borrowing

- 1 Issued 63% for capital TIF purposes and 37% for general capital purposes
- 2 Issued for a sewer extension on West Ryan Road
- 3 Issued for water building purposes
- 4 Issued for general capital improvement purposes
- 5 Refunded 2018A NAN for projects in TID #5
- 6 Issued to refund \$10 million of the 2018A NANs and a developer grant in TID #3
- 7 Issued for infrastructure projects in TID #6

- 8 Issued to refund \$4 million of the 2018A NAN, capital projects in TID #5 and #7 and finance a developer mortgage in TID #7
- 9 Issued for capital projects in TID #6
- 10 Issued for Capital Improvement Plan and Acquisition of Vehicles and Equipment
- 11 Issued for sewerage projects and infrastructure projects
- 12 Issued for water system projects and housing of machinery and equipment
- 13 Issued for capital improvements parks projects street improvements and land acquisition

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

H. LONG TERM OBLIGATIONS (continued)

Annual principal and interest payments to maturity on general obligation notes and bonds payable are as follows

Year Ending December 31	Governmental Activities		Business-Type Activities Non-Direct Borrowings	
	Principal	Interest	Principal	Interest
2024	\$ 3,500,000	\$ 1,360,295	\$ 330,000	\$ 185,124
2025	3,510,000	1,319,773	265,000	206,975
2026	3,830,000	1,215,604	280,000	196,850
2027	4,205,000	1,102,523	290,000	186,250
2028	3,910,000	985,658	310,000	175,100
2029- 2033	22,915,000	2,924,032	1,720,000	702,950
2034- 2038	10,305,000	797,223	1,780,000	409,444
2039- 2043	1,285,000	137,126	1,605,000	129,275
	<u>\$ 53,460,000</u>	<u>\$ 9,842,234</u>	<u>\$ 6,580,000</u>	<u>\$ 2,191,968</u>

Year Ending December 31	Business-Type Activities Direct Borrowings	
	Principal	Interest
2024	\$ 1,405,575	\$ 284,607
2025	1,440,181	249,575
2026	1,475,638	213,682
2027	1,511,968	176,904
2028	1,549,193	139,221
2029- 2031	4,880,204	182,174
	<u>\$ 12,262,759</u>	<u>\$ 1,246,163</u>

The City's statutory debt limit and margin of indebtedness at December 31, 2023 are as follows

2023 Equalized value	\$ 6,129,068,900
Wisconsin limit	5.00%
Statutory debt limit	<u>\$ 306,453,445</u>
Total general obligation debt	<u>\$ 72,302,759</u>
Margin of indebtedness	<u>\$ 234,150,686</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

H. LONG TERM OBLIGATIONS (continued)

Municipal Revenue Obligations

In 2018, the City issued a municipal revenue obligation (MRO) as part of a development agreement. The amount of the obligation was \$3,500,000 and is payable to the developer solely from tax increments collected from a development in TID #5. No payment was made in 2023. The MRO bears interest at 5.5% payable on March 1 annually. The balance of the MRO was \$3,500,000 at December 31, 2023.

In 2020, the City issued an MRO as part of a development agreement. The amount of the obligation was \$14,952,000 and is payable to the developer solely from tax increments collected from a development in TID #7. \$765,000 in payments were made in 2023. The MRO bears no interest. The balance of the MRO was \$13,728,000 at December 31, 2023. The MRO is payable from tax increment collected until 2040.

The MROs described in the preceding paragraphs do not constitute a charge upon any funds of the City. In the event that future tax increments are not sufficient to pay off the obligations, the obligations terminate with no further liability to the City. Since the amount of the future payments is contingent on the collection of future TID increments, the obligations are not reported as a liability in the accompanying financial statements.

Clean Water Fund Loan Programs

The City's outstanding notes from direct borrowings related to business type activities of \$12,262,759 contain the following provisions in the event of a default: 1) Wisconsin Department of Administration can deduct amounts due from any state payments due to the City or add the amounts due as a special charge to the property taxes apportioned, 2) may appoint a receiver for the Program's benefit, 3) may declare the principal amount immediately due and payable, 4) may enforce any right or obligation under the financing agreement including the right to seek specific performance or mandamus, and 5) may increase the interest rate set forth in the financing agreement to the market interest rate.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

I. NET POSITION/FUND BALANCES

Governmental Activities

Governmental activities net position reported on the government-wide statement of net position at December 31, 2023 include the following

Governmental Activities

Net investment in capital assets	
Land	\$ 30,334,572
Construction in process	2,432,671
Other capital assets, net of accumulated depreciation	120,803,621
Less Related long-term debt outstanding	(21,106,100)
Net investment in capital assets	<u>\$ 132,464,764</u>

Business-type Activities

Net investment in capital assets	
Land	\$ 933,020
Construction in process	315,763
Other capital assets, net of accumulated depreciation	119,669,052
Less Related long-term debt outstanding	(16,146,963)
Net investment in capital assets	<u>\$ 104,770,872</u>

Governmental Fund Balances

Reported on the fund financial statements at December 31, 2023 include the following

Nonspendable

General fund - advances	\$ 1,380,207
General fund - prepaid items and inventories	97,930
Nonmajor governmental funds - prepaid items and inventories	3,329
Total nonspendable	<u>\$ 1,481,466</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 - DETAILED NOTES ON ALL FUNDS (continued)

I. NET POSITION/FUND BALANCES (continued)

Governmental Fund Balances (continued)

<u>Restricted</u>	
Debt service	\$ 994,834
Utility improvements	2,924,342
Development	12,967,742
TIF Distncts	7,372,819
Grants and donations	212,861
Opioid Settlement	92,303
Health services	243,742
Library services	535,351
Solid waste	430,358
Recreational services	50,619
Tourism commission	472,381
Total restricted	\$ 26,297,352
 <u>Assigned</u>	
General fund - purchase orders	
Municipal buildings	\$ 9,884
Police department	16,339
Fire department	2,583
Economic development	15,365
Planning	8,020
Capital projects	
Capital outlay	1,623,715
Equipment replacement	2,524,207
Capital improvement	6,520,437
Street improvement	1,362,954
Total assigned	\$ 12,083,504
 <u>Unassigned</u>	
General fund	\$ 11,700,207
TIF Distncts (deficit)	(2,937,679)
Nonmajor governmental funds (deficit)	(90,267)
Total unassigned	\$ 8,672,261
Total fund balance	\$ 48,534,583

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION

A. DEFINED BENEFIT PENSION PLANS

The City reports pension-related balances at December 31, 2023, as summarized below

	Net Pension Asset (Liability)	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense (Benefit)
Wisconsin Retirement System (WRS)	\$ (7,008,704)	\$ 26,370,199	\$ 14,863,387	\$ 3,572,936
City of Franklin Defined Benefit Retirement Income Plan	(1,382,056)	1,945,024	193,441	254,408
	<u>\$ (8,390,760)</u>	<u>\$ 28,315,223</u>	<u>\$ 15,056,828</u>	<u>\$ 3,827,344</u>

Wisconsin Retirement System

General Information about the Pension Plan

Plan description The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

General Information about the Pension Plan (continued)

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit. The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

General Information about the Pension Plan (continued)

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the City's reporting period, the WRS recognized \$1,829,488 contributions from the employer.

Contribution rates as of December 31, 2023 are

Employee Category	Employee	Employer
General (including teachers, executives, and elected officials)	6.80%	6.80%
Protective with Social Security	6.80%	13.20%
Protective without Social Security	6.80%	18.10%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the City reported a liability (asset) of \$7,008,704, for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the City's proportion was 0.13229702%, which was an increase of 0.00393236%, from its proportion measured as of December 31, 2021.

For the year ended December 31, 2023, the City recognized pension expense (benefit) of \$3,572,936 related to WRS Pension, including duty disability payments.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 11,162,694	\$ 14,665,273
Changes in assumptions	1,378,201	-
Net differences between projected and actual earnings on plan investments	11,906,169	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	93,647	198,114
Contributions made subsequent to the measurement date	1,829,488	
Total	\$ 26,370,199	\$ 14,863,387

The \$1,829,488 reported as deferred outflows related to pension resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction (addition) of the net pension liability (asset) in the year ended December 31, 2024 for the City. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense (benefit) as follows

Year Ended December 31	Amortization of Deferred Outflows & Deferred Inflows of Resources (Net)
2024	\$ 405,798
2025	1,985,786
2026	2,025,063
2027	5,260,677

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Actuarial assumptions The Total Pension Liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement

Actuarial Valuation Date	December 31, 2021
Measurement Date of Net Pension Liability (Asset)	December 31, 2022
Experience Study	January 1, 2018 – December 31, 2020 Published November 19, 2021
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Long-Term Expected Rate of Return	6.8%
Discount Rate	6.8%
Salary Increases	3.0%
Inflation	0.1% - 5.6%
Seniority/Merit	
Mortality	2020 WRS Experience Mortality Table
Post-retirement Adjustments*	1.7%

** No post retirement adjustment is guaranteed Actual adjustments are based on recognized investment return, actuarial experience, and other factors 1.7% is the assumed annual adjustment based on the investment return assumption and the post retirement discount rate*

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Long-term expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table

Asset Allocation Targets and Expected Returns ¹				
As of December 31, 2022				
<u>Core Fund Asset Class</u>	<u>Asset Allocation %</u>	<u>Long-Term Expected Rate of Return %</u>	<u>Nominal</u>	<u>Long-Term Expected Real Rate of Return % ²</u>
Public Equity	48	7.6		5.0
Public Fixed Income	25	5.3		2.7
Inflation Sensitive Assets	19	3.6		1.1
Real Estate	8	5.2		2.6
Private Equity/Debt	15	9.6		6.9
Total Core Fund ³	115	7.4		4.8
<u>Variable Fund Asset Class</u>				
U.S. Equities	70	7.2		4.6
International Equities	30	8.1		5.5
Total Variable Fund	100	7.7		5.1

1. Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.
2. New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%
3. The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used subject to an allowable range of up to 20%.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

Wisconsin Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Single Discount rate. A single discount rate of 6.80% was used to measure the total pension liability for the current and prior year. This single discount rate was based on the expected rate of return on pension plan investments of 6.80% and a municipal bond rate of 4.05%. (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.) Because of the unique structure of WRS, the 6.80% expected rate of return implies that a dividend of approximately 1.70% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the expected long-term rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the Net Pension Liability (Asset) to changes in the discount rate. The following presents the City's proportionate share of the Net Pension Liability (Asset) calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the Net Pension Liability (Asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.80%) or one-percentage-point higher (7.80%) than the current rate.

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 23,261,660	\$ 7,008,704	\$ (4,171,936)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN

General Information about the Pension Plan

Plan Description - The City sponsors the City of Franklin Defined Benefit Retirement Income Plan, a single employer defined benefit pension plan covering eligible public works employees. The assets of this Plan are administered by Principal Life Insurance Company. An annual financial report may be obtained by writing to the plan administrator at Principal Financial Group, P.O. Box 9693, Des Moines, IA 50306-9396.

Vesting – Participants with five years of credible service are 50% vested in the plan. Upon reaching 10 years of credible service participants are fully vested in the plan.

Benefits provided – The City of Franklin Defined Benefit Retirement Income Plan provides retirement benefits to former bargaining employees of the City that are not covered under Wisconsin State Pension Plan (Wisconsin Retirement System), or who are regular part-time employees as defined by Civil Service and who have a minimum of 6 months of service. Employees who retire at or after age 60 are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) average compensation at retirement, (2) years of creditable service, and (3) a formula factor

Average compensation at retirement is the average of the participant's three highest consecutive years' earnings out of the ten latest years prior to retirement. Creditable service is the creditable current and prior service expressed in years or fractional partial years for which a participant receives earnings. The formula factor is a standard percentage based on the plan provisions.

Employees may retire at age 55, with a minimum of 10 completed years of service and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may receive either normal retirement benefits at normal retirement date, or a lump-sum cash payment of participant's vested accumulations.

The plan also provides death and disability benefits for employees.

Participating employees - Membership in the plan as of date of study consisted of the following classes of participants

Active employees	17
Terminated vested participants	10
Retirees	30
Total participants	57

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN (continued)

General Information about the Pension Plan (continued)

Contributions - Contribution requirements are established through action of the City Council and may be amended only through city ordinance. Employees make a non-elective and non-discretionary pension contribution that is equal to 8.2% of their payroll. The City contributes all remaining amounts necessary to fund the pension plan. During the reporting period, contributions of \$256,000 were made by the City to the plan.

Pension Liabilities/Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the City reported a liability (asset) of \$1,382,056 for its net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date.

Current year changes in the net pension liability (asset) were as follows.

	Total Pension Liability (a)	Increase (Decrease) in Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balance at December 31 2022	\$ 11,476,935	\$ 13,211,075	\$ (1,734,140)
Changes for the year:			
Service cost	125,133	-	125,133
Interest	676,545	-	676,545
Difference between expected and actual experience	612,779	-	612,779
Assumption changes or inputs	(295,216)	-	(295,216)
Contributions - employer	-	192,000	(192,000)
Net investment income	-	(2,165,325)	2,165,325
Administrative expenses	-	(23,630)	23,630
Benefit payments	(623,320)	(623,320)	-
Balance at December 31 2023	<u>\$ 11,972,856</u>	<u>\$ 10,590,800</u>	<u>\$ 1,382,056</u>

Plan fiduciary net position as a percentage of the total Pension liability 88.46%

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN (continued)

Pension Liabilities/Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 303,295	\$ 47,324
Changes in assumptions	-	146,117
Net differences between projected and actual earnings on plan investments	1,385,729	-
Contributions made subsequent to the measurement date	256,000	-
Total	\$ 1,945,024	\$ 193,441

The \$256,000 reported as deferred outflows related to pension resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction (increase) of the net pension liability (asset) in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense (benefit) as follows

Year Ended December 31	Amortization of Deferred Outflows & Deferred Inflows of Resources (Net)
2024	\$ 171,618
2025	290,514
2026	444,668
2027	588,783

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN (continued)

Pension Liabilities/Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Actuarial assumptions - The pension liability in the December 31, 2022 actuarial valuation was determined use the following actuarial assumptions, applied to all periods in the measurement

Actuarial Valuation Date	December 31 2022
Measurement Date of Net Pension Asset/Liability	December 31 2022
Actuarial Cost Method	Entry Age
Asset Valuation Method	Market Value
Long-term Expected Rate of Return	6.25%
Discount Rate	6.25%
Salary Increases - Seniority / Merit	4.00%
Mortality	Based on PubG-2010 General base rate mortality table projected to future years with historical and assumed mortality improvement rates using the MP-2019 mortality improvement scale

Actuarial assumptions are based upon an experience study conducted in 2019 using historical experience. The total pension liability for December 31, 2023 is based upon the liability calculated from the December 31, 2022 actuarial valuation.

Long-term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using the weighted average rate based on the target asset allocation and the Long-Term Capital Market Assumptions. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table

Asset Class	Long-term Real Rate of Return	Target Allocation
US Equity - Large Cap	7.70%	37.71%
US Equity - Mid Cap	8.00%	4.55%
US Equity - Small Cap	8.55%	2.24%
Non-US Equity	8.00%	13.89%
Real Estate (District Property)	5.35%	8.11%
Core Bond	4.20%	30.63%
High Yield Bond	6.10%	2.87%

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

A. DEFINED BENEFIT PENSION PLANS (continued)

CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN (continued)

Pension Liabilities/Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Discount rate - A discount rate of 6.25% was used to measure the total pension liability, which changed from 6.00% used in the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 6.25% and a long-term bond rate of 4.38%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the City's net pension liability (asset) calculated using the discount rate of 6.25%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.25%) or one-percentage-point higher (7.25%) than the current rate

	1% Decrease to Discount Rate (5.25%)	Current Discount Rate (6.25%)	1% Increase to Discount Rate (7.25%)
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 2,639,992	\$ 1,382,056	\$ 312,903

For the year ended December 31, 2023, the City recognized pension expense (benefit) of \$254,408 related to the City of Franklin Defined Benefit Retirement Income Plan.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

B. DEFINED CONTRIBUTION PLAN

Based on City ordinances all eligible City of Franklin non-protective employees (except public works employees) participate in the City of Franklin Defined Contribution Plan (the "Plan"). The Plan assets are administered by the Principal Life Insurance Company.

Employees after completing six months of service with the City are eligible to participate. The Plan requires the City to make periodic contributions to each participant's account equal to 10% of such participant's annual compensation. Employees are required to make contributions of 5% of wages. A participant's accrued benefit for City contributions is 100% vested and non-forfeitable upon death, normal retirement, early retirement or permanent and total disability as defined in the Plan. If employment is terminated for any other reason, each participant's accrued benefit vests at various percentages, based on years of service. During 2023, total contributions of \$45,034 or 10% of covered payroll were made. The City contributed \$22,517 and employees contributed \$22,517. The City may make amendments to the Plan.

C. POST EMPLOYMENT HEALTH CARE BENEFITS

Plan administration and description – The City administers the City of Franklin Post-Employment Benefit Trust (City OPEB Plan), a single employer defined benefit OPEB plan that is used to provide post-employment health care benefits for all eligible full-time employees of the City. Management of the City OPEB Plan is vested in the City's Common Council. Separate financial statements are not prepared for the City OPEB Plan

Benefits provided – City of Franklin eligible full time employees meeting minimum age and service requirements may receive group health care benefits at a reduced cost during the period from their normal retirement date until they reach age 65. This results in another post-employment benefit obligation for those groups. These groups commonly have higher medical costs than anticipated in the blended premium rates. That differential is referred to as an implicit rate subsidy.

The years of service for benefit eligibility for the Firefighter group decreased from 20 years to 15 years with the newest contract in effect during the year ended December 31, 2023.

Employees covered by benefit terms – At December 31, 2023, the following employees were covered by the benefit terms

Active employees	207
Inactive employees entitled to, by not yet receiving benefits	-
Retirees	31
Total participants	238

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

C. POST EMPLOYMENT HEALTH CARE BENEFITS (continued)

Plan participant payments – Plan participant payment requirements are established by either City ordinance or collective bargaining and may be amended only by the groups establishing the requirements. The City’s periodic contribution is determined and fixed at the time of retirement. The retiree pays the balance of the periodic blended premium. The eligibility for the benefit follows

Employee Group	City Amount	Age	Years of Service
Non-represented	75% of Premium at Retirement	62	20
Police	75% of Premium at Retirement	53	15
Dispatch	75% of 2005 Premium	62	20
Fire	75% of Premium at Retirement	53	15
DPW	75% of Premium at Retirement	60	15

Investment policy – The City is authorized to invest funds of the City OPEB Plan in accordance with the City’s investment policy for the City OPEB Plan.

The long-term expected rate of return on OPEB plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
US Cash	1 25%	0 76%
US Core Fixed Income	33.92%	2 21%
US Equity	69 16%	5 50%

Concentrations – All OPEB plan assets have been invested in bonds and equity securities. See Note 3.A for additional information

Rate of return – The annual money-weighted rate of return on investments, net of investment expense for 2023 was 14.79%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Actuarial assumptions – The City’s net OPEB liability (asset) was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of December 31, 2023

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

C. POST EMPLOYMENT HEALTH CARE BENEFITS (continued)

The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified

Salary increases	3% average, including inflation	
Investment rate of return	6.50%, net of OPEB plan investment expense, including inflation	
Healthcare cost trend rates	2024	6.50%
	2025	5.70%
	2026	4.80%
	2027	4.70%
	2028	4.50%
	2029	4.40%
	2030	4.30%
	2031	4.10%
	2032	4.00%
	2033	3.80%
	2033-2065	3.90%
	2066-2068	3.80%
	2069-2072	3.70%
	2073+	3.60%

Mortality rates were based on a blend of the Death-in-Service and Retired Lives mortality rates are based on the 2020 WRS Experience Tables and projected with mortality improvements using 100% of the fully generational MP-2021 projection scale from a base year of 2010.

The actuarial assumptions used in the January 1, 2023 valuation were based on the results of an actuarial experience study for the period January 1, 2018 – December 31, 2020.

Discount rate – The discount rate used to measure the total OPEB liability was 6.5%. The projection of cash flows used to determine the discount rate assumed that the City's contributions will be made at rates equal to the actuarially determined contribution rates over the next 40 years. This rate is a blend of expected earnings on Plan assets and the current yield for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

C. POST EMPLOYMENT HEALTH CARE BENEFITS (continued)

OPEB Liabilities/Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

	Liability (a)	Net Position (b)	Liability (Asset) (a) - (b)
Balance at December 31 2022	\$ 8 379 819	\$ 7 589 925	\$ 789 894
Changes for the year			
Service cost	299 788	-	299 788
Interest	537 835	-	537 835
Effect of plan changes	107 771	-	107 771
Economic/demographic gains or losses	3 424	-	3 424
Assumption changes or inputs	(113 999)	-	(113 999)
Contributions - employer	-	433 336	(433 336)
Contributions - employees	-	177 208	(177 208)
Net investment income	-	1 105 929	(1 105 929)
Administrative expenses	-	(2 400)	2 400
Benefit payments	(823 408)	(823 408)	-
Estimated balance at December 31 2023	8 391 230	8 480 590	(89 360)
Difference between estimated and actual Plan fiduciary Net Position	-	(110 989)	110 989
Actual Balance at December 31 2023	<u>\$ 8 391 230</u>	<u>\$ 8 369 601</u>	<u>\$ 21 629</u>
Plan fiduciary net position as a percentage of the total OPEB liability			99.74%

Sensitivity of the net OPEB liability (asset) to changes in the discount rate and healthcare cost trend rates – The following presents the net OPEB liability (asset) of the City, as well as what the City's net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower of one-percentage-point higher than the current discount rate

	Discount Rate (5.50%)	Discount Rate (6.50%)	Discount Rate (7.50%)
City's Net OPEB Liability (Asset)	<u>\$ 655,517</u>	<u>\$ 21,629</u>	<u>\$ (560,079)</u>
	Healthcare Cost Trend Rates	Healthcare Cost Trend Rates	Healthcare Cost Trend Rates
City's Net OPEB Liability (Asset)	<u>\$ (219,832)</u>	<u>\$ 21,629</u>	<u>\$ 216,288</u>

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

C. POST EMPLOYMENT HEALTH CARE BENEFITS (continued)

OPEB Liabilities/Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

For the year ended December 31, 2023, the City recognized OPEB expense (benefit) of \$296,682.

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 84,409	\$ 262,826
Changes in assumptions	734,108	894,725
Net differences between projected and actual earnings on plan investments	272,693	-
Total	\$ 1,091,210	\$ 1,157,551

Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense (benefit) as follows

Year Ended December 31	Amortization of Deferred Outflows & Deferred Inflows of Resources (Net)
2024	\$ (12,415)
2025	37,091
2026	183,082
2027	(186,837)
2028	(62,943)
Thereafter	(24,319)

The City does not report a payable for any outstanding amount of contributions to the City OPEB Plan as of December 31, 2023

D. CONTINGENCIES AND COMMITMENTS

The City at times is party to claims and legal proceedings. Although the outcome of such matters is not presently determinable, it is the opinion of City management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

D. CONTINGENCIES AND COMMITMENTS (continued)

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The City receives impact fees for new development projects. The fees are to be used to fund specific projects within a specific period of time. In the event the projects are not completed or the time period elapses, the City will be required to refund the impact fees to the current owners of properties that the fees were originally collected.

Funding for the operating budget of the City comes from many sources, including property taxes, grants and aids from other units of government, user fees, fines and permits and other miscellaneous revenue. The State of Wisconsin provides a variety of aid and grant programs that benefit the City. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget process. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on future operating results of the City.

E. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, natural disasters, and workers' compensation claims that the City carries commercial insurance. No significant reductions in insurance coverage occurred for any risk of loss in the past year, and settled claims have not exceeded commercial coverage in any of the past three fiscal years.

The City also offers a group medical and dental insurance plan to employees for which the City is self-insured. This activity is accounted for in the City's Self Insurance Internal Service Fund. Group medical and dental costs are charged to City departments and retirees participating in the program. A third-party administrator handles claims payments. The City carries stop loss insurance for claims in excess of \$60,000 per year per individual and \$75,000 per year per group. Liabilities are reported when it is probable that claims have occurred and the amount of the claim can be reasonably estimated. Liabilities include an estimated amount for claims that have been incurred but not reported ("IBNR").

Changes in the balance of claims payable for the two years ended December 31, 2022 and 2023 are as follows

Fiscal Year	Balance Beginning of Year	Current Claims and Changes in Estimates	Claims Payments	Balance End of Year
2023	\$ 210,000	\$ 4,010,712	\$ 4,010,712	\$ 210,000
2022	311,800	2,890,665	2,992,465	210,000

**CITY OF FRANKLIN, WISCONSIN
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 4 - OTHER INFORMATION (continued)

F. SUBSEQUENT EVENTS

On July 16, 2024, the City issued \$1,880,000 of general obligation promissory notes, Series 2024A, for paying for the cost of projects included in the project plan for TIF District #9. Interest is payable on March 1 and September 1 through 2044 at a rate of 4.00% - 5.00%.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF FRANKLIN, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
(ASSET) – WISONSIN RETIREMENT SYSTEM
LAST TEN MEASUREMENT PERIODS**

WRS Fiscal Year Ending Date	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2014	0.084116700%	\$ (2,065,567)	\$ 8,071,472	-25.59%	102.74%
12/31/2015	0.082739220%	1,344,496	8,459,850	15.89%	98.20%
12/31/2016	0.084036620%	692,662	8,682,689	7.98%	99.12%
12/31/2017	0.087815360%	(2,607,342)	8,950,304	-29.13%	102.93%
12/31/2018	0.091598830%	3,258,799	9,094,718	35.83%	96.45%
12/31/2019	0.103535240%	(3,338,448)	13,827,279	-24.14%	102.96%
12/31/2020	0.117144820%	(7,313,513)	15,176,375	-48.19%	105.26%
12/31/2021	0.128364660%	(10,346,427)	15,132,859	-68.37%	106.02%
12/31/2022	0.132297020%	7,008,704	15,882,594	44.13%	95.72%

**SCHEDULE OF EMPLOYER CONTRIBUTIONS – WISONSIN RETIREMENT SYSTEM
LAST TEN FISCAL YEARS**

City Fiscal Year Ending Date	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 689,692	\$ 689,692	\$ -	\$ 8,459,850	8.15%
12/31/2016	869,137	869,137	-	8,682,689	10.01%
12/31/2017	1,074,037	1,074,037	-	8,950,304	12.00%
12/31/2018	1,119,560	1,119,560	-	9,094,718	12.31%
12/31/2019	1,380,924	1,380,924	-	13,827,279	9.99%
12/31/2020	1,568,169	1,568,169	-	15,176,375	10.33%
12/31/2021	1,505,635	1,505,635	-	15,132,859	9.95%
12/31/2022	1,576,154	1,576,154	-	15,882,594	9.92%
12/31/2023	1,829,488	1,829,488	-	16,898,974	10.83%

See Independent Auditors Report and accompanying Notes to Required Supplementary Information

**CITY OF FRANKLIN, WISCONSIN
SCHEDULE OF THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS –
CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN
LAST TEN MEASUREMENT PERIODS**

	Measurement Period Ending December 31									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	
Total Pension Liability										
Service Cost	\$ 165,130	\$ 180,074	\$ 154,889	\$ 182,107	\$ 161,806	\$ 157,837	\$ 142,398	\$ 146,433	\$ 125,133	
Interest on the Total Pension Liability	531,850	603,514	606,747	651,297	675,093	662,710	676,516	712,116	676,545	
Benefit Changes	-	-	-	-	(656,529)	-	-	-	-	
Difference between Expected and Actual Experience	527,384	(460,357)	425,998	(154,963)	149,778	(466,918)	378,725	(836,058)	612,779	
Assumption Changes	213,402	12,332	709,323	(203,418)	1,303,694	(615,012)	788,964	-	(295,216)	
Benefit Payments	(191,375)	(239,861)	(296,465)	(370,146)	(434,808)	(469,209)	(513,694)	(556,738)	(623,320)	
Net Change in Total Pension Liability	1,246,391	95,702	1,600,492	104,877	1,199,034	(730,592)	1,472,909	(534,247)	495,921	
Total Pension Liability - Beginning	7,022,369	8,268,760	8,364,462	9,964,954	10,069,831	11,268,865	10,538,273	12,011,182	11,476,935	
Total Pension Liability - Ending	\$ 8,268,760	\$ 8,364,462	\$ 9,964,954	\$ 10,069,831	\$ 11,268,865	\$ 10,538,273	\$ 12,011,182	\$ 11,476,935	\$ 11,972,856	
Plan Fiduciary Net Position										
Employer Contributions	\$ 293,632	\$ 339,927	\$ 302,518	\$ 1,133,559	\$ 251,009	\$ 256,000	\$ 581,000	\$ 255,792	\$ 192,000	
Pension Plan Net Investment Income	377,842	(41,577)	409,272	1,372,321	(363,980)	1,724,318	1,448,664	1,434,668	(2,165,325)	
Benefit Payments	(191,375)	(239,861)	(296,465)	(370,146)	(434,808)	(469,209)	(513,694)	(556,738)	(623,320)	
Pension Plan Administrative Expense	(27,941)	(22,802)	(20,307)	(31,410)	(28,890)	(25,806)	(19,130)	(15,656)	(23,630)	
Other	-	-	-	-	(4,564)	-	-	-	-	
Net Change in Plan Fiduciary Net Position	452,158	35,687	395,018	2,104,324	(581,233)	1,485,303	1,496,840	1,118,066	(2,620,275)	
Plan Fiduciary Net Position - Beginning	6,704,912	7,157,070	7,192,757	7,587,775	9,692,099	9,110,866	10,596,169	12,093,009	13,211,075	
Plan Fiduciary Net Position - Ending	\$ 7,157,070	\$ 7,192,757	\$ 7,587,775	\$ 9,692,099	\$ 9,110,866	\$ 10,596,169	\$ 12,093,009	\$ 13,211,075	\$ 10,590,800	
Net Pension Liability (Asset) Ending	\$ 1,111,690	\$ 1,171,705	\$ 2,377,179	\$ 377,732	\$ 2,157,999	\$ (57,896)	\$ (81,827)	\$ (1,734,140)	\$ 1,382,056	
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	87%	86%	76%	96%	81%	101%	101%	115%	88%	
Covered Payroll	\$ 1,792,628	\$ 1,876,995	\$ 1,853,074	\$ 1,792,628	\$ 1,776,639	\$ 1,731,027	\$ 1,620,333	\$ 1,496,670	\$ 1,250,847	
Net Pension Liability (Asset) as a Percentage of Covered Payroll	62%	62%	128%	21%	121%	-3%	-5%	116%	110%	

See Independent Auditors Report and Accompanying Notes to Required Supplementary Information

**CITY OF FRANKLIN, WISCONSIN
SCHEDULE OF CONTRIBUTIONS – CITY OF FRANKLIN
DEFINED BENEFIT RETIREMENT INCOME PLAN
LAST TEN FISCAL YEARS**

<u>Fiscal Year Ending December 31,</u>	<u>Actuarially Determined Contribution</u>	<u>Actual Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>	<u>Actual Contribution as a % of Covered Payroll</u>
2015	\$ 339,927	\$ 339,927	\$ -	\$ 1,876,995	18%
2016	302,518	1,202,518	(900,000)	1,853,074	65%
2017	233,559	233,559	-	1,792,628	13%
2018	251,009	251,009	-	1,776,639	14%
2019	255,552	256,000	(448)	1,731,027	15%
2020	256,855	581,000	(324,145)	1,620,333	36%
2021	255,792	255,792	-	1,496,670	17%
2022	159,303	192,000	(32,697)	1,250,847	15%
2023	131,828	256,000	(124,172)	1,167,207	22%

See Independent Auditors Report and Accompanying Notes to Required Supplementary Information

**CITY OF FRANKLIN, WISCONSIN
SCHEDULE OF CHANGES IN NET OPEB LIABILITY (ASSET)
AND RELATED RATIOS – OPEB PLAN
LAST TEN MEASUREMENT PERIODS**

	Fiscal Year Ending December 31,						
	2017	2018	2019	2020	2021	2022	2023
Total OPEB Liability							
Service Cost	\$ 223 719	\$ 238 261	\$ 210 159	\$ 223 819	\$ 238 367	\$ 248 638	\$ 299 788
Interest on the Total OPEB Liability	489 875	509 975	516 342	557 865	563 984	487 002	537 835
Difference between Expected and Actual Experience	-	-	132 200	-	(195 804)	-	3 424
Plan Changes	-	-	-	-	-	-	107 771
Assumption Changes	-	-	208 654	-	(1 186 931)	786 509	(113 999)
Benefit Payments	(418,905)	(622,193)	(442,196)	(469,392)	(472,857)	(760,097)	(823 408)
Net Change in Total OPEB Liability	294 689	126 043	625 159	312 292	(1 053 241)	762 052	11 411
Total OPEB Liability - Beginning	7 312 825	7 607 514	7 733 557	8 358 716	8 671 008	7 617 767	8 379 819
Total OPEB Liability - Ending	\$ 7,607,514	\$ 7,733,557	\$ 8,358,716	\$ 8,671,008	\$ 7,617,767	\$ 8,379,819	\$ 8,391,230
Plan Fiduciary Net Position							
Employer Contributions	\$ 422 684	\$ 444 364	\$ 377 172	\$ 719 788	\$ 374 367	\$ 372 652	\$ 433 336
Employee Contributions	91 969	128 294	215 296	146 308	147 403	170 357	177 208
OPEB Plan Net Investment Income	673 624	(294 824)	1 159 084	421 249	1 237 939	(1 266 753)	1 105 929
Benefit Payments	(500 350)	(622,193)	(442 196)	(469 392)	(472 857)	(760 097)	(823 408)
OPEB Plan Administrative Expense	-	-	-	-	(8 000)	-	(2 400)
Deferred Inflows	-	-	-	438,201	(23,651)	(34,950)	(52 388)
Net Change in Plan Fiduciary Net Position	687 927	(344 359)	1 309 356	1 256 154	1 255 201	(1 518 791)	838 277
Plan Fiduciary Net Position - Beginning	4 885 836	5 573 763	5 229 404	6 538 760	7 794 914	9 050 115	7 531 324
Plan Fiduciary Net Position - Ending	\$ 5,573,763	\$ 5,229,404	\$ 6,538,760	\$ 7,794,914	\$ 9,050,115	\$ 7,531,324	\$ 8,369,601
Net OPEB Liability (Asset) Ending	\$ 2 033 751	\$ 2 504 153	\$ 1 819 956	\$ 876 094	\$(1 432 348)	\$ 848 495	\$ 21 629
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability (Asset)	73%	68%	78%	90%	119%	90%	100%
Covered Payroll	\$ 13 879 896	\$ 14 188 222	\$ 14 300 000	\$ 14 300 000	\$15 411 322	\$15 411 322	\$17 979 720
Net OPEB Liability as a Percentage of Covered Payroll	15%	18%	13%	6%	9%	6%	0%

See Independent Auditors Report and Accompanying Notes to Required Supplementary Information

**CITY OF FRANKLIN, WISCONSIN
SCHEDULE OF CONTRIBUTIONS – OPEB PLAN
LAST TEN FISCAL YEARS**

	Fiscal Year Ending December 31,						
	2017	2018	2019	2020	2021	2022	2023
Actuarially Determined Contribution	\$ 422,684	\$ 441,859	\$ 377,172	\$ 394,788	\$ 324,614	\$ 149,256	\$ 389,403
Actual Contribution	422,684	444,364	377,172	719,788	374,367	372,652	433,336
Contribution Deficiency (Excess)	\$ -	\$ (2,505)	\$ -	\$ (325,000)	\$ (49,753)	\$ (223,396)	\$ (43,933)
Covered Payroll	\$ 13,879,896	\$ 14,188,222	\$ 14,300,000	\$ 14,300,000	\$15,411,322	\$15,411,322	\$17,979,720
Actual Contribution as a Percentage of Covered Payroll	3%	3%	3%	5%	2%	2%	2%

See Independent Auditors Report and Accompanying Notes to Required Supplementary Information

**CITY OF FRANKLIN, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 1 – PRESENTATION

The City is required to present the last ten years of data on each schedule included in the required supplementary information, however, the standards allow the City to present as many years of information as are available until ten years are presented.

NOTE 2 - WISCONSIN RETIREMENT SYSTEM

The data presented in the Schedule of Proportionate Share of the Net Pension Liability (Asset) for the Wisconsin Retirement System was taken from the reports issued by the Wisconsin Retirement System.

Changes of benefit terms There were no changes of benefit terms for any participating employer in WRS.

Changes in assumptions. Based on a three-year experience study conducted in 2021 covering January 1 2019 through December 31, 2020, the ETF Board adopted assumptions changes that were used to measure the total pension liability beginning with the year-ended December 31, 2021, including the following

1. Lowering the long-term expected rate of return from 7.0% to 6.8%
2. Lowering the discount rate from 7.0% to 6.8%
3. Lowering the price inflation rate from 2.5% to 2.4%
4. Lowering the post-retirement adjustments from 1.9% to 1.7%
5. Mortality assumptions were changed to reflect updated trends by transitions from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on the three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following

1. Lowering the long-term expected rate of return from 7.2% to 7.0%
2. Lowering the discount rate from 7.2% to 7.0%
3. Lowering the wage inflation rate from 3.2% to 3.0%
4. Lowering the price inflation rate from 2.7% to 2.5%
5. Lowering the post-retirement adjustments from 2.1% to 1.9%
6. Mortality assumptions were changed to reflect updated trends by transitions from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 2 - WISCONSIN RETIREMENT SYSTEM (continued)

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions:

	2022	2021	2020	2019	2018
Valuation Date:	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions:					
Net Investment Rate of Return:	5.4%	5.4%	5.4%	5.5%	5.5%
Weighted based on assumed rate for:					
Pre-retirement:	7.0%	7.0%	7.0%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases:					
Wage Inflation:	3.0%	3.0%	3.0%	3.2%	3.2%
Seniority/Merit:	0.1%-5.0%	0.1%-5.0%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%
Post-retirement Benefit Adjustments*:	1.9%	1.9%	1.9%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.
Mortality:	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).

*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 2 - WISCONSIN RETIREMENT SYSTEM (continued)

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions:

	2017	2016	2015	2014	2013
Valuation Date:	December 31, 2015	December 31, 2014	December 31, 2013	December 31, 2012	December 31, 2011
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions					
Net Investment Rate of Return:	5.5%	5.5%	5.5%	5.5%	5.5%
Weighted, based on assumed rate for:					
Pre-retirement:	7.2%	7.2%	7.2%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases					
Wage Inflation:	3.2%	3.2%	3.2%	3.2%	3.2%
Seniority/Merit:	0.1%-5.0%	0.1%-5.0%	0.1%-5.0%	0.1%-5.0%	0.1%-5.0%
Post-retirement Benefit Adjustments*:	2.1%	2.1%	2.1%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009 - 2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009 - 2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009 - 2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2009 valuation pursuant to an experience study of the period 2006 - 2008.
Mortality:	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the VP-2015 fully generational	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin Projected Experience Table - 2005 for women and 90% of the Wisconsin Projected Experience Table - 2005 for men.

*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

**CITY OF FRANKLIN, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 3 – CITY OF FRANKLIN DEFINED BENEFIT RETIREMENT INCOME PLAN

The data presented in the Schedule of Changes in Net Pension Liability (Asset) and Related Ratios and Schedule of Contributions for the City of Franklin Defined Benefit Retirement Income Plan was taken from the reports issued by the actuary.

Changes of benefit terms During the last here were no changes of benefit terms during the last ten measurement periods presented, as disclosed in Note 4.A to the financial statements.

Changes of assumptions The following is a summary of key assumption changes for the last ten measurement periods

- 2022 – Discount rate updated to 6.25%, Mortality MP-2021 Table updated to MP-2019 Table
- 2021 – Mortality. MP-2019 Table updated to MP-2021 Table
- 2020 – Discount rate updated to 6.00%, Mortality updated to PubG-2010 General base rate mortality table projected to future years with historical and assumed mortality improvement rates using the MP-2019 mortality improvement scale
- 2019 – Discount rate updated to 6.50%, Mortality updated to 2020 IRS Table
- 2018 – Discount rate updated to 5.93%, Inflation updated to 2.25%, Seniority/Merit updated to 4.00%, Mortality updated to 2019 IRS Table
- 2017 – Discount rate updated to 6.75%, Mortality updated to 2017 IRS Table
- 2016 – Discount rate updated to 6.54%, Inflation updated to 2.00%, Mortality updated to 2016 IRS Table
- 2015 – No changes to assumptions in previous period
- 2014 – Discount rate 7.3%, Inflation 2.3%, Seniority/Merit 3.0%, Actuarial Cost Method Entry Age, Asset Valuation Method Market Value, Mortality 2014 IRS Prescribed Mortality – Optional Combined Table for Small Plans

NOTE 4 – OPEB PLAN

The data presented in the Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios and Schedule of Contributions for the City of Franklin Post-Employment Benefit Trust Plan was taken from the reports issued by the actuary.

Changes of benefit terms. The years of service for benefit eligibility for the Firefighter group has decreased from 20 years to 15 years with the newest contract in 2023 This has increased the liability by approximately \$108,000. No other significant changes to benefit terms occurred during the last ten measurements periods presented as disclosed in Note 4 C to the financial statements.

Changes of assumptions During the last ten measurement periods, there were no significant changes in assumptions as disclosed in Note 4 C to the financial statements

SUPPLEMENTARY INFORMATION

Nonmajor Governmental Funds

Special Revenue Funds

Special revenue funds account for the proceeds of specific revenue sources (other than debt service or major capital projects) that are restricted for specified purposes

Library operating fund – This fund accounts for the budgetary operation of the library

Library auxiliary fund – This fund accounts for library donations, fines, and forfeitures

Solid waste collection fund – This fund accounts for solid waste collection activities

Donation fund – This fund accounts for donations received for specific purposes

St Martins Fair fund – This fund accounts for activities related to the farmers/flea market held the first Monday of the spring and summer months and the Labor Day weekend

Civic celebrations fund – This fund accounts for activity related to the City's Fourth of July and other celebrations

Tourism Commission fund – The state mandated that certain portions of the hotel tax be dedicated for tourism promotion. The Common Council formed a tourism commission that determines how those funds are spent

Opioid Settlement fund – This fund accounts for funds received and restricted for human services from opioid settlements. These funds are to be used to support treatment of Opioid Use Disorder (OUD) and any co-occurring Substance Use Disorder or Mental Health (SUD/MH) conditions through evidence-based or evidence-informed programs or strategies

Grant fund – The City reports its grant activities in this fund. Grant activities include fire department, police department, health department, community development block grants, COVID-19 grants, and miscellaneous grants received by the City that are not accounted for elsewhere

Capital Projects Funds

Capital projects funds account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds)

Capital outlay fund – This fund accounts for the departmental capital outlays. These expenditures are funded by the tax levy, normally are less than \$25,000 and are under the direction of the department supervisor

Equipment replacement fund – this fund accounts for the rolling stock replacement program that accumulates annual funding (from landfill siting fees) for replacement of vehicles and similar equipment in lieu of using borrowed monies

Capital improvement fund – This fund accounts for land acquisitions, building projects, and all public works projects and are usually funded with landfill siting revenues, borrowed money, or funding from some other source other than the tax levy

Street improvement fund – This fund accounts for the activities of the local road improvement program. Funding is provided by landfill siting fees and a portion of general transportation aids and an every-other-year local road improvement grant from the state

Utility improvement fund – This fund is used to account for water and sewer connection fees and special assessments that are used for water and sewer construction projects

CITY OF FRANKLIN, WISCONSIN
Combining Balance Sheet
Nonmajor Governmental Funds
As of December 31, 2023

	Special Revenue Funds									Total
	Library Operating Fund	Library Auxiliary Fund	Solid Waste Collection Fund	St Martin's Fair Fund	Donation Fund	Civic Celebrations Fund	Tourism Commission Fund	Opioid Settlement Fund	Grant Fund	
ASSETS										
Cash and investments	\$ 1,797,266	\$ 155,066	\$ 2,455,177	\$ -	\$ 212,861	\$ 51,015	\$ 385,546	\$ 92,303	2,801,447	\$ 7,950,681
Receivables										
Accounts	-	-	35,599	-	-	-	101,640	-	148,423	285,662
Taxes	-	-	-	-	-	-	-	-	-	-
Due from other governments	52,512	-	-	-	-	-	-	-	-	52,512
Prepaid items	-	-	-	-	-	3,329	-	-	-	3,329
Total assets	\$ 1,849,778	\$ 155,066	\$ 2,490,776	\$ -	\$ 212,861	\$ 54,344	\$ 487,186	\$ 92,303	\$ 2,949,870	\$ 8,292,184
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts payable	\$ 18,615	\$ 2,603	\$ 202,884	\$ 90,267	\$ -	\$ 396	\$ 14,805	\$ -	\$ 300	\$ 329,870
Accrued liabilities	5,575	-	6,177	-	-	-	-	-	-	11,752
Unearned revenue	-	-	1,851,357	-	-	-	-	-	2,705,828	4,557,185
Total liabilities	24,190	2,603	2,060,418	90,267	-	396	14,805	-	2,706,128	4,898,807
DEFERRED INFLOWS OF RESOURCES										
Subsequent year tax levy	1,442,700	-	-	-	-	-	-	-	-	1,442,700
FUND BALANCES										
Nonspendable										
Prepaid items	-	-	-	-	-	3,329	-	-	-	3,329
Restricted										
Donations	-	-	-	-	212,858	-	-	-	-	212,858
Opioid Settlement	-	-	-	-	-	-	92,303	-	-	92,303
Health services	-	-	-	-	-	-	-	-	243,742	243,742
Library services	382,887	152,462	-	-	-	-	-	-	-	535,348
Solid waste	-	-	430,358	-	-	-	-	-	-	430,358
Recreational services	-	-	-	(90,267)	-	50,619	-	-	-	(39,649)
St. Martin's Fair	-	-	-	-	-	-	-	-	-	-
Tourism Commission	-	-	-	-	-	-	472,381	-	-	472,381
Total fund balances	382,887	152,462	430,358	(90,267)	212,858	53,948	472,381	92,303	243,742	1,950,671
Total liabilities, deferred inflows and fund balances	\$ 1,849,777	\$ 155,065	\$ 2,490,776	\$ (0)	\$ 212,858	\$ 54,344	\$ 487,186	\$ 92,303	\$ 2,949,870	\$ 8,292,178

(Continued)

CITY OF FRANKLIN, WISCONSIN
Combining Balance Sheet
Nonmajor Governmental Funds
As of December 31, 2023

	Capital Projects Funds					Total	Total Nonmajor Governmental Funds
	Capital Outlay Fund	Equipment Replacement Fund	Capital Improvement Fund	Street Improvement Fund	Utility Improvement Fund		
ASSETS							
Cash and investments	\$ 1,513,284	\$ 2,499,807	\$ 6,776,035	\$ 1,660,976	\$ 2,924,342	\$ 15,374,444	\$ 23,325,125
Receivables							
Accounts	113,210	24,400	36,337	48,800	-	222,747	508,409
Special assessments	-	-	-	-	198,176	198,176	198,176
Due from other governments	-	-	-	-	-	-	52,512
Prepaid items	-	-	-	-	-	-	3,329
Total assets	\$ 1,626,494	\$ 2,524,207	\$ 6,812,372	\$ 1,709,776	\$ 3,122,518	\$ 15,795,367	\$ 24,087,551
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ 2,779	\$ -	\$ 291,935	\$ 55,122	\$ -	\$ 349,836	\$ 679,706
Accrued liabilities	-	-	-	-	-	-	11,752
Due to other funds	-	-	-	-	-	-	4,557,185
Total liabilities	2,779	-	291,935	55,122	-	349,836	5,248,643
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue	-	-	-	-	198,176	198,176	198,176
Subsequent year tax levy	-	-	-	291,700	-	291,700	1,734,400
Total Unavailable and Unearned Revenue	-	-	-	291,700	198,176	489,876	1,932,576
FUND BALANCES							
Nonspendable							
Prepaid items	-	-	-	-	-	-	3,329
Restricted							
Utility improvements	-	-	-	-	2,924,342	2,924,342	2,924,342
Donations	-	-	-	-	-	-	212,858
Opioid Settlement	-	-	-	-	-	-	92,303
Health services	-	-	-	-	-	-	243,742
Library services	-	-	-	-	-	-	535,348
Solid waste	-	-	-	-	-	-	430,358
Recreational services	-	-	-	-	-	-	(39,649)
Tourism Commission	-	-	-	-	-	-	472,381
Assigned							
Capital projects	1,623,716	2,524,207	6,520,435	1,362,954	-	12,031,312	12,031,312
Total fund balances	1,623,716	2,524,207	6,520,435	1,362,954	2,924,342	14,955,653	16,906,324
Total liabilities, deferred inflows and fund balances	\$ 1,626,495	\$ 2,524,207	\$ 6,812,370	\$ 1,709,776	\$ 3,122,518	\$ 15,795,365	\$ 24,087,544

CITY OF FRANKLIN, WISCONSIN
Combining Schedule of Revenue, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2023

	Special Revenue Funds									
	Library Operating Fund	Library Auxiliary Fund	Solid Waste Fund	St Martin's Fair Fund	Donation Fund	Civic Celebrations Fund	Tourism Commission Fund	Opioid Settlement Fund	Grant Fund	Total
REVENUE										
Taxes	\$ 1,374,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 329,314	\$ -	\$ -	\$ 1,703,314
Intergovernmental revenue	52,796	-	68,645	-	-	-	-	-	1,466,038	1,587,478
Public charges for services	20,000	11,047	2,046,962	-	-	76,449	-	-	-	2,154,458
Licenses and permits	-	-	-	23,584	-	1,607	-	-	-	25,191
Investment earnings	48,809	6,655	68,784	-	-	-	10,699	-	38,005	172,952
Miscellaneous revenue	-	55,252	3,433	1,500	45,723	66,361	-	19,066	1,480	192,814
Total revenue	<u>1,495,605</u>	<u>72,954</u>	<u>2,187,823</u>	<u>25,084</u>	<u>45,723</u>	<u>144,417</u>	<u>340,013</u>	<u>19,066</u>	<u>1,505,523</u>	<u>5,836,207</u>
EXPENDITURES										
Current:										
General government	-	-	-	-	200	-	-	-	-	200
Public safety	-	-	-	-	37,744	-	-	-	71,815	109,558
Public works	-	-	2,179,306	-	-	-	-	-	-	2,179,306
Health and human services	-	-	-	-	1,465	-	-	-	211,400	212,865
Culture and recreation	1,352,186	41,969	-	70,696	-	186,054	-	-	-	1,650,905
Conservation and development	-	-	-	-	-	-	246,949	-	-	246,949
Capital outlay	134,532	27,254	-	-	-	-	14,805	-	120,866	297,456
Total expenditures	<u>1,486,718</u>	<u>69,223</u>	<u>2,179,306</u>	<u>70,696</u>	<u>39,409</u>	<u>186,054</u>	<u>261,754</u>	<u>-</u>	<u>404,081</u>	<u>4,697,240</u>
Excess (deficiency) of revenue over expenditures	<u>8,887</u>	<u>3,731</u>	<u>8,517</u>	<u>(45,612)</u>	<u>6,314</u>	<u>(41,636)</u>	<u>78,258</u>	<u>19,066</u>	<u>1,101,442</u>	<u>1,138,967</u>
OTHER FINANCING SOURCES (USES)										
Sale of capital assets	-	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	11,000	-	13,000	-	-	-	24,000
Transfers out	-	-	-	-	(44,368)	-	-	-	(1,042,522)	(1,086,890)
General obligation debt issued	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,000</u>	<u>(44,368)</u>	<u>13,000</u>	<u>-</u>	<u>-</u>	<u>(1,042,522)</u>	<u>(1,062,890)</u>
Net change in fund balances	<u>8,887</u>	<u>3,731</u>	<u>8,517</u>	<u>(34,612)</u>	<u>(38,054)</u>	<u>(28,636)</u>	<u>78,258</u>	<u>19,066</u>	<u>58,920</u>	<u>76,077</u>
Fund balances - beginning	<u>373,999</u>	<u>148,731</u>	<u>421,841</u>	<u>(55,655)</u>	<u>250,912</u>	<u>82,584</u>	<u>394,123</u>	<u>73,238</u>	<u>184,821</u>	<u>1,874,593</u>
Fund balances - ending	<u>\$ 382,887</u>	<u>\$ 152,462</u>	<u>\$ 430,358</u>	<u>\$ (90,267)</u>	<u>\$ 212,858</u>	<u>\$ 53,948</u>	<u>\$ 472,381</u>	<u>\$ 92,303</u>	<u>\$ 243,741</u>	<u>\$ 1,950,670</u>

(Continued)

CITY OF FRANKLIN, WISCONSIN
Combining Schedule of Revenue, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2023

	Capital Projects Funds					Total	Total Nonmajor Governmental Funds
	Capital Outlay Fund	Equipment Replacement Fund	Capital Improvement Fund	Street Improvement Fund	Utility Improvement Fund		
REVENUE							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,703,314
Intergovernmental revenue	22,527	-	-	1,219,120	-	1,241,647	2,829,125
Public charges for services	700,919	337,367	407,640	617,637	-	2,063,562	4,218,020
Special assessments	-	-	-	-	133,961	133,961	133,961
Investment earnings	40,136	50,638	54,153	44,674	141,237	330,838	503,790
Miscellaneous revenue	61,150	718,265	1,653	-	-	781,068	973,882
Total revenue	<u>824,731</u>	<u>1,106,270</u>	<u>463,446</u>	<u>1,881,431</u>	<u>275,199</u>	<u>4,551,076</u>	<u>10,387,283</u>
EXPENDITURES							
Current							
General government	-	-	-	-	-	-	200
Public safety	-	-	-	-	-	-	109,558
Public works	-	-	-	-	-	-	2,179,306
Health and human services	-	-	-	-	-	-	212,865
Culture and recreation	-	-	-	-	-	-	1,650,905
Conservation and development	-	-	-	-	-	-	246,949
Capital outlay	842,178	308,664	2,912,249	1,841,391	-	5,904,481	6,201,937
Land and related costs	-	-	-	-	-	-	-
Debt service - interest	-	-	-	-	-	-	-
Debt service - debt issuance costs	-	-	150,792	-	-	150,792	150,792
Total expenditures	<u>842,178</u>	<u>308,664</u>	<u>3,063,041</u>	<u>1,841,391</u>	<u>-</u>	<u>6,055,273</u>	<u>10,752,514</u>
Excess (deficiency) of revenue over expenditures	<u>(17,447)</u>	<u>797,606</u>	<u>(2,599,596)</u>	<u>40,040</u>	<u>275,199</u>	<u>(1,504,197)</u>	<u>(365,231)</u>
OTHER FINANCING SOURCES (USES)							
Sale of capital assets	47,025	78,080	-	-	-	125,105	125,105
Transfers in	20,000	650,000	2,820,118	106,704	-	3,596,822	3,620,822
Transfers out	-	-	-	-	-	-	(1,086,890)
General obligation debt issued	-	-	5,336,409	-	-	5,336,409	5,336,409
Premium (Discount) on debt issued	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>67,025</u>	<u>728,080</u>	<u>8,156,527</u>	<u>106,704</u>	<u>-</u>	<u>9,058,336</u>	<u>7,995,446</u>
Net change in fund balances	49,578	1,525,686	5,556,932	146,744	275,199	7,554,139	7,630,215
Fund balances - beginning	<u>1,574,137</u>	<u>998,521</u>	<u>963,504</u>	<u>1,216,210</u>	<u>2,649,143</u>	<u>7,401,515</u>	<u>9,276,108</u>
Fund balances - ending	<u>\$ 1,623,716</u>	<u>\$ 2,524,207</u>	<u>\$ 6,520,435</u>	<u>\$ 1,362,954</u>	<u>\$ 2,924,342</u>	<u>\$ 14,955,653</u>	<u>\$ 16,906,323</u>

CITY OF FRANKLIN, WISCONSIN
General Fund
Schedule of Revenues and Transfers In - Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
TAXES					
General property taxes	\$ 20,467,400	\$ -	\$ 20,467,400	\$ 20,441,126	\$ (26,274)
Water Utility - tax equivalent	1,060,500	-	1,060,500	877,185	(183,315)
Cable TV franchise fees	385,000	-	385,000	363,534	(21,466)
Hotel/Room Tax	151,900	-	151,900	151,900	-
Mobile home assessments	20,000	-	20,000	18,120	(1,880)
	<u>22,084,800</u>	<u>-</u>	<u>22,084,800</u>	<u>21,851,864</u>	<u>(232,936)</u>
INTERGOVERNMENTAL REVENUE					
State shared revenue	572,600	-	572,600	546,007	(26,593)
Fire insurance - dues	198,000	-	198,000	218,772	20,772
Local, state and federal grants and aids					
Computer aid	346,700	-	346,700	346,671	(29)
Transportation aids	600,000	-	600,000	628,032	28,032
Personal Property Aids	86,400	-	86,400	86,402	2
Video Service Provider Aids	98,500	-	98,500	98,516	16
Other	-	-	-	-	-
	<u>1,902,200</u>	<u>-</u>	<u>1,902,200</u>	<u>1,924,399</u>	<u>22,199</u>
LICENSES, FEES AND PERMITS					
Licenses:					
Beer and liquor	42,100	-	42,100	31,627	(10,473)
Bartenders	17,000	-	17,000	16,774	(226)
Amusement and related	9,600	-	9,600	8,670	(930)
Peddlers	2,900	-	2,900	4,680	1,780
Food and related	12,900	-	12,900	15,236	2,336
Dog and cat	8,000	-	8,000	10,875	2,875
Health	91,300	-	91,300	94,389	3,089
Other	25,800	-	25,800	27,713	1,913
Permits:					
Building	675,000	-	675,000	626,514	(48,486)
Electrical	170,000	-	170,000	92,463	(77,537)
Plumbing	140,000	-	140,000	176,112	36,112
Sign	10,000	-	10,000	13,295	3,295
Park	35,000	-	35,000	34,306	(694)
Fire	6,000	-	6,000	5,200	(800)
Other	24,500	-	24,500	6,250	(18,250)
	<u>1,270,100</u>	<u>-</u>	<u>1,270,100</u>	<u>1,164,103</u>	<u>(105,997)</u>
FINES, FORFEITURES AND PENALTIES	<u>415,000</u>	<u>-</u>	<u>415,000</u>	<u>362,179</u>	<u>(52,821)</u>

(Continued)

CITY OF FRANKLIN, WISCONSIN
General Fund
Schedule of Revenues and Transfers In - Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
PUBLIC CHARGES FOR SERVICES					
General government					
Property reports and document fees	\$ 17,600	\$ -	\$ 17,600	\$ 15,219	\$ (2,381)
Financial Services	-	-	-	-	-
Public safety					
Police Department and related	6,000	-	6,000	18,911	12,911
Ambulance service	1,350,000	-	1,350,000	1,611,011	261,011
Fire Department and related	27,000	-	27,000	18,763	(8,237)
Quarry reimbursement	42,000	-	42,000	44,000	2,000
Weights and measures	4,900	-	4,900	3,227	(1,673)
Public works					
Weed cutting	7,000	-	7,000	3,510	(3,490)
Street lighting	22,500	-	22,500	17,657	(4,843)
Engineering and DPW fees	345,000	-	345,000	377,824	32,824
Landfill tippage fees	538,000	-	538,000	583,792	45,792
Health and human services					
Health clinics and other health fees	78,500	-	78,500	68,842	(9,658)
Conservation and development					
Zoning, subdivision and other filing fees	117,500	-	117,500	126,798	9,298
	<u>2,556,000</u>	<u>-</u>	<u>2,556,000</u>	<u>2,889,553</u>	<u>333,553</u>
INTERGOVERNMENTAL CHARGES FOR SERVICES	<u>330,900</u>	<u>-</u>	<u>330,900</u>	<u>338,273</u>	<u>7,373</u>
INVESTMENT EARNINGS	<u>221,575</u>	<u>-</u>	<u>221,575</u>	<u>1,502,393</u>	<u>1,280,818</u>
MISCELLANEOUS REVENUE					
Municipal property rental	85,000	-	85,000	99,817	14,817
Property sales	2,000	-	2,000	371	(1,629)
Refunds and reimbursements	25,000	-	25,000	19,388	(5,612)
Insurance dividend	37,500	-	37,500	22,012	(15,488)
Other revenue	1,000	-	1,000	31,268	30,268
	<u>150,500</u>	<u>-</u>	<u>150,500</u>	<u>172,856</u>	<u>22,356</u>
Total Revenues	<u>\$ 28,931,075</u>	<u>\$ -</u>	<u>\$ 28,931,075</u>	<u>\$ 30,205,620</u>	<u>\$ 1,274,545</u>

CITY OF FRANKLIN, WISCONSIN
General Fund
Schedule of Expenditures and Transfers Out - Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Original Budget	Change Inc (Dec)		Final Budget	Actual	Variance with final budget - Excess (Deficiency)
CURRENT						
General Government						
Mayor - Personnel Services	\$ 18,486	\$ -		\$ 18,486	\$ 18,476	\$ 10
Mayor - Other Services	12,000	-		12,000	6,499	5,501
Aldermen - Personnel Services	47,391	-		47,391	47,391	(0)
Aldermen - Other Services	27,445	-		27,445	24,922	2,523
Municipal court - Personnel Services	202,241	-		202,241	213,940	(11,699)
Municipal court - Other Services	19,200	-		19,200	16,688	2,512
City clerk - Personnel Services	359,425	7,000	1	366,425	338,906	27,519
City clerk - Other Services	28,500	-		28,500	21,941	6,559
Elections - Personnel Services	37,645	-		37,645	333,777	(296,132)
Elections - Other Services	12,700	10,000	2	22,700	18,152	4,548
Information services - Personnel Services	159,607	-		159,607	168,451	(8,844)
Information services - Other Services	333,000	-		333,000	296,224	36,776
Administration - Personnel Services	314,595	-		314,595	274,143	40,452
Administration - Other Services	179,100	-		179,100	165,749	13,351
Finance - Personnel Services	469,591	-		469,591	396,888	72,703
Finance - Other Services	128,700	-		128,700	163,774	(35,074)
Independent Audit	38,000	-	1	38,000	39,005	(1,005)
Assessor - Other Services	222,000	-		222,000	202,859	19,141
Legal counsel	332,600	5,025		337,625	284,838	52,787
Municipal buildings - Personnel Services	128,242	(51,900)	3	76,342	126,955	(50,613)
Municipal buildings - Other Services	129,335	70,000	3	199,335	147,536	51,799
Refunded Taxes	20,000	-		20,000	32,486	(12,486)
Property and liability insurance	160,000	-		160,000	166,864	(6,864)
Anticipated Underexpenditure	(300,000)	-		(300,000)	-	(300,000)
Contingency	2,625,000	(22,578)	4	2,602,422	-	2,602,422
Total General Government	<u>5,704,803</u>	<u>17,547</u>		<u>5,722,350</u>	<u>3,506,464</u>	<u>2,215,886</u>
Public Safety						
Police - Personnel Services	7,934,414	-		7,934,414	7,960,252	(25,838)
Police - Other Services	1,290,990	(1,518)		1,289,472	1,038,576	250,896
Dispatch - Personnel Services	1,292,389	-		1,292,389	1,181,653	110,736
Fire - Personnel Services	6,937,781	-		6,937,781	6,843,647	94,134
Fire - Other Services	622,850	22,578	4	645,428	594,823	50,605
Fire protection service charge	280,000	-		280,000	279,968	32
Building inspection - Personnel Services	891,665	66,000	5	957,665	785,783	171,882
Building inspection - Other Services	44,467	-		44,467	38,533	5,934
Sealer of weights and measures	4,000	-		4,000	3,600	400
Total Public Safety	<u>19,298,556</u>	<u>87,061</u>		<u>19,385,617</u>	<u>18,726,835</u>	<u>658,781</u>

- 1 Re-allocation of Salaries appropriations from Engineering to Clerks Department
- 2 Council authorized use of 2022 unused funds for Election printing
- 3 Transfer for Professional Services funded by Part-Time Salaries
- 4 Contingency used for Fire Department failed building systems and vehicle repairs
- 5 Council authorized use of 2022 unused funds for Temporary Inspection Personnel Services

(Continued)

CITY OF FRANKLIN, WISCONSIN
General Fund
Schedule of Expenditures and Transfers Out - Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	<u>Original Budget</u>	<u>Change Inc (Dec)</u>		<u>Final Budget</u>	<u>Actual</u>	<u>Variance with final budget - Excess (Deficiency)</u>
CURRENT						
Public Works						
Engineering - Personnel Services	\$ 605,008	\$ (7,000)	1	\$ 598,008	\$ 533,567	\$ 64,441
Engineering - Other Services	347,150	-		347,150	444,460	(97,310)
Highway - Personnel Services	1,864,333	-		1,864,333	1,836,219	28,114
Highway - Other Services	1,165,150	18,931	2	1,184,081	1,195,177	(11,096)
Street lighting	386,200	-		386,200	366,999	19,201
Weed control	7,050	-		7,050	3,303	3,747
Total Public Works	<u>4,374,891</u>	<u>11,931</u>		<u>4,386,822</u>	<u>4,379,725</u>	<u>7,096</u>
Health and Human Services						
Public health - Personnel Services	614,686	-		614,686	626,368	(11,682)
Public health - Other Services	67,950	-		67,950	50,942	17,008
Animal control	47,500	-		47,500	45,589	1,911
Total Health and Human Services	<u>730,136</u>	<u>-</u>		<u>730,136</u>	<u>722,898</u>	<u>7,238</u>
Culture and Recreation						
Senior activities and travel program	22,000	22,897	2	44,897	33,040	11,857
Parks - Personnel Services	264,028	-		264,028	197,790	66,238
Parks - Other Services	91,400	3,325	2	94,725	84,281	10,444
Total Culture and Recreation	<u>377,428</u>	<u>26,222</u>		<u>403,650</u>	<u>315,110</u>	<u>88,540</u>
Conservation and Development						
Planning - Personnel Services	433,301	9,500	3	442,801	430,727	12,074
Planning - Other Services	88,050	10,000	2	98,050	78,344	19,706
Economic development - Personnel Services	97,960	-		97,960	101,428	(3,468)
Economic development - Other Services	51,950	-		51,950	43,290	8,660
Total Conservation and Development	<u>671,261</u>	<u>19,500</u>		<u>690,761</u>	<u>653,788</u>	<u>36,973</u>
Total Expenditures	<u>31,157,075</u>	<u>162,260</u>		<u>31,319,335</u>	<u>28,304,822</u>	<u>3,014,513</u>
Transfers to Other Funds	<u>24,000</u>	<u>-</u>		<u>24,000</u>	<u>24,000</u>	<u>-</u>
Total Expenditures and Transfers Out	<u>\$ 31,181,075</u>	<u>\$ 162,260</u>		<u>\$ 31,343,335</u>	<u>\$ 28,328,822</u>	<u>\$ 3,014,513</u>

1 Re-allocation of Salaries appropriations from Engineering to Clerks Department

2 Council authorized use of 2022 unused funds for services

3 Transfer labor from Consulting Services for staffing costs

CITY OF FRANKLIN, WISCONSIN
Debt Service Fund

Schedule of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2023

	<u>Original Budget</u>	<u>Change Inc (Dec)</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with final budget - Excess (Deficiency)</u>
REVENUE					
Taxes	\$ 1,100,000	\$ -	\$ 1,100,000	\$ 1,100,000	\$ -
Special assessments	2,000	-	2,000	1,684	(316)
Investment earnings	6,100	-	6,100	47,903	41,803
Total revenue	<u>1,108,100</u>	<u>-</u>	<u>1,108,100</u>	<u>1,149,587</u>	<u>41,487</u>
EXPENDITURES					
Debt service					
Principal	1,035,000	-	1,035,000	1,035,000	-
Interest	122,338	-	122,338	122,339	(1)
Total expenditures	<u>1,157,338</u>	<u>-</u>	<u>1,157,338</u>	<u>1,157,339</u>	<u>(1)</u>
Excess (deficiency) of revenue over expenditures	<u>(49,238)</u>	<u>-</u>	<u>(49,238)</u>	<u>(7,752)</u>	<u>41,486</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	-
Transfers out	-	-	-	-	-
General obligation debt issued	-	-	-	-	-
Refunding debt issued	-	-	-	-	-
Premium (discount) on debt issued	-	-	-	208,286	208,286
Payment to refunding escrow agent	-	-	-	-	-
Principal payment on current refunding	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>208,286</u>	<u>208,286</u>
Net change in fund balances	<u>\$ (49,238)</u>	<u>\$ -</u>	<u>\$ (49,238)</u>	200,534	<u>\$ 249,772</u>
Fund balances - beginning				794,298	
Fund balances - ending				<u>\$ 994,832</u>	

CITY OF FRANKLIN, WISCONSIN
Special Revenue Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Library Operating Fund					Library Auxiliary Fund				
	Original Budget	Change Inc (Dec)	Original & Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)
REVENUE										
Taxes	\$ 1 374 000	\$ -	\$ 1 374 000	\$ 1 374 000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenue	52 604	-	52 604	52 796	192	-	-	-	-	-
Charges for Services	20 000	-	20 000	20 000	-	10 000	-	10,000	11 047	1 047
Investment earnings	5 500	-	5 500	48 809	43 309	500	-	500	6 655	6 155
Miscellaneous revenue	-	-	-	-	-	43,804	-	43 804	55,252	11,448
Total revenue	1,452,104	-	1,452,104	1,495,605	43,501	54,304	-	54,304	72,954	18,650
EXPENDITURES										
Current:										
Culture and recreation	1,422,076	-	1,422,076	1 352 186	69 890	36 304	550	36 854	41 969	(5 115)
Capital outlay	136,125	-	136,125	134,532	1,593	18,000	9,500	27,500	27,254	246
Total expenditures	1,558,201	-	1,558,201	1,486,718	71,483	54,304	10,050	64,354	69,223	(4,869)
Excess (deficiency) of revenue over (under) expenditures	(106,097)	-	(106,097)	8,887	114,984	-	(10,050)	(10,050)	3,731	13,781
Net change in fund balances - budgetary basis	\$ (106,097)	\$ -	\$ (106,097)	8 887	\$ 114,984	\$ -	\$ (10,050)	\$ (10,050)	3 731	\$ 13,781
Adjustments to generally accepted accounting principles basis										
2020 encumbrances				-						
Net change in fund balances - generally accepted accounting principles basis				8 887					3 731	
Fund balances - beginning				373,999					148,731	
Fund balances - ending				<u>\$ 382,887</u>					<u>\$ 152,462</u>	

(Continued)

CITY OF FRANKLIN, WISCONSIN
Special Revenue Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Solid Waste Fund					St Martin's Fair Fund				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)
REVENUE										
Intergovernmental revenue	\$ 69,100	\$ -	\$ 69,100	\$ 68,645	\$ (456)	\$ -	\$ -	\$ -	\$ -	\$ -
Public charges for services	2,005,500	-	2,005,500	2,046,962	41,462	-	-	-	-	-
Licenses and permits	-	-	-	-	-	23,500	-	23,500	23,584	84
Investment earnings	10,000	-	10,000	68,784	58,784	-	-	-	-	-
Miscellaneous revenue	-	-	-	3,433	3,433	-	-	-	1,500	1,500
Total revenue	<u>2,084,600</u>	<u>-</u>	<u>2,084,600</u>	<u>2,187,823</u>	<u>103,223</u>	<u>23,500</u>	<u>-</u>	<u>23,500</u>	<u>25,084</u>	<u>1,584</u>
EXPENDITURES										
Current										
Public works	2,113,748	-	2,113,748	2,179,306	(65,558)	-	-	-	-	-
Culture and recreation	-	-	-	-	-	59,552	-	59,552	70,696	(11,144)
Total expenditures	<u>2,113,748</u>	<u>-</u>	<u>2,113,748</u>	<u>2,179,306</u>	<u>(65,558)</u>	<u>59,552</u>	<u>-</u>	<u>59,552</u>	<u>70,696</u>	<u>(11,144)</u>
Excess (Deficiency) of Revenue Over (Under) Expenditures	<u>(29,148)</u>	<u>-</u>	<u>(29,148)</u>	<u>8,517</u>	<u>37,665</u>	<u>(36,052)</u>	<u>-</u>	<u>(36,052)</u>	<u>(45,612)</u>	<u>(9,560)</u>
OTHER FINANCING SOURCES										
Transfers in	-	-	-	-	-	11,000	-	11,000	11,000	-
Net change in fund balances	<u>\$ (29,148)</u>	<u>\$ -</u>	<u>\$ (29,148)</u>	<u>8,517</u>	<u>\$ 37,665</u>	<u>\$ (25,052)</u>	<u>\$ -</u>	<u>\$ (25,052)</u>	<u>(34,612)</u>	<u>\$ (9,560)</u>
Fund balances (deficit) - beginning				<u>421,841</u>					<u>(55,655)</u>	
Fund balances - ending				<u>\$ 430,358</u>					<u>\$ (90,267)</u>	

(Continued)

CITY OF FRANKLIN, WISCONSIN
Special Revenue Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Donations Fund					Civic Celebrations Fund				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)
REVENUE										
Licenses and permits	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 300	\$ -	\$ 300	\$ 1,607	\$ 1,307
Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -	80,000	-	80,000	76,449	(3,551)
Miscellaneous revenue	18,000	-	18,000	45,723	27,723	40,000	-	40,000	66,361	26,361
Total revenue	18,000	-	18,000	45,723	27,723	120,300	-	120,300	144,417	24,117
EXPENDITURES										
Current:										
General government	-	-	-	200	(200)	-	-	-	-	-
Public Safety	97,622	-	97,622	37,744	59,878	-	-	-	-	-
Health and human services	-	-	-	1,465	(1,465)	-	-	-	-	-
Culture and recreation	-	-	-	-	-	121,157	-	121,157	186,054	(64,897)
Capital outlay	-	-	-	-	-	-	-	-	-	-
Total expenditures	97,622	-	97,622	39,409	58,213	121,157	-	121,157	186,054	(64,897)
Excess (deficiency) of revenue over (under) expenditures	(79,622)	-	(79,622)	6,314	85,936	(857)	-	(857)	(41,636)	(40,779)
OTHER FINANCING SOURCES										
Transfers in	-	-	-	-	-	13,000	-	13,000	13,000	-
Transfers out	-	-	-	(44,368)	(44,368)	-	-	-	-	-
Net change in fund balances	\$ (79,622)	\$ -	\$ (79,622)	(38,054)	\$ 41,568	\$ 12,143	\$ -	\$ 12,143	(28,636)	\$ (40,779)
Fund balances - beginning				250,912					82,584	
Fund balances - ending				\$ 212,860					\$ 53,948	

(Continued)

CITY OF FRANKLIN, WISCONSIN
Special Revenue Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Grant Fund					Tourism Commission				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with Final Budget - Excess (Deficiency)
REVENUE										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 181,000	\$ -	\$ 181,000	\$ 329,314	\$ 148,314
Intergovernmental revenue	920,843	74,151	994,994	1,466,038	471,044	-	-	-	-	-
Public charges for services	-	-	-	-	-	-	-	-	-	-
Licenses & Permits	-	-	-	-	-	-	-	-	-	-
Charges for Services	-	-	-	-	-	-	-	-	-	-
Investment earnings	-	17,500	17,500	38,005	20,505	1,300	-	1,300	10,699	9,399
Miscellaneous revenue	-	-	-	20,546	20,546	-	-	-	-	-
Total revenue	<u>920,843</u>	<u>91,651</u>	<u>1,012,494</u>	<u>1,524,588</u>	<u>512,094</u>	<u>182,300</u>	<u>-</u>	<u>182,300</u>	<u>340,013</u>	<u>157,713</u>
EXPENDITURES										
Current:										
General Government	-	5,600	5,600	-	5,600	-	-	-	-	-
Public safety	150,160	1,223	151,383	71,815	79,569	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-	-	-
Health and human services	391,996	-	391,996	211,400	180,596	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	-	-
Conservation and development	-	-	-	-	-	271,400	-	271,400	246,949	24,451
Capital outlay	29,500	183,581	213,081	120,866	92,215	15,000	-	15,000	14,805	195
Total expenditures	<u>571,656</u>	<u>190,405</u>	<u>762,061</u>	<u>404,081</u>	<u>357,980</u>	<u>286,400</u>	<u>-</u>	<u>286,400</u>	<u>261,754</u>	<u>24,646</u>
Excess (Deficiency) of Revenue Over (Under) Expenditures	<u>349,187</u>	<u>(98,754)</u>	<u>250,433</u>	<u>1,120,508</u>	<u>870,074</u>	<u>(104,100)</u>	<u>-</u>	<u>(104,100)</u>	<u>78,258</u>	<u>182,358</u>
OTHER FINANCING SOURCES (USES)										
Transfers in	-	-	-	-	-	-	-	-	-	-
Transfers out	-	(275,000)	(275,000)	(1,042,522)	(1,042,522)	-	-	-	-	-
Net change in fund balances - budgetary basis	<u>\$ 349,187</u>	<u>\$ (373,754)</u>	<u>\$ (24,567)</u>	<u>77,986</u>	<u>\$ (172,448)</u>	<u>\$ (104,100)</u>	<u>\$ -</u>	<u>\$ (104,100)</u>	<u>78,258</u>	<u>\$ 182,358</u>
Adjustments to generally accepted accounting principles basis										
2022 encumbrances				-						
2023 encumbrances				-						
Net change in fund balances - generally accepted accounting principles basis				<u>77,986</u>					<u>78,258</u>	
Fund balances - beginning				<u>258,058</u>					<u>394,123</u>	
Fund balances - ending				<u>\$ 336,044</u>					<u>\$ 472,381</u>	

CITY OF FRANKLIN, WISCONSIN
Capital Projects Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Capital Outlay Fund					Equipment Replacement Fund				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
REVENUE										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenue	218,363	-	218,363	22,527	(195,836)	-	-	-	-	-
Public charges for services - Landfill siting	700,000	-	700,000	700,919	919	240,000	-	240,000	337,367	97,367
Investment earnings (loss)	5,000	-	5,000	40,136	35,136	6,000	-	6,000	50,638	44,638
Miscellaneous revenue	30,000	-	30,000	61,150	31,150	-	-	-	718,265	718,265
Total revenue	<u>953,363</u>	<u>-</u>	<u>953,363</u>	<u>824,731</u>	<u>(128,632)</u>	<u>246,000</u>	<u>-</u>	<u>246,000</u>	<u>1,106,270</u>	<u>860,270</u>
EXPENDITURES										
Capital outlay	925,080	847,567 ¹	1,772,647	842,178	930,469	286,000	308,346 ¹	594,346	308,664	285,682
Total expenditures	<u>925,080</u>	<u>847,567</u>	<u>1,772,647</u>	<u>842,178</u>	<u>930,469</u>	<u>286,000</u>	<u>308,346</u>	<u>594,346</u>	<u>308,664</u>	<u>285,682</u>
Excess (deficiency) of revenue over expenditures	<u>28,283</u>	<u>(847,567)</u>	<u>(819,284)</u>	<u>(17,447)</u>	<u>801,837</u>	<u>(40,000)</u>	<u>(308,346)</u>	<u>(348,346)</u>	<u>797,606</u>	<u>(1,145,952)</u>
OTHER FINANCING SOURCES										
Sale of capital assets	-	-	-	47,025	47,025	40,000	-	40,000	78,080	38,080
Transfers in	-	-	-	20,000	20,000	-	-	-	650,000	650,000
General obligation debt issued	-	-	-	-	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>67,025</u>	<u>67,025</u>	<u>40,000</u>	<u>-</u>	<u>40,000</u>	<u>728,080</u>	<u>688,080</u>
Net change in fund balances - budgetary basis	<u>\$ 28,283</u>	<u>\$ (847,567)</u>	<u>\$ (819,284)</u>	49,578	<u>\$ 868,862</u>	<u>\$ -</u>	<u>\$ (308,346)</u>	<u>\$ (308,346)</u>	1,525,686	<u>\$ (457,872)</u>
Adjustments to generally accepted accounting principles basis										
2022 encumbrances				-					-	
2023 encumbrances				-					-	
Net change in fund balances - generally accepted accounting principles basis				49,578					1,525,686	
Fund balances - beginning				<u>1,574,137</u>					<u>998,521</u>	
Fund balances - ending				<u>\$ 1,623,716</u>					<u>\$ 2,524,207</u>	

1 Encumbrances & Carryovers of 2020 Budget

(Continued)

CITY OF FRANKLIN, WISCONSIN
Capital Projects Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	Capital Improvement Fund					Street Improvement Fund				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
REVENUE										
Intergovernmental revenue	\$ 832,000	\$ -	1 \$ 832,000	\$ -	\$ (832,000)	\$ 1,155,000	\$ -	\$ 1,155,000	\$ 1,219,120	\$ 64,120
Public charges for services - Landfill siting	375,000	-	2 375,000	407,640	32,640	505,000	-	505,000	617,637	112,637
Investment earnings (loss)	7,500	-	7,500	54,153	46,653	7,000	-	7,000	44,674	37,674
Miscellaneous revenue	-	-	-	1,653	1,653	-	-	-	-	-
Total revenue	<u>1,214,500</u>	<u>-</u>	<u>1,214,500</u>	<u>463,446</u>	<u>(751,054)</u>	<u>1,667,000</u>	<u>-</u>	<u>1,667,000</u>	<u>1,881,431</u>	<u>214,431</u>
EXPENDITURES										
Capital outlay	9,009,060	3,052,001	3 12,061,061	2,912,246	9,148,814	1,590,000	495,000	2,085,000	1,841,391	243,609
Debt issuance costs	-	-	-	150,792	(150,792)	-	-	-	-	-
Total expenditures	<u>9,009,060</u>	<u>3,052,001</u>	<u>12,061,061</u>	<u>3,063,039</u>	<u>8,998,022</u>	<u>1,590,000</u>	<u>495,000</u>	<u>2,085,000</u>	<u>1,841,391</u>	<u>243,609</u>
Excess (deficiency) of revenue over expenditures	<u>(7,794,560)</u>	<u>(3,052,001)</u>	<u>(10,846,561)</u>	<u>(2,599,593)</u>	<u>8,246,968</u>	<u>77,000</u>	<u>(495,000)</u>	<u>(418,000)</u>	<u>40,040</u>	<u>458,040</u>
OTHER FINANCING SOURCES										
Transfers in	1,607,229	275,000	1,882,229	2,820,118	937,889	-	-	-	106,704	106,704
General obligation debt issued	<u>6,300,000</u>	<u>-</u>	<u>6,300,000</u>	<u>5,336,409</u>	<u>(963,591)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>7,907,229</u>	<u>275,000</u>	<u>8,182,229</u>	<u>8,156,527</u>	<u>(25,702)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>106,704</u>	<u>106,704</u>
Net change in fund balances - budgetary basis	<u>\$ 112,669</u>	<u>\$ (2,777,001)</u>	<u>\$ (2,664,332)</u>	<u>5,556,934</u>	<u>\$ 8,221,266</u>	<u>\$ 77,000</u>	<u>\$ (495,000)</u>	<u>\$ (418,000)</u>	<u>146,744</u>	<u>\$ 564,744</u>
Adjustments to generally accepted accounting principles basis										
2022 encumbrances									-	
2023 encumbrances									-	
Net change in fund balances - generally accepted accounting principles basis				<u>5,556,934</u>					<u>146,744</u>	
Fund balances - beginning				<u>963,504</u>					<u>1,216,210</u>	
Fund balances - ending				<u>\$ 6,520,438</u>					<u>\$ 1,362,954</u>	

1 Expected Intergovernmental Grant
2 Reduced Landfill Siting Resources
3 Encumbrances and Carryforwards

(continued)

CITY OF FRANKLIN, WISCONSIN
Capital Projects Funds
Schedule of Revenue, and Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	<u>Development Fund</u>			<u>Utility Development Fund</u>		
	<u>Original & Final Budget</u>	<u>Actual</u>	<u>Variance with final budget - Excess (Deficiency)</u>	<u>Original & Final Budget</u>	<u>Actual</u>	<u>Variance with final budget - Excess (Deficiency)</u>
REVENUE						
Special assessments	\$ 1,145,000	\$ 1,932,310	\$ 787,310	\$ 86,800	\$ 133,961	\$ 47,161
Investment earnings	45,000	578,890	533,890	22,700	141,237	118,537
Total revenue	<u>1,190,000</u>	<u>2,511,200</u>	<u>1,321,200</u>	<u>109,500</u>	<u>275,199</u>	<u>165,699</u>
EXPENDITURES						
General government	18,321	10,617	7,704	-	-	-
Capital outlay	325,000	-	325,000	-	-	-
Total expenditures	<u>343,321</u>	<u>10,617</u>	<u>332,704</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenue over expenditures	<u>846,679</u>	<u>2,500,583</u>	<u>1,653,904</u>	<u>109,500</u>	<u>275,199</u>	<u>165,699</u>
OTHER FINANCING SOURCES (USES)						
Transfers out	<u>(3,798,054)</u>	<u>(1,048,177)</u>	<u>2,749,877</u>	<u>(700,000)</u>	<u>-</u>	<u>700,000</u>
Net change in fund balances - budgetary basis	<u>\$ (2,951,375)</u>	<u>1,452,406</u>	<u>\$ 4,403,781</u>	<u>\$ (590,500)</u>	<u>275,199</u>	<u>\$ 865,699</u>
Adjustments to generally accepted accounting principles basis						
2022 encumbrances		-			-	
2023 encumbrances		-			-	
Net change in fund balances - generally accepted accounting principles basis		<u>1,452,406</u>			<u>275,199</u>	
Fund balances - beginning		<u>11,515,337</u>			<u>2,649,143</u>	
Fund balances - ending		<u>\$ 12,967,743</u>			<u>\$ 2,924,342</u>	

1 Encumbrances & Carryovers of 2019 Budget

CITY OF FRANKLIN, WISCONSIN
Fiduciary Funds
Combining Statement of Changes in Assets and Liabilities - Agency Funds
For the Year Ended December 31, 2023

PROPERTY TAX AGENCY FUND	<u>12/31/22</u>	<u>Additions</u>	<u>Deductions</u>	<u>12/31/23</u>
ASSETS				
Cash and investments	\$ 37,208,919	\$ 129,286,799	\$ 127,284,078	\$ 39,211,640
Receivables				
Taxes receivable	40,159,103	151,766,081	151,676,336	40,248,848
Accounts receivable	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ 77,368,022</u>	<u>\$ 281,052,880</u>	<u>\$ 278,960,414</u>	<u>\$ 79,460,488</u>
LIABILITIES				
Accounts payable	\$ 882,477	\$ 87,728,207	\$ 86,997,693	\$ 151,963
Due to other governments	<u>76,485,545</u>	<u>77,301,435</u>	<u>80,124,415</u>	<u>79,308,525</u>
Total liabilities	<u>\$ 77,368,022</u>	<u>\$ 165,029,641</u>	<u>\$ 167,122,108</u>	<u>\$ 79,460,488</u>
OTHER AGENCY FUND				
ASSETS				
Cash and investments	\$ 10,923	\$ 32,037	\$ 30,678	\$ 12,282
Accounts receivable	<u>1,234</u>	<u>20,553</u>	<u>21,787</u>	<u>\$ -</u>
Total assets	<u>\$ 12,157</u>	<u>\$ 52,590</u>	<u>\$ 52,466</u>	<u>\$ 12,282</u>
LIABILITIES				
Accounts payable	\$ 1,307	\$ 30,477	\$ 29,872	\$ 702
Special deposits	<u>10,850</u>	<u>30,522</u>	<u>31,252</u>	<u>\$ 11,580</u>
Total liabilities	<u>\$ 12,157</u>	<u>\$ 60,999</u>	<u>\$ 61,124</u>	<u>\$ 12,282</u>
TOTAL AGENCY FUNDS				
ASSETS				
Cash and investments	\$ 37,219,842	\$ 129,318,836	\$ 127,314,756	\$ 39,223,922
Receivables				
Taxes receivable	40,159,103	151,766,081	151,676,336	40,248,848
Accounts receivable	<u>1,234</u>	<u>20,553</u>	<u>21,787</u>	<u>-</u>
Total assets	<u>\$ 77,380,179</u>	<u>\$ 281,105,470</u>	<u>\$ 279,012,879</u>	<u>\$ 79,472,770</u>
LIABILITIES				
Accounts payable	\$ 883,784	\$ 87,758,684	\$ 87,027,565	\$ 152,665
Due to other governments	76,485,545	77,301,435	80,124,415	79,308,525
Special deposits	<u>10,850</u>	<u>30,522</u>	<u>31,252</u>	<u>11,580</u>
Total liabilities	<u>\$ 77,380,179</u>	<u>\$ 165,090,640</u>	<u>\$ 167,183,231</u>	<u>\$ 79,472,770</u>

CITY OF FRANKLIN, WISCONSIN
TIF Districts Fund
Combining Balance Sheet
As of December 31, 2023

	Northwestern Mutual District #3	Ascension Hospital District #4	Ballpark Commons District #5	Bear Development District #6	Velo Village District #7	Corporate Park District #8	Total
ASSETS							
Cash and investments	\$ -	\$ 1,303,622	\$ 1,546,456	\$ 1	\$ 7,675,410	\$ 770,901	\$ 11,296,389
Accounts receivable	-	-	1,022,251	530,131	-	-	1,552,381
Interest receivable	-	-	-	-	-	-	-
Taxes receivable	-	-	-	-	-	-	-
Note receivable	-	-	-	-	-	-	-
Total assets	\$ -	\$ 1,303,622	\$ 2,568,706	\$ 530,132	\$ 7,675,410	\$ 770,901	\$ 12,848,770
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ -	\$ 1,300,101	\$ 756	\$ 14,458	\$ -	\$ 1,006,642	\$ 2,321,957
Accrued liabilities	0	-	-	-	-	-	-
Advances from other funds	-	-	-	796,376	-	911,433	1,707,809
Total liabilities	-	1,300,101	756	810,834	-	1,918,075	4,029,766
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue	-	-	979,683	461,459	-	-	1,441,142
Unearned revenue	-	-	-	-	-	-	-
Subsequent Year Tax Levy	-	-	1,166,952	292,539	727,429	755,803	2,942,723
Total deferred inflows of resources	-	-	2,146,635	753,998	727,429	755,803	4,383,865 12
FUND BALANCES (DEFICIT)							
Restricted	-	3,521	1,827,574	-	6,947,981	-	8,779,076
Unassigned (deficit)	-	-	(1,406,259)	(1,034,701)	-	(1,902,976)	(4,343,935)
Total fund balances (deficit)	-	3,521	421,315	(1,034,701)	6,947,981	(1,902,976)	4,435,140
Total liabilities, deferred inflows and fund balances	\$ -	\$ 1,303,622	\$ 2,568,706	\$ 530,132	\$ 7,675,410	\$ 770,902	\$ 12,848,772

CITY OF FRANKLIN, WISCONSIN
TIF Districts Fund
Combining Schedule of TIF Districts Revenue, Expenditures
and Changes in Fund Balances
For the Year Ended December 31, 2023

	Northwestern Mutual District #3	Ascension Hospital District #4	Ballpark Commons District #5	Bear Development District #6	Velo Village District #7	Corporate Park District #8	Total
REVENUE							
Taxes	\$ -	\$ 1,126,691	\$ 1,262,543	\$ 217,498	\$ 739,722	\$ 204,026	\$ 3,550,480
Intergovernmental revenue	-	53,731	12,883	-	-	-	66,615
Investment earnings (loss)	80,676	42,322	2,293	11,916	1,531	39,568	178,307
Miscellaneous revenue	-	-	199,740	-	-	874,233	1,073,972
Total revenue	<u>80,676</u>	<u>1,222,744</u>	<u>1,477,459</u>	<u>229,415</u>	<u>741,253</u>	<u>1,117,827</u>	<u>4,869,373</u>
EXPENDITURES							
Current:							
General government	5,107	1,230	22,030	12,517	7,994	15,036	63,913
Public works	-	-	-	11,000	-	223,054	234,054
Conservation and development	-	1,300,101	2,883	-	765,433	30,890	2,099,307
Capital outlay	-	-	26,500	449,721	-	1,399,116	1,875,337
Debt service							
Principal	390,000	-	750,000	290,000	-	-	1,430,000
Interest and fiscal charges	5,851	-	670,715	254,803	140,180	76,099	1,147,648
Debt issuance costs	-	-	-	-	-	-	-
Total expenditures	<u>400,958</u>	<u>1,301,331</u>	<u>1,472,128</u>	<u>1,018,040</u>	<u>913,607</u>	<u>1,744,195</u>	<u>6,850,260</u>
Excess (deficiency) of revenue over expenditures	<u>(320,282)</u>	<u>(78,587)</u>	<u>5,331</u>	<u>(788,626)</u>	<u>(172,355)</u>	<u>(626,368)</u>	<u>(1,980,886)</u>
OTHER FINANCING SOURCES							
Transfers in	1,407,395	-	1,420,476	-	127,056	127,056	3,081,983
Transfers out	(2,112,447)	(756,704)	(1,420,476)	-	(127,056)	(127,056)	(4,543,739)
General obligation debt issued	-	-	-	-	-	-	-
Refunding debt issued	-	-	-	-	-	-	-
Premium (Discount) on debt issued	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>(705,052)</u>	<u>(756,704)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,461,756)</u>
Net change in fund balances	(1,025,334)	(835,291)	5,331	(788,626)	(172,355)	(626,368)	(3,442,642)
Fund balances (deficit) - beginning	<u>1,025,333</u>	<u>838,812</u>	<u>415,984</u>	<u>(246,075)</u>	<u>7,120,335</u>	<u>(1,276,608)</u>	<u>7,877,782</u>
Fund balances (deficit) - ending	<u>\$ (0)</u>	<u>\$ 3,521</u>	<u>\$ 421,315</u>	<u>\$ (1,034,701)</u>	<u>\$ 6,947,981</u>	<u>\$ (1,902,976)</u>	<u>\$ 4,435,140</u>
Balances Dec 31, 2023							
GO Debt Balance	\$ -	\$ -	\$ 26,035,000	\$ 8,960,000	\$ 5,090,000	\$ 3,505,000	\$ 43,590,000
Advance Balance	-	-	-	415,524	-	911,433	1,326,957
Municipal Revenue Obligation Balance	-	-	3,500,000	-	13,728,000	-	17,228,000

CITY OF FRANKLIN, WISCONSIN
TIF Districts
Schedule of Revenue, Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	District 3 - Northwestern Mutual					District 4 - Ascension Hospital				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
REVENUE										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,245,000	\$ -	\$ 1,245,000	\$ 1,126,691	\$ (118,309)
Intergovernmental revenue	-	-	-	-	-	53,700	-	53,700	53,731	31
Investment earnings (loss)	-	-	-	80,676	80,676	8,000	-	8,000	42,322	34,322
Total revenue	-	-	-	80,676	80,676	1,306,700	-	1,306,700	1,222,744	(83,956)
EXPENDITURES										
General government	-	-	-	5,107	(5,107)	8,770	-	8,770	1,230	7,540
Public works	-	-	-	-	-	-	14,920	14,920	-	14,920
Conservation and development	-	-	-	-	-	-	-	-	1,300,101	(1,300,101)
Capital outlay	-	-	-	-	-	-	1	-	-	-
Debt Service										
Principal	390,000	-	390,000	390,000	-	-	-	-	-	-
Interest	5,920	-	5,920	5,851	69	-	-	-	-	-
Total expenditures	395,920	-	395,920	400,958	(5,038)	8,770	14,920	23,690	1,301,331	(1,277,641)
Excess (deficiency) of revenue over expenditures	(395,920)	-	(395,920)	(320,282)	75,638	1,297,930	(14,920)	1,283,010	(78,587)	(1,361,597)
OTHER FINANCING SOURCES										
Transfers in	395,920	-	395,920	1,407,395	1,011,475	-	-	-	-	-
Transfers out	(395,920)	-	(395,920)	(2,112,447)	1,716,527	-	-	-	(756,704)	756,704
Total other financing sources (uses)	-	-	-	(705,052)	2,728,002	-	-	-	(756,704)	756,704
Net change in fund balances - budgetary basis	\$ (395,920)	\$ -	\$ (395,920)	(1,025,333)	\$ 2,803,640	\$ 1,297,930	\$ (14,920)	\$ 1,283,010	(835,291)	\$ (604,893)
Adjustments to generally accepted accounting principles basis										
2022 encumbrances				-	-				-	-
2023 encumbrances				-	-				-	-
Net change in fund balances - generally accepted accounting principles basis				(1,025,333)					(835,291)	
Fund balances (deficit) - beginning				1,025,333					838,812	
Fund balances (deficit) - ending				\$ -					\$ 3,521	

1 TIF District closed in 2022

1 TIF District closed in 2023

(Continued)

CITY OF FRANKLIN, WISCONSIN
TIF Districts
Schedule of Revenue, Expenditures and Changes in Fund Balances -
Budget and Actual (on a Budgetary Basis)
For the Year Ended December 31, 2023

	District 5 - Ballpark Commons					District 6 - Loomis & Ryan Roads				
	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)	Original Budget	Change Inc (Dec)	Final Budget	Actual	Variance with final budget - Excess (Deficiency)
REVENUE										
Taxes	\$ 1,282,900	\$ -	\$ 1,282,900	\$ 1,262,543	\$ (20,357)	\$ 426,636	\$ -	\$ 426,636	\$ 217,498	\$ (209,138)
Intergovernmental revenue	12,900	-	12,900	12,883	(17)	-	-	-	-	-
Investment earnings (loss)	-	-	-	2,293	2,293	-	-	-	11,916	11,916
Miscellaneous revenue	136,800	-	136,800	199,740	62,940	-	-	-	-	-
Total revenue	<u>1,432,600</u>	<u>-</u>	<u>1,432,600</u>	<u>1,477,459</u>	<u>44,859</u>	<u>426,636</u>	<u>-</u>	<u>426,636</u>	<u>229,415</u>	<u>(197,221)</u>
EXPENDITURES										
General government	8,510	-	8,510	22,030	(13,520)	12,470	-	12,470	12,517	(47)
Public works	-	-	-	-	-	11,000	-	11,000	11,000	-
Conservation and development	-	-	-	2,883	(2,883)	-	-	-	-	-
Capital outlay	-	-	-	26,500	(26,500)	-	613,237	613,237	449,721	163,516
Debt Service										
Principal	750,000	-	750,000	750,000	-	290,000	-	290,000	290,000	-
Interest	670,476	-	670,476	670,715	(239)	254,803	-	254,803	254,803	1
Debt issuance costs	-	-	-	-	-	-	-	-	-	-
Total expenditures	<u>1,428,986</u>	<u>-</u>	<u>1,428,986</u>	<u>1,472,128</u>	<u>(43,142)</u>	<u>568,273</u>	<u>613,237</u>	<u>1,181,510</u>	<u>1,018,040</u>	<u>163,470</u>
Excess (deficiency) of revenue over expenditures	<u>3,614</u>	<u>-</u>	<u>3,614</u>	<u>5,331</u>	<u>1,717</u>	<u>(141,637)</u>	<u>(613,237)</u>	<u>(754,874)</u>	<u>(788,626)</u>	<u>(33,751)</u>
OTHER FINANCING SOURCES (USES)										
Transfers in	1,420,476	-	1,420,476	1,420,476	-	-	-	-	-	-
Transfers out	(1,420,476)	-	(1,420,476)	(1,420,476)	-	-	-	-	-	-
General obligation debt issued	-	-	-	-	-	-	-	-	-	-
Refunding debt issued	-	-	-	-	-	-	-	-	-	-
Premium on debt issued	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances - budgetary basis	<u>\$ 3,614</u>	<u>\$ -</u>	<u>\$ 3,614</u>	<u>5,331</u>	<u>\$ 1,717</u>	<u>\$ (141,637)</u>	<u>\$ (613,237)</u>	<u>\$ (754,874)</u>	<u>(788,626)</u>	<u>\$ (33,751)</u>
Adjustments to generally accepted accounting principles basis										
2022 encumbrances				-					-	
2023 encumbrances				-					-	
Net change in fund balances - generally accepted accounting principles basis				<u>5,331</u>				<u>(788,626)</u>		
Fund balances - beginning				<u>415,984</u>				<u>(246,075)</u>		
Fund balances - ending				<u>\$ 421,315</u>				<u>\$ (1,034,701)</u>		

(Continued)

CITY OF FRANKLIN, WISCONSIN
Statement of Fiduciary Net Position - Employee Benefit Trust Funds
As of December 31, 2023

	City of Franklin Defined Benefit Retirement Income Plan	City of Franklin Post Employment Benefits Trust	Total Employee Benefit Trust Funds
ASSETS			
Cash	\$ -	\$ -	\$ -
Investments:			
Fixed Income Securities	4,100,729	3,068,407	7,169,136
Domestic Equities	5,827,324	5,865,194	11,692,518
International Equities	1,633,708	-	1,633,708
Total Cash & Investments	<u>11,561,761</u>	<u>8,933,601</u>	<u>20,495,362</u>
Taxes receivable	-	-	-
Accounts receivable	-	6,316	6,316
Due from Municipality	-	-	-
Prepaid expense	-	-	-
Long-term investments	-	-	-
Total assets	\$ 11,561,761	\$ 8,939,917	\$ 20,501,678
LIABILITIES			
Accounts payable	\$ -	\$ 60,886	60,886
Accrued liabilities	\$ -	\$ -	\$ -
Due to other governments	-	509,430	509,430
Due to municipality	-	-	-
Special deposits	-	-	-
Total liabilities	-	570,316	570,316
Net Position			
Restricted for employee benefits	<u>11,561,761</u>	<u>8,369,601</u>	<u>19,931,362</u>
Total Net Position	\$ 11,561,761	\$ 8,939,917	\$ 20,501,678

CITY OF FRANKLIN, WISCONSIN
Statement of Changes in Fiduciary Net Position - Employee Benefit Trust Funds
For the Year Ended December 31, 2023

	City of Franklin Defined Benefit Retirement Income Plan	City of Franklin Post Employment Benefits Trust	Total Employee Benefit Trust Funds
ADDITIONS			
Contributions			
City of Franklin	\$ 256,000	\$ 166,463	\$ 422,463
Retirees	-	177,208	177,208
Net investment earnings (losses)	<u>1,429,368</u>	<u>1,240,221</u>	<u>2,669,589</u>
Total additions	<u>1,685,368</u>	<u>1,583,892</u>	<u>3,269,260</u>
DEDUCTIONS			
Incurred claims	\$ 680,617	\$ 437,326	\$ 1,117,943
Prescription drug claims	-	167,608	167,608
Claims fees	33,790	42,286	76,076
Stop loss premiums less claims received	<u>-</u>	<u>98,395</u>	<u>98,395</u>
Total deductions	<u>714,407</u>	<u>745,615</u>	<u>1,460,022</u>
Change in net position	970,961	838,277	1,809,238
Net Position Beginning of year	<u>10,590,800</u>	<u>7,531,324</u>	<u>18,122,124</u>
Net Position End of year	<u>\$ 11,561,761</u>	<u>\$ 8,369,601</u>	<u>\$ 19,931,362</u>

CITY OF FRANKLIN, WISCONSIN
Capital Assets Used in the Operation of Governmental Funds
Schedule by Source
As of December 31, 2023

Governmental funds capital assets:

Land	\$ 30,334,572
Buildings and improvements	30,684,618
Machinery and equipment	23,160,380
Infrastructure improvements	138,254,330
Construction in process	<u>2,432,671</u>

Total governmental funds capital assets **\$ 224,866,571**

CITY OF FRANKLIN, WISCONSIN
Capital Assets Used in the Operation of Governmental Funds
Schedule by Function and Activity
For the Year Ended December 31, 2023

Function and Activity	Land	Buildings and Improvements	Machinery and Equipment	Infrastructure Improvements	Construction In process	Total
General Government:						
Mayor	\$ -	\$ -	\$ 2,202	\$ -	\$ -	\$ 2,202
Aldermen	-	-	9,584	-	-	9,584
Municipal court	-	-	35,210	-	-	35,210
City clerk	-	-	21,416	-	-	21,416
Elections	-	-	30,890	-	-	30,890
Information services	-	-	858,599	-	-	858,599
Administration	-	-	261,310	-	-	261,310
Human resources	-	-	9,617	-	-	9,617
Finance	-	-	189,179	-	-	189,179
Assessor	-	-	46,080	-	-	46,080
Attorney	-	-	906	-	-	906
Municipal buildings	597,437	5,231,869	774,719	-	-	6,604,025
Total General Government	<u>597,437</u>	<u>5,231,869</u>	<u>2,239,712</u>	<u>-</u>	<u>-</u>	<u>8,069,018</u>
Public Safety:						
Police	1,201,829	9,016,451	3,077,105	-	-	13,295,385
Fire	63,248	4,371,642	5,022,936	-	-	9,457,826
Building inspection	-	-	316,910	-	-	316,910
Total Public Safety	<u>1,265,077</u>	<u>13,388,093</u>	<u>8,416,951</u>	<u>-</u>	<u>-</u>	<u>23,070,121</u>
Public Works:						
Engineering	-	-	446,941	-	-	446,941
Highway	357,407	3,217,532	8,322,476	-	-	11,897,415
Street Lighting	-	-	1,097	-	-	1,097
Infrastructure	23,757,397	-	-	138,254,330	-	162,011,727
Construction in process	-	-	-	-	2,432,671	2,432,671
Total Public Works	<u>24,114,804</u>	<u>3,217,532</u>	<u>8,770,514</u>	<u>138,254,330</u>	<u>2,432,671</u>	<u>176,789,851</u>
Health & Human Services:						
Health	-	-	141,889	-	-	141,889
Culture and Recreation:						
Library	-	4,916,666	2,495,228	-	-	7,411,894
Parks	4,357,254	3,930,458	1,047,901	-	-	9,335,613
Total Culture and Recreation	<u>4,357,254</u>	<u>8,847,124</u>	<u>3,543,129</u>	<u>-</u>	<u>-</u>	<u>16,747,507</u>
Conservation and Development:						
Planning	-	-	48,185	-	-	48,185
Total Conservation and Development	<u>-</u>	<u>-</u>	<u>48,185</u>	<u>-</u>	<u>-</u>	<u>48,185</u>
Total governmental funds capital assets	<u>\$ 30,334,572</u>	<u>\$ 30,684,618</u>	<u>\$ 23,160,380</u>	<u>\$ 138,254,330</u>	<u>\$ 2,432,671</u>	<u>\$ 224,866,571</u>

CITY OF FRANKLIN, WISCONSIN
Capital Assets Used in the Operation of Governmental Funds
Schedule of Changes by Function and Activity
For the Year Ended December 31, 2023

Function and Activity	Governmental Funds Capital Assets			
	12/30/22	Additions	Deletions	12/31/23
General Government:				
Mayor	\$ 2,202	\$ -	\$ -	\$ 2,202
Aldermen	9,584	-	-	9,584
Municipal court	35,210	-	-	35,210
City clerk	21,416	-	-	21,416
Elections	30,890	-	-	30,890
Information services	858,599	-	-	858,599
Administration	261,310	-	-	261,310
Human resources	9,617	-	-	9,617
Finance	189,179	-	-	189,179
Assessor	46,080	-	-	46,080
Attorney	906	-	-	906
Municipal buildings	<u>6,017,417</u>	<u>586,608</u>	-	<u>6,604,025</u>
Total General Government	<u>7,482,410</u>	<u>586,608</u>	-	<u>8,069,018</u>
Public Safety:				
Police	12,973,676	321,709	-	13,295,385
Fire	9,444,691	13,135	-	9,457,826
Building inspection	<u>316,910</u>	-	-	<u>316,910</u>
Total Public Safety	<u>22,735,277</u>	<u>334,844</u>	-	<u>23,070,121</u>
Public Works:				
Engineering	368,501	78,440	-	446,941
Highway	11,981,783	229,916	314,284	11,897,415
Street lighting	1,097	-	-	1,097
Infrastructure	154,601,685	8,042,266	632,224	162,011,727
Construction In process	<u>7,628,440</u>	-	<u>5,195,769</u>	<u>2,432,671</u>
Total Public Works	<u>174,581,506</u>	<u>8,350,622</u>	<u>6,142,277</u>	<u>176,789,851</u>
Health & Human Services:				
Health	<u>141,889</u>	-	-	<u>141,889</u>
Culture and Recreation:				
Library	7,512,145	-	100,251	7,411,894
Parks	<u>8,908,944</u>	<u>426,669</u>	-	<u>9,335,613</u>
Total Culture and Recreation	<u>16,421,089</u>	<u>426,669</u>	<u>100,251</u>	<u>16,747,507</u>
Conservation and Development:				
Planning	<u>48,185</u>	-	-	<u>48,185</u>
Total Conservation and Development	<u>48,185</u>	-	-	<u>48,185</u>
Total governmental funds capital assets	<u>\$ 221,410,356</u>	<u>\$ 9,698,743</u>	<u>\$ 6,242,528</u>	<u>\$ 224,866,571</u>

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STATISTICAL SECTION

Statistical Section

This part of the City of Franklin's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the basic financial statements, note disclosures and required supplementary information says about the City's overall financial health

Financial Trends

Table 1

These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time

Revenue Capacity

Table 5

These tables contain trend information to help the reader assess the City's most significant local revenue source, the property tax

Debt Capacity

Table 11

These tables present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

Table 14

These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place

Operating Information

Table 17

These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs

Sources: Unless otherwise noted, the information in these tables is derived from the Comprehensive Annual Financial Report for the relevant year. The City implemented GASB Statement 34 in 2003, schedules presenting government-wide information include information beginning in that year.

CITY OF FRANKLIN, WISCONSIN
 Net Position by Component
 Last Ten Years
 (accrual basis of accounting)

	Fiscal Year									
	2023	2022	2021	2020	2019	2018 *	2017	2016	2015	2014
Governmental activities										
Net investment in capital assets	\$ 132,464,764	\$ 129,710,656	\$ 122,594,699	\$ 122,636,518	\$ 123,769,857	\$ 113,400,761	\$ 115,417,617	\$ 110,638,152	\$ 107,184,603	\$ 106,031,877
Restricted										
Debt service	560,437	382,369	78,028	-	127,211	586,594	552,375	658,091	482,773	580,605
Utility improvements	2,924,342	2,649,144	2,495,759	2,656,621	2,586,422	2,374,252	2,169,298	2,103,487	1,999,759	1,918,450
Development	12,967,742	11,515,336	6,339,670	8,891,715	9,066,099	6,140,196	4,166,500	4,058,562	3,851,653	4,170,339
Library	535,351	522,731	641,337	689,390	710,872	630,290	581,080	495,660	524,137	598,752
Donations and other	8,875,083	10,804,699	6,642,869	2,515,971	3,694,542	4,850,568	3,426,760	3,301,860	602,281	560,306
Pensions	-	10,959,949	8,456,937	3,332,334	-	2,607,342				
Unrestricted (deficit)	(4,745,546)	(16,623,873)	(10,493,224)	(14,608,991)	(11,675,211)	3,825,355	11,303,345	14,522,376	16,401,941	8,848,660
Total governmental activities net position	\$ 153,582,173	\$ 149,921,011	\$ 136,756,075	\$ 126,113,558	\$ 128,279,792	\$ 134,415,358	\$ 137,616,975	\$ 135,778,188	\$ 131,047,147	\$ 122,708,989
Business-type activities								(1)		
Net investment in capital assets	\$ 104,770,872	\$ 99,269,802	\$ 101,711,195	\$ 101,401,639	\$ 92,371,165	\$ 85,170,183	\$ 86,584,568	\$ 88,115,672	\$ 88,861,706	\$ 88,567,257
Restricted										
Sewer equipment replacement	482,900	482,900	482,900	482,900	480,000	-	178,590	394,227	356,106	313,558
Pensions	-	1,120,618	370,751	64,010						
Long term receivable - RCI	12,262,758	13,634,559	14,973,399	16,280,068	17,555,340	18,799,969	20,014,692	21,200,228		
Unrestricted	9,053,860	7,521,960	5,423,586	4,681,817	3,997,436	4,861,140	4,179,263	3,450,718	2,853,728	4,015,630
Total business-type activities net position	\$ 126,570,390	\$ 122,029,839	\$ 122,961,831	\$ 122,910,434	\$ 114,403,941	\$ 108,831,292	\$ 110,957,113	\$ 113,160,845	\$ 92,071,540	\$ 92,896,445
Total			(3)	(3)	(3)	(3)	(3)	(3)		
Net investment in capital assets	\$ 228,376,236	\$ 220,138,658	\$ 215,274,694	\$ 215,006,957	\$ 212,636,622	\$ 196,873,944	\$ 201,846,895	\$ 198,334,454	\$ 196,046,309	\$ 194,599,134
Restricted										
Debt service	560,437	382,369	78,028	-	127,211	586,594	552,375	658,091	482,773	580,605
Utility improvements	2,924,342	2,649,144	2,495,759	2,656,621	2,586,422	2,374,252	2,169,298	2,103,487	1,999,759	1,918,450
Development	12,967,742	11,515,336	6,339,670	8,891,715	9,066,099	6,140,196	4,166,500	4,058,562	3,851,653	4,170,339
TIF Districts	535,351	522,731	641,337	689,390	710,872	630,290	581,080	495,660	524,137	598,752
Donations and grants	8,875,083	10,804,699	6,642,869	2,515,971	3,694,542	4,850,568	3,426,760	3,301,860	602,281	560,306
Sewer replacement	482,900	482,900	482,900	482,900	480,000	-	178,590	394,227	356,106	313,558
Intergovernmental Cooperation	12,262,758	13,634,559	14,973,399	16,280,068	17,555,340	18,799,969	20,014,692	21,200,228		
Pensions	-	12,080,567	8,827,688	3,396,344	-	2,607,342				
Unrestricted	13,167,714	(260,113)	3,961,562	(895,974)	(4,173,375)	10,383,495	15,637,898	18,392,464	19,255,669	12,864,290
Total net position	\$ 280,152,563	\$ 271,950,850	\$ 259,717,906	\$ 249,023,992	\$ 242,683,733	\$ 243,246,650	\$ 248,574,088	\$ 248,939,033	\$ 223,118,687	\$ 215,605,434

Notes

(1) Ryan Creek Interceptor Sewer brought on Sewer Fund Balance Sheet in 2016

(2) 2012 and prior years have been reclassified to be consistent with the current year presentation

(3) Amounts do not crossfoot related to Business-type assets financed by Government debt - see footnotes

* revised amounts for TID balances

CITY OF FRANKLIN, WISCONSIN
Changes in Net Position, Last Ten Years
(accrual basis of accounting)

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	Fiscal Year <u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Expenses							****		***	
Governmental activities:										
General government	\$ 5,212,158	\$ 3,436,109	\$ 3,261,348	\$ 3,499,585	\$ 3,979,782	\$ 3,412,150	\$ 3,310,893	\$ 3,202,942	\$ 2,990,355	\$ 2,919,940
Public safety	21,896,387	16,981,245	16,782,068	18,489,506	18,695,104	18,429,274	18,839,063	18,398,830	16,959,091	16,194,631
Public works	11,639,402	9,088,568	7,884,083	10,307,739	5,952,372	9,042,112	7,478,288	8,432,828	8,304,583	7,231,238
Health and human services	978,265	1,169,087	1,190,197	993,155	849,373	906,003	889,434	794,502	726,000	673,332
Culture and recreation	2,930,478	2,344,477	2,246,053	2,310,199	2,331,957	2,073,116	2,202,090	1,872,691	1,969,297	1,865,832
Conservation and development	3,064,610	3,877,875	1,920,657	1,478,889	12,222,229	8,349,725	586,622	547,060	576,421	459,884
Interest on long term debt	1,342,068	1,216,078	1,335,371	1,223,360	1,416,597	574,065	165,254	313,301	405,022	582,211
Total governmental activities expenses	47,063,368	38,113,439	34,619,777	38,302,433	45,447,414	42,786,445	33,471,644	33,562,154	31,930,769	29,927,068
Business-type activities										
Water	6,281,226	5,679,691	5,842,691	5,674,035	5,393,192	5,514,057	5,429,943	5,632,322	5,766,088	5,077,744
Sewer	6,990,752	6,339,394	6,458,122	6,378,926	6,167,989	5,949,549	5,724,633	5,758,112	4,148,420	4,180,946
Total business-type activities expenses	13,271,978	12,019,085	12,300,813	12,052,961	11,561,181	11,463,606	11,154,576	11,390,434	9,914,508	9,258,690
Total expenses	\$ 60,335,346	\$ 50,132,524	\$ 46,920,590	\$ 50,355,394	\$ 57,008,595	\$ 54,250,051	\$ 44,626,220	\$ 44,952,588	\$ 41,845,277	\$ 39,185,758
Program Revenue										
Governmental activities:										
Charges for services										
General government	\$ 155,555	\$ 186,255	\$ 202,423	\$ 220,817	\$ 186,597	\$ 195,685	\$ 150,998	\$ 138,723	\$ 150,787	\$ 213,328
Public safety	3,148,252	3,319,068	3,220,532	2,588,486	3,189,400	2,895,777	2,371,577	2,325,154	2,362,176	2,268,334
Public works	5,195,667	5,016,655	5,041,365	4,909,364	5,207,303	3,296,931	2,699,691	2,828,139	2,719,888	2,638,717
Health and human services	204,050	297,431	186,577	128,691	209,064	210,718	181,625	184,304	164,674	115,650
Culture and recreation	182,542	202,123	191,565	59,478	193,019	191,991	204,845	176,065	146,594	118,008
Conservation and development	1,486,101	4,321,206	483,752	139,094	150,570	160,257	152,247	122,264	152,588	51,917
Operating grants and contributions	4,077,998	3,041,121	2,578,964	3,818,957	1,991,081	1,932,199	1,829,490	1,882,406	1,809,520	1,901,262
Capital grants and contributions	5,297,228	3,122,423	4,031,734	3,632,379	4,158,787	2,655,553	3,143,577	3,677,886	1,144,757	1,437,524
Total governmental activities program revenue	19,747,393	19,506,282	15,936,912	15,497,266	15,285,821	11,539,111	10,734,050	11,334,941	8,650,984	8,744,740
Business-type activities										
Charges for services										
Water	6,387,491	6,086,336	6,345,014	6,196,559	5,822,259	5,961,350	6,057,085	6,054,573	5,609,928	5,421,719
Sewer	4,724,319	4,395,181	4,293,097	3,972,298	3,802,127	3,704,852	3,313,854	3,328,550	3,340,382	3,266,897
Operating grants and contributions	192,695	-	-	-	-	-	-	-	-	-
Capital grants and contributions	4,903,050	832,834	1,887,020	2,491,601	1,893,179	-	-	349,952	566,251	238,557
Total business-type activities program revenue	16,207,555	11,314,351	12,525,131	12,660,458	11,517,565	9,666,202	9,370,939	9,733,075	9,516,561	8,927,173
Total program revenue	\$ 35,954,948	\$ 30,820,633	\$ 28,462,043	\$ 28,157,724	\$ 26,803,386	\$ 21,205,313	\$ 20,104,989	\$ 21,068,016	\$ 18,167,545	\$ 17,671,913

** Restated In 2012 the Solid Waste Fee began

*** Implemented GASB 68

**** Implemented GASB 75

Table 2
(concluded)

CITY OF FRANKLIN, WISCONSIN
Changes in Net Position, Last Ten Years
(accrual basis of accounting)

	2023	2022	2021	2020	Fiscal Year 2019	2018	2017 (4)	2016 (3)	2015 (2)	2014
Net (Expense)/Revenue										
Governmental activities	\$ (27,315,975)	\$ (18,607,157)	\$ (18,682,865)	\$ (22,805,167)	\$ (30,161,593)	\$ (31,247,332)	\$ (22,737,594)	\$ (22,227,213)	\$ (23,279,785)	\$ (21,182,328)
Business-type activities	2,935,577	(704,734)	224,318	607,497	(43,616)	(1,797,404)	(1,783,637)	(1,657,359)	(397,947)	(331,517)
Total net expense	\$ (24,380,398)	\$ (19,311,891)	\$ (18,458,547)	\$ (22,197,670)	\$ (30,205,209)	\$ (33,044,736)	\$ (24,521,231)	\$ (23,884,572)	\$ (23,677,732)	\$ (21,513,845)
General Revenue and other Changes in Net Position										
Governmental activities:										
Property taxes levied for general purposes	\$ 21,802,771	\$ 21,359,649	\$ 20,809,309	\$ 20,638,067	\$ 20,068,272	\$ 19,850,774	\$ 19,209,536	\$ 19,057,468	\$ 19,022,087	\$ 18,905,872
Property taxes levied for debt service	1,100,000	1,100,000	1,100,000	1,100,000	1,300,000	1,300,000	1,300,000	1,500,000	1,600,000	1,600,000
Property taxes levied for TIF Districts	3,223,162	4,670,733	3,718,985	3,261,911	2,175,058	2,471,104	2,415,640	3,111,557	2,690,637	2,526,925
Other taxes	1,545,340	1,325,362	1,052,748	658,315	1,394,469	1,085,976	1,020,027	863,735	785,195	726,774
Intergovernmental revenue not restricted to specific programs	1,144,211	1,529,410	1,632,260	1,169,376	2,437,929	1,366,802	1,404,222	1,350,257	1,804,045	1,519,848
Investment earnings	2,811,285	926,300	259,921	1,061,055	1,575,432	847,916	406,902	315,376	411,650	695,541
Miscellaneous revenue	72,567	26,035	59,424	34,295	41,373	13,895	27,612	54,447	48,685	43,170
Gain on sale of capital assets	-	-	-	-	-	97,856	99,668	106,934	13,106	16,988
Transfers	(722,199)	834,604	692,735	(7,284,086)	(4,966,506)	1,011,392	989,602	391,099	1,044,459	(144,601)
Total governmental activities	30,977,137	31,772,093	29,325,382	20,638,933	24,026,027	28,045,715	26,873,209	26,750,873	27,419,864	25,890,517
Business-type activities:										
Investment earnings	716,444	495,308	391,545	513,188	554,542	548,047	529,004	437,909	593,128	642,227
Miscellaneous revenue	166,331	112,038	128,269	101,722	95,217	134,928	85,943	136,782	73,601	50,878
Transfers	722,199	(834,604)	(692,735)	7,284,086	4,966,506	(1,011,392)	(989,602)	(391,099)	(1,044,459)	144,601
Total business-type activities	1,604,974	(227,258)	(172,921)	7,898,996	5,616,265	(328,417)	(374,655)	183,592	(377,730)	837,706
Total General Revenue and other Changes in Net Position	\$ 32,582,111	\$ 31,544,835	\$ 29,152,461	\$ 28,537,929	\$ 29,642,292	\$ 27,717,298	\$ 26,498,554	\$ 26,934,465	\$ 27,042,134	\$ 26,728,223
Change in Net Position										
Governmental activities	\$ 3,661,162	\$ 13,164,936	\$ 10,642,517	\$ (2,166,234)	\$ (6,135,566)	\$ (3,201,617)	\$ 4,135,615	\$ 4,523,660	\$ 4,140,079	\$ 4,708,189
Governmental activities - prior period adjustment	-	-	-	-	-	-	(2,296,828)	-	4,198,079	-
Business-type activities	4,540,551	(931,992)	51,397	8,506,493	5,572,649	(2,125,821)	(2,158,292)	(1,473,767)	(775,677)	506,189
Business-type activities - prior period adjustment	-	-	-	-	-	-	(45,440)	22,451,460	(49,228)	-
Total	\$ 8,201,713	\$ 12,232,944	\$ 10,693,914	\$ 6,340,259	\$ (562,917)	\$ (5,327,438)	\$ (364,945)	\$ 25,501,353	\$ 7,513,253	\$ 5,214,378

(1) Restated - in 2012 the Solid Waste Fee began
(2) Implemented GASB 68
(3) Restated for Ryan Creek Interceptor Sewer
(4) Implemented GASB 75

CITY OF FRANKLIN, WISCONSIN
Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	Fiscal Year									
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
General Fund										
Nonspendable										
Inventories and prepaid items	\$ 97,930	\$ 52,421	\$ 59,359	\$ 38,684	\$ 19,490	\$ 57,423	\$ 15,848	\$ 46,342	\$ 41,186	\$ 78,455
Advances to other funds	1,380,207	71,450	189,700	206,450	136,200	219,700	230,700	2,248,616	2,198,616	2,198,616
Assigned - Purchase Orders	52,191	156,101	174,859	315,823	132,393	271,970	150,565	61,626	147,121	207,270
Unassigned	<u>11,700,207</u>	<u>11,089,844</u>	<u>9,452,112</u>	<u>8,638,056</u>	<u>8,345,671</u>	<u>6,787,184</u>	<u>6,190,398</u>	<u>5,334,100</u>	<u>6,662,986</u>	<u>6,148,771</u>
Total general fund	<u>13,230,535</u>	<u>11,369,816</u>	<u>9,876,030</u>	<u>9,199,013</u>	<u>8,633,754</u>	<u>7,336,277</u>	<u>6,587,511</u>	<u>7,690,684</u>	<u>9,049,909</u>	<u>8,633,112</u>
All other governmental funds										
Nonspendable										
Prepays	3,329	3,286	2,253	-	-	-	650	1,274	730	900
Restricted										
Debt service	994,834	794,299	506,680	476,871	1,118,560	982,719	735,022	651,298	507,283	546,238
Advances to other funds	-	-	2,800,000	-	-	-	-	-	-	-
Utility improvements	2,924,342	2,649,144	2,495,759	2,388,177	2,194,797	1,712,538	1,413,378	1,224,190	907,003	672,431
Development	12,967,742	11,515,336	6,339,670	8,891,715	8,833,459	6,140,196	4,166,500	4,058,562	3,851,653	4,170,339
TIF Districts	7,372,819	9,400,464	5,518,496	1,353,308	17,307,511	12,430,497	2,405,999	2,583,687	996,460	347,978
Donations	212,861	250,914	282,685	235,736	161,342	150,606	150,136	177,333	133,678	122,550
Opioid Settlement	92,303	73,238	-	-	-	-	-	-	-	-
Health services	243,742	184,821	82,047	272,376	198,561	192,510	199,428	161,571	160,003	175,220
Library services	535,351	522,731	641,337	689,390	710,872	630,290	580,430	494,386	523,237	596,277
Solid waste	430,358	421,841	431,521	412,407	455,125	430,747	393,677	330,883	260,944	216,385
Recreational services	50,619	79,298	94,009	72,904	80,952	75,743	65,727	48,386	47,656	46,151
Tourism Commission	472,381	394,123	234,111	388,940	469,951	376,069	211,793	-	-	-
Assigned										
Capital projects	12,031,313	4,752,371	7,315,618	5,707,862	5,538,456	6,793,499	6,746,614	5,684,525	4,906,594	4,699,459
Unassigned	<u>(3,027,946)</u>	<u>(1,578,339)</u>	<u>(482,785)</u>	<u>(2,904,148)</u>	<u>(108,090)</u>	<u>(13,344)</u>	<u>(218,450)</u>	<u>(70,316)</u>	<u>(150,927)</u>	<u>(2,196,383)</u>
Total all other government funds	<u>35,304,048</u>	<u>29,463,527</u>	<u>26,261,401</u>	<u>17,985,538</u>	<u>36,961,496</u>	<u>29,902,070</u>	<u>16,850,904</u>	<u>15,345,779</u>	<u>12,144,314</u>	<u>9,397,545</u>
Total fund balances	<u>\$ 48,534,583</u>	<u>\$ 40,833,343</u>	<u>\$ 36,137,431</u>	<u>\$ 27,184,551</u>	<u>\$ 45,595,250</u>	<u>\$ 37,238,347</u>	<u>\$ 23,438,415</u>	<u>\$ 23,036,463</u>	<u>\$ 21,194,223</u>	<u>\$ 18,030,657</u>

Notes

* 2012 and prior years have been reclassified to be consistent with the current year presentation

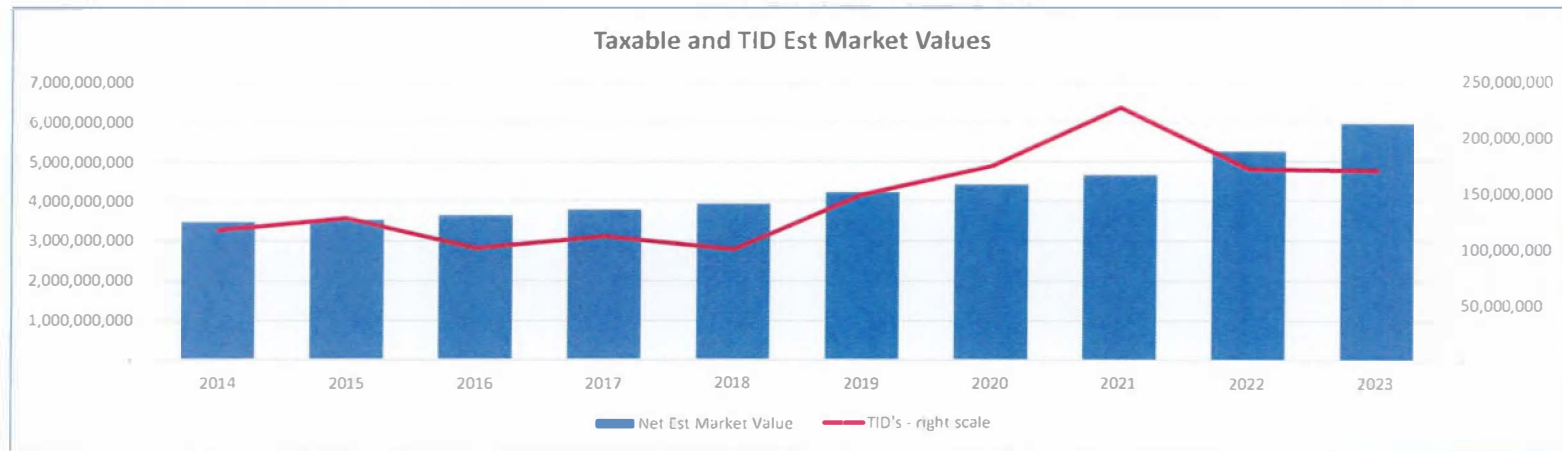
CITY OF FRANKLIN, WISCONSIN
 Changes in Fund Balances, Governmental Funds
 Last Ten Years
 (modified accrual basis of accounting)

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Revenue										
Taxes	\$ 27,648,874	\$ 28,458,763	\$ 26,699,450	\$ 25,846,272	\$ 24,542,968	\$ 24,506,840	\$ 23,815,159	\$ 24,532,761	\$ 24,097,919	\$ 23,759,571
Intergovernmental revenue	4,820,140	4,357,818	6,049,941	5,223,304	3,313,760	3,270,878	3,128,969	3,158,596	3,490,037	3,408,075
Licenses and permits	1,219,329	1,523,119	1,275,059	1,061,488	1,335,589	1,189,096	799,762	692,524	706,977	808,302
Fines, forfeitures and penalties	362,179	413,096	419,889	390,124	451,062	475,840	485,407	498,653	484,957	421,976
Public charges for services	7,107,574	6,883,551	6,985,185	6,182,086	6,909,196	4,843,857	4,139,471	4,042,515	4,065,334	3,799,898
Special assessments	2,067,955	2,645,147	856,446	1,415,939	3,503,006	2,845,159	531,729	904,147	642,256	1,057,088
Intergovernmental charges for services	338,273	285,631	204,681	183,423	226,178	192,542	172,796	194,806	192,188	136,372
Investment earnings	2,490,885	810,647	130,040	920,637	1,509,951	818,584	396,563	284,180	426,018	739,930
Miscellaneous revenue	2,190,681	8,106,358	1,523,447	385,873	393,071	394,995	295,899	481,943	419,464	411,301
Total revenue	48,245,890	53,484,130	44,144,138	41,609,146	42,184,781	38,537,791	33,765,755	34,790,125	34,525,150	34,542,513
Expenditures										
Current										
General government	3,327,770	3,323,929	3,131,406	3,238,717	3,226,853	3,022,923	3,001,970	2,969,747	2,783,745	2,786,740
Public safety	19,070,226	18,335,276	18,166,523	18,059,877	17,181,784	17,106,793	16,696,452	15,813,354	16,006,187	15,390,139
Public works	6,802,078	6,977,677	6,516,486	6,748,654	5,852,769	5,125,682	5,465,245	5,302,766	4,587,108	5,140,650
Health and human services	935,763	1,218,070	1,247,270	1,010,695	857,355	895,261	858,441	766,249	716,169	666,475
Culture, recreation and education	1,975,704	1,971,359	1,890,450	1,657,838	1,698,579	1,706,902	1,639,626	1,710,037	1,606,027	1,575,381
Conservation and development	3,017,913	3,911,601	1,963,361	5,898,845	12,235,625	12,679,197	560,072	523,268	568,364	461,181
Capital outlay	8,076,402	9,868,691	5,347,438	20,058,165	15,923,366	5,864,385	4,745,936	4,689,147	5,097,046	3,967,446
Debt service										
Principal	2,465,000	2,825,000	2,445,000	2,090,000	1,405,000	2,315,000	3,030,000	1,950,000	615,000	10,265,000
Interest	1,269,987	1,340,155	1,275,188	1,511,620	1,035,307	391,576	218,888	375,697	460,072	731,288
Debt issuance costs	150,792	-	104,668	190,327	473,097	203,184	40,442	53,789	-	73,091
Total expenditures	47,091,635	49,771,758	42,087,790	60,464,738	59,889,735	49,310,903	36,257,072	34,154,054	32,439,718	41,057,391
Excess of revenue over (under) expenditures	1,154,255	3,712,372	2,056,348	(18,855,592)	(17,704,954)	(10,773,112)	(2,491,317)	636,071	2,085,432	(6,514,878)
Other financing sources (uses)										
Debt issued	5,330,000	-	5,545,000	3,045,000	19,970,000	23,480,000	1,630,000	-	-	5,320,000
Refunding debt issued	-	-	-	9,545,000	14,725,000	-	-	5,770,000	-	-
Premium on debt issued	214,695	-	218,807	254,320	363,931	-	51,071	154,202	-	232,827
Principal payment on current refunding	-	-	-	(13,480,000)	(10,000,000)	-	-	(5,895,000)	-	-
Sale of capital assets	125,105	31,333	114,935	77,185	34,478	81,652	179,355	126,585	33,675	39,894
Transfers in	4,498,008	1,282,785	1,965,481	2,353,304	1,648,598	1,738,685	1,231,589	2,859,364	2,408,253	2,125,007
Transfers out	(3,620,823)	(330,578)	(947,691)	(1,349,916)	(680,150)	(727,293)	(198,746)	(1,808,982)	(1,363,794)	(1,951,870)
Net change in fund balances	\$ 7,701,240	\$ 4,695,912	\$ 8,952,880	\$ (18,410,699)	\$ 8,356,903	\$ 13,799,932	\$ 401,952	\$ 1,842,240	\$ 3,163,566	\$ (749,020)
Debt service as a percentage of non capital expenditures *	8.1%	10.4%	10.3%	7.2%	5.1%	6.6%	10.1%	7.5%	3.7%	29.3%

** Restated - In 2012, the Solid Waste Fee began

CITY OF FRANKLIN, WISCONSIN
 Estimated Actual Values and TID Values
 Last Ten Years

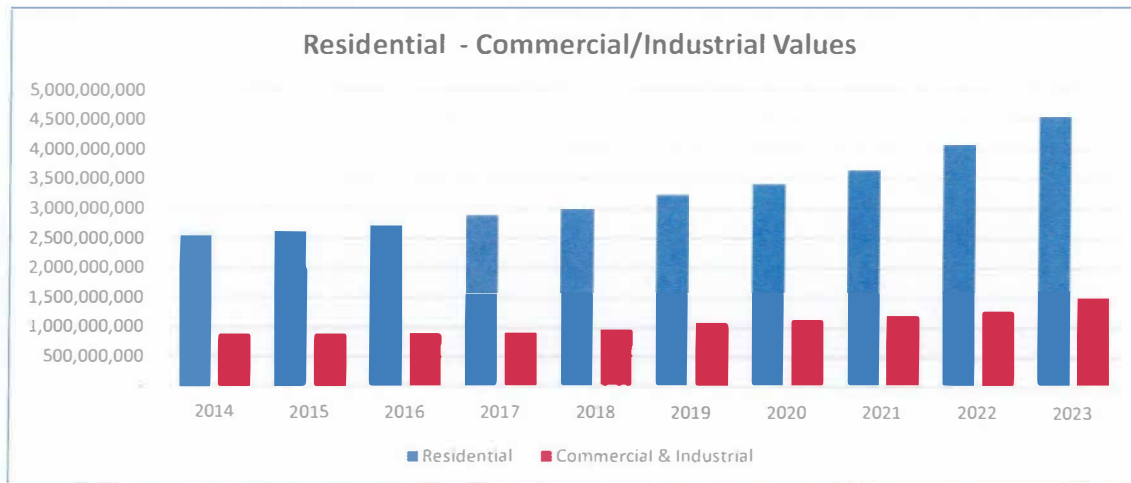
Value As of 1/1	Total Estimated Actual Value	TID 3	TID 4	Value of TID's TID 5	TID 6	TID 7	TID 8	Pct of Total	Total TID's	Net of TID's Estimated Actual Value	Equalized Tax Rate
2023 #	\$ 6,129,068,900	\$ -	\$ -	\$ 67,571,700	\$ 16,939,300	\$ 42,121,400	\$ 43,461,300	2.78%	170,093,700	5,958,975,200	3.94
2022 #	5,423,303,100	-	60,714,200	57,509,300	3,085,800	38,884,900	10,994,400	3.16%	171,188,600	5,252,114,500	4.37
2021 #	4,887,373,400	85,724,400	61,294,100	53,255,600	1,668,600	20,796,200	4,157,800	4.64%	226,896,700	4,660,476,700	4.81
2020 #	4,587,752,500	97,386,600	54,668,200	21,439,500	-	533,300		3.79%	174,027,600	4,413,724,900	4.97
2019 #	4,360,269,000	64,781,500	52,629,500	30,859,200				3.40%	148,270,200	4,211,998,800	5.16
2018 #	4,022,941,400	51,181,600	46,431,200	1,261,200				2.46%	98,874,000	3,924,067,400	5.36
2017 #	3,888,926,200	62,049,100	47,593,400	1,211,500				2.85%	110,854,000	3,778,072,200	5.43
2016 #	3,729,003,100	55,256,200	44,691,300					2.68%	99,947,500	3,629,055,600	5.65
2015	3,649,185,900	72,829,900	54,274,300					3.48%	127,104,200	3,522,081,700	5.82
2014	3,589,694,100	72,785,000	43,675,900					3.24%	116,460,900	3,473,233,200	5.90



Note: Assessed Values are determined by the City and the Wisconsin Dept of Revenue. Estimated values were obtained from the WI Dept of Revenue and include WI Section 70.57 adjustments. Taxes collected are used in the following year's City operations.
 # Revaluation Year

CITY OF FRANKLIN, WISCONSIN
 Estimated Actual Property Value and Construction Data
 Last Ten Years

Fiscal Year	(1) Estimate Actual Property value					(2) Residential Construction		(2) Nonresidential Construction		(3)	
	Residential	% of Total	Commercial and Manufacturing	Agricultural, Swamp and Other	Total	# of Units	Value	# of Permits	Value	Net New Construction	Pct of Est Actual
2023	4,550,118,900	75.0%	1,483,975,700	29,878,600	6,063,973,200	49	26,049,593	85	40,192,156	95,637,400	1.6%
2022	4,085,502,400	76.1%	1,256,553,300	29,113,500	5,371,169,200	78	31,483,371	44	19,620,068	65,706,200	1.2%
2021	3,620,709,200	74.9%	1,187,094,200	\$ 27,998,600	4,835,802,000	84	34,126,042	7	7,116,145	113,793,500	2.4%
2020	3,396,938,200	74.9%	1,110,601,200	26,822,100	4,534,361,500	81	32,389,500	11	8,214,000	32,475,200	0.7%
2019	3,205,292,500	74.4%	1,075,752,300	26,591,800	4,307,636,600	79	27,938,500	58	69,386,000	64,576,600	1.5%
2018	2,981,328,700	75.1%	962,660,500	24,897,400	3,968,886,600	45	13,044,120	63	52,927,728	34,676,200	0.9%
2017	2,870,690,200	75.2%	920,578,100	24,659,800	3,815,928,100	18	8,991,610	13	28,861,659	18,917,600	0.5%
2016	2,726,337,800	74.5%	907,823,500	23,865,000	3,658,026,300	34	13,912,735	3	7,350,000	22,993,000	0.6%
2015	2,628,835,800	73.9%	905,420,400	23,831,000	3,558,087,200	34	13,454,139	44	16,589,580	33,778,900	0.9%
2014	2,580,859,500	73.8%	894,256,900	23,348,300	3,498,464,700	44	14,780,900	68	19,734,951	46,839,400	1.3%



(1) Estimated actual values from the Wisconsin Department of Revenue

(2) Source: City's Building Inspection Department. - from Building Permits issued

(3) From Dept of Revenue - actual value higher, as personal property not included in denominator

CITY OF FRANKLIN, WISCONSIN
 Direct and Overlapping Property Tax Rates
 Last Ten Years
 (rate per \$1,000 of assessed value)

Budget Year	City of Franklin Direct Rates							Overlapping Rates								(**) Total Rate
								School Districts			Milwaukee Area		Milwaukee Metropolitan		State	
	General	Library	Debt Service	Capital Outlay	Equipment Replacement	Street Improvement	Total	Franklin	Oak Creek	Whitnall	School Credits	Technical College	Milwaukee County	Sewerage District		
2023 #	\$ 3.90	\$ 0.26	\$ 0.21	-	-	-	4.38	8.52	8.29	8.41	(1.39)	0.90	3.85	1.37	-	17.63
2022 #	4.19	0.31	0.25	0.07	-	-	4.82	9.17	8.87	8.55	(1.58)	1.01	4.29	1.49	-	19.20
2021 #	4.41	0.31	0.25	0.07	-	-	5.04	10.21	9.02	8.86	(1.74)	1.17	4.68	1.61	-	20.97
2020 #	4.65	0.33	0.27	0.07	-	0.00	5.32	10.92	9.12	9.50	(1.87)	1.22	4.93	1.70	-	22.22
2019 #	4.62	0.33	0.33	0.11	0.04	0.00	5.43	11.21	8.58	9.76	(1.97)	1.22	4.89	1.69	-	22.47
2018 #	4.52	0.35	0.34	0.12	0.09	0.19	5.61	11.64	8.82	10.29	(2.08)	1.27	5.10	1.74	-	23.28
2017 #	4.56	0.36	0.36	0.12	0.10	0.20	5.69	12.03	9.38	10.08	(1.97)	1.27	5.13	1.76	0.17	24.09
2016	4.97	0.39	0.45	0.13	0.10	0.21	6.26	13.29	10.57	10.88	(2.14)	1.35	5.52	1.87	0.18	26.33
2015	4.96	0.38	0.49	0.13	0.10	0.21	6.28	13.21	9.76	11.11	(1.88)	1.36	5.44	1.83	0.18	26.42
2014 #	4.98	0.38	0.49	0.13	0.10	0.21	6.29	13.26	9.10	10.67	(1.86)	2.16	5.21	1.73	0.17	26.97

Note: * Reassessment impact
 # Revaluation year

** The City has three tax rates dependant upon a property's sewer status and the school district the property is located. The total is shown for only the largest school district (Franklin). See Table 5 for assessed values by School and Sewerage District.

The Budget year is the year following the fiscal year in which the taxes are levied.
 In 2014 State law changed, which provided Technical Colleges additional state aids reducing their tax levy approximately 35%.

Source: City of Franklin budget documents

Table 8

CITY OF FRANKLIN, WISCONSIN
Principal Property Taxpayers
Current Year and Nine Years Ago

<u>Taxpayer</u>	<u>Type of Business</u>	2023			2014		
		<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percent of Total Taxable Assessed Valuation</u>	<u>Taxable Assessed Value</u>	<u>Rank</u>	<u>Percent of Total Taxable Assessed Valuation</u>
Northwestern Mutual	Insurance Services	\$ 88,682,000	1	1.49%	\$ 119,477,000	1	3.55%
Ascension Wisconsin	Medical facilities	53,206,700	2	0.89%	26,705,900	3	0.79%
Aurora Healthcare - W Rawson Ave	Healthcare Provider	52,291,900	3	0.88%			
Franklin Statesman Apartments	Apartments	25,693,600	9	0.43%			
TI Investors of Franklin, LLC	Apartments			0.00%			
Whitnall Pointe Apartments	Apartments	39,147,300	5	0.66%	20,233,900	4	0.60%
Forest Hill Highlands, LLC	Apartments	32,373,200	7	0.54%			
Velo Village Apartments, LLC	Apartments	48,871,100	4				
VTLC Development	Packaging manufacturing			0.00%	16,477,300	6	0.49%
Manchester Oaks	Apartments	29,818,500	8	0.50%	19,354,100	5	0.58%
BPC County Land LLC	Sports Entertainment District	34,617,600	6				
Wal-Mart	Retailer			0.00%	28,573,800	2	0.85%
ETCL Franklin Trans-Packaging LLC	Packaging manufacturing	23,550,100	10				
Franklin Wyndham, LLC	Land held for Development			0.00%	12,800,000	10	
Baptista's Bakery, Inc	Manufacturing			0.00%	15,396,500	7	
Menard Inc	Retail - Home Improvement				13,690,400	8	0.41%
All Glass Aquarium	Aquariums and fluorescent lights						0.00%
Harley Davidson	Motorcycle manufacturing						0.00%
Waste Management	Landfill and refuse collection						0.00%
		<u>\$ 428,252,000</u>		<u>7.19%</u>	<u>\$ 272,708,900</u>		<u>7.27%</u>

Source: City of Franklin Assessor's Office

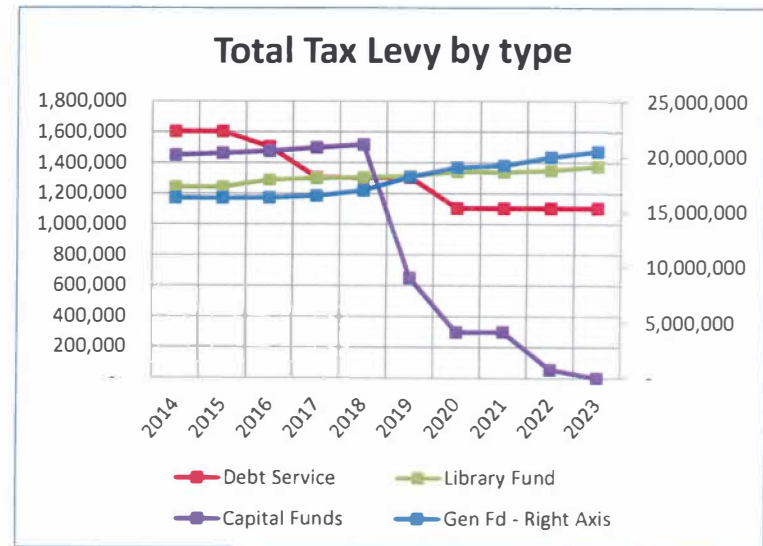
CITY OF FRANKLIN, WISCONSIN
Property Tax Levies and Collections
Last Ten Years

Fiscal Year	City Tax levy				Total Local Tax Levy	Tax increment financing	Total	Total collections	% of levy collected	Outstanding delinquent PP taxes
	General Fund	Library Fund	Capital Funds	Debt Service						
2023	20,455,400	1,374,000	-	1,100,000	22,929,400	3,223,162	26,152,562	26,150,062	99.99%	2,500
2022	19,931,500	1,347,200	53,300	1,100,000	22,432,000	4,670,734	27,102,734	27,099,125	99.99%	3,609
2021	19,184,900	1,337,200	296,000	1,100,000	21,918,100	3,718,985	25,637,085	25,635,900	100.00%	1,185
2020	19,005,700	1,340,500	295,700	1,100,000	21,741,900	3,261,911	25,003,811	25,001,212	99.99%	2,599
2019	18,139,675	1,312,700	646,000	1,300,000	21,398,375	2,156,858	23,555,233	23,552,311	99.99%	2,922
2018	16,909,449	1,303,200	1,515,200	1,300,000	21,027,849	2,471,104	23,498,953	23,493,585	99.98%	5,368
2017	16,414,900	1,296,600	1,497,500	1,300,000	20,509,000	2,267,466	22,776,466	22,772,580	99.98%	3,886
2016	16,248,800	1,287,000	1,473,200	1,500,000	20,509,000	3,020,350	23,529,350	23,567,148	100.16%	2,603
2015	16,209,000	1,240,000	1,460,000	1,600,000	20,509,000	2,690,637	23,199,637	23,212,140	100.05%	57,995
2014	16,220,400	1,240,000	1,448,600	1,600,000	20,509,000	2,526,924	23,035,924	23,016,525	99.92%	52,069

Source: City of Franklin

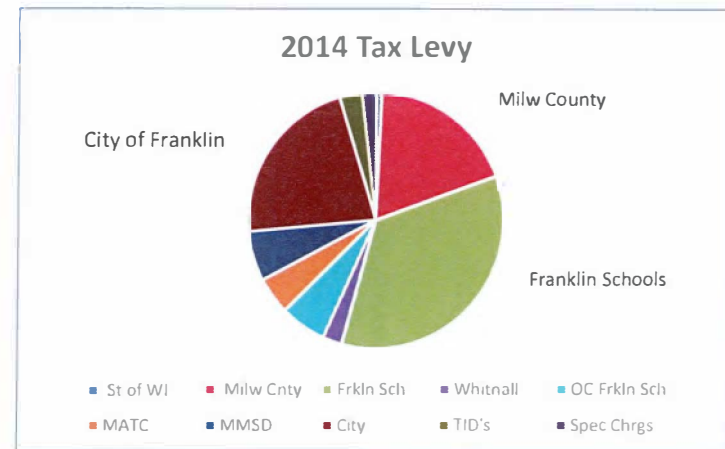
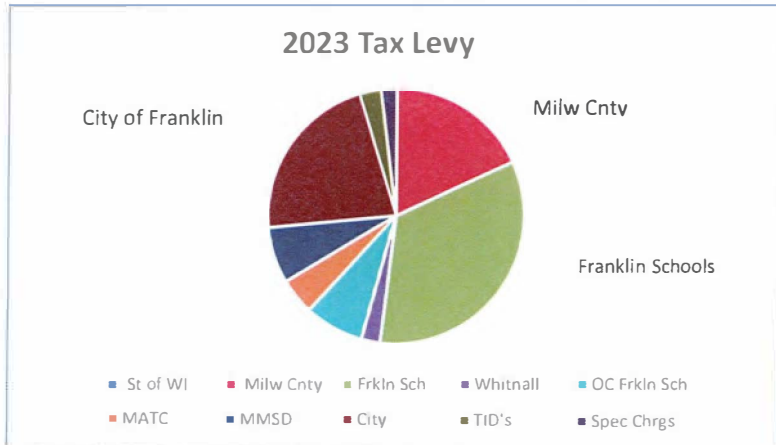
Notes: Collections in subsequent years are not shown because Milwaukee County annually purchases all of the City's outstanding delinquent real estate taxes. Payment for the real estate taxes are received by the City every August pursuant to the County's settlement procedures. Outstanding delinquent taxes represent personal property taxes which the City attempts further collection until March of the following year. At that time the balances are charged back to each of the taxing jurisdictions in proportion to the amounts levied. Subsequent collections are insignificant and refunded to all taxing jurisdictions in relation to the amounts originally levied.

Total collections may be greater than or less than the total levy in any year due to changes in outstanding delinquent taxes, collection of prior year omitted taxes and Wisconsin Section 70.43 corrections.



CITY OF FRANKLIN, WISCONSIN
 Property Tax Levies by Tax Jurisdiction
 Last Ten Years

Levy Year	State of Wisconsin	Milwaukee County	School Districts					City of Franklin			Total
			Franklin	Whitnall	Oak Creek-Franklin	MATC	MMSD	Local	Tax Increment	Special Charges	
2023	\$ -	\$ 19,518,722	\$ 36,465,542	\$ 2,545,799	\$ 8,133,400	\$ 4,985,847	\$ 7,652,575	\$ 23,450,500	\$ 2,942,723	\$ 2,184,709	\$ 107,879,818
2022	-	20,183,372	34,648,559	2,637,937	7,129,782	4,725,782	7,158,481	22,929,400	3,223,162	2,152,737	104,789,211
2021	-	19,977,058	33,547,358	2,444,296	6,275,756	4,704,308	6,948,707	22,432,000	4,670,735	1,953,349	102,953,567
2020	-	20,332,889	34,714,826	2,355,428	6,079,237	5,078,355	6,993,977	21,918,100	3,718,985	1,870,233	103,062,030
2019	-	20,157,046	34,714,826	2,375,394	5,994,101	4,983,668	6,931,842	21,741,900	3,261,911	1,914,605	102,075,293
2018	-	19,244,848	34,189,665	2,349,780	5,535,027	4,809,220	6,650,847	21,389,375	2,156,858	1,646,735	97,972,355
2017	-	19,090,000	33,783,303	2,346,376	5,425,692	4,750,585	6,519,552	21,027,849	2,471,104	1,672,640	97,087,101
2016	632,834	18,496,951	33,404,863	2,224,862	5,748,697	4,571,805	6,354,128	20,509,000	2,267,467	1,758,435	95,969,042
2015	619,289	18,083,210	33,404,871	2,223,327	5,928,300	4,428,322	6,145,125	20,509,000	3,020,350	1,727,974	96,089,767
2014	609,193	17,713,835	32,782,988	2,285,650	5,557,471	4,411,951	5,955,818	20,509,000	2,690,638	1,767,143	94,283,685

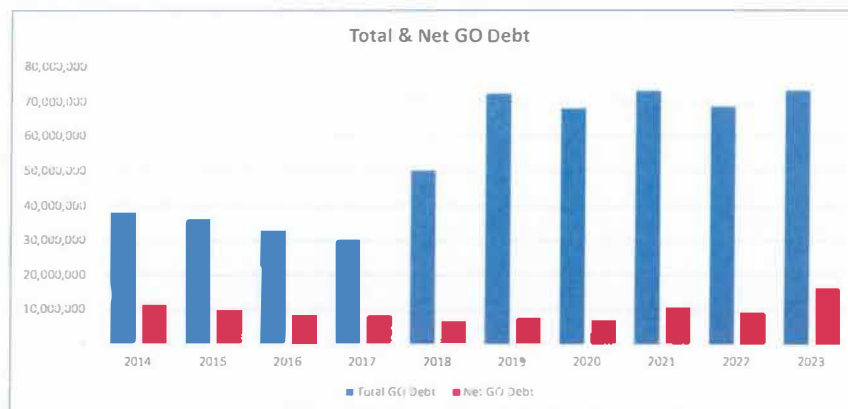


Source: State of Wisconsin Department of Revenue Statement of Taxes.

Note: Each taxing jurisdiction above submits to the City of Franklin their approved tax levy in November of the levy year for use in the following year. The City of Franklin totals the levy requests, produces tax bills for all taxable properties, collects amounts billed and remits collections to the tax jurisdictions in accordance with Wisconsin Statutes.
 In 2017 the State sunsetted their Property Tax Levy
 In 2014, State aids to technical colleges increased, reducing the tax levy by approximately 35%

CITY OF FRANKLIN, WISCONSIN
 Ratios of Net General Bonded Debt Outstanding
 Last Ten Years

Fiscal Year	General Bonded Debt					Total General Bonded Debt	Less Debt Service Fund Balances	Less Amounts due from Tax Incremental Financing Districts	Less Amounts due from Other Taxing Districts	Net General Obligation Debt	(1) Percent of Estimated Actual Property Value	(2) Percent of Personal Income	(2) Per Capita
	Governmental		Business-type										
	General Obligation Bonds	General Obligation Notes	Sewer General Obligation Bonds	Water General Obligation Bonds	(Discount) Premium								
2023	\$46,570,000	\$ 6,890,000	\$ 15,067,759	\$ 3,775,000	\$ 931,409	\$ 73,234,168	\$ (994,833)	\$ (43,590,000)	\$ (12,262,759)	\$ 16,386,576	1.21%	N/A	1,989
2022	45,020,000	5,575,000	16,539,560	840,000	747,966	68,722,526	(794,298)	(45,020,000)	(13,634,560)	9,273,667	1.28%	3.98%	1,915
2021	46,875,000	6,545,000	17,978,400	900,000	849,530	73,147,930	(506,680)	(46,875,000)	(14,973,400)	10,792,850	1.51%	4.68%	1,996
2020	45,450,000	4,870,000	16,280,069	960,000	607,360	68,167,429	(476,871)	(44,335,000)	(16,280,069)	7,075,489	1.50%	4.59%	1,867
2019	34,620,000	18,680,000	17,555,341	1,015,000	454,716	72,325,057	(1,118,560)	(45,890,000)	(17,555,341)	7,761,156	1.68%	5.04%	2,009
2018	3,385,000	26,625,000	18,799,970	1,070,000	150,083	50,030,053	(982,719)	(23,480,000)	(18,799,970)	6,767,364	1.26%	3.61%	1,398
2017	4,560,000	4,285,000	20,014,693	1,125,000	207,197	30,191,890	(735,022)	(985,000)	(20,014,693)	8,457,175	0.79%	2.24%	838
2016	5,770,000	4,475,000	21,200,228	1,180,000	246,576	32,871,804	(651,298)	(2,660,000)	(21,200,228)	8,360,278	0.90%	2.44%	920
2015	7,095,000	5,225,000	22,357,276	1,235,000	191,221	36,103,497	(507,283)	(3,310,000)	(22,357,276)	9,928,938	1.01%	2.81%	1,013
2014	7,615,000	5,320,000	23,486,522	1,290,000	252,273	37,963,795	424,721	(3,330,000)	(23,486,522)	11,571,994	1.09%	3.03%	1,063



- (1) Estimated Actual Property values are found in Table 6
- (2) Population and personal income can be found in Table 14

Notes: Debt Service Fund balances represent amounts received that are restricted to future payments of outstanding debt. Amounts due from tax incremental financing districts represent future receipt of non-repealable property tax levies restricted to the payment of debt service. Amounts due from future development represent future impact fees collected under a 2002 ordinance from residents and restricted for the purpose of retiring debt on a portion of the police station, fire station, library and a eligible road project.

In 2023 the City issued \$8,325,000. Proceeds were used to provide funding for the Water Tower Project, DPW Campus Facility, and Capital Improvement Plan projects.

In 2021 the City issued \$8,550,000. Proceeds were used to fund infrastructure costs in TID 8, Sewer Infrastructure projects, and Capital Improvement Plan projects.

In 2020 the City issued \$12,590,000 of general obligation bonds and refunding bonds to support TID 6 infrastructure costs and refund the 2018A TID 5 bonds.

In 2019 the City issued \$34,595,000. Proceeds were used to fund TID projects and refinance existing general obligation debt.

In 2018 the City issued \$23,480,000 of Note Anticipation Notes supporting infrastructure costs in TID 5 - Ballpark Commons.

In 2017 the City issued \$1,630,000 of notes to finance the 2018 Capital Improvement plan excluding the City Hall roofing project.

In 2016 the City issued \$5,770,000. Proceeds were used to refinance existing general obligation bonds issued in 2007.

In 2014 the Water Utility issued \$1,290,000 of 20 Year bonds. Proceeds were used to finance the Water Building.

In 2014 the City issued \$5,320,000. Proceed were used to provide funding for TID projects and Capital Improvement projects

In 2012 the City issued \$27,562,754. Proceeds were used to provide funding for Ryan Creek Sewer extension with repayment scheduled to be completed in 2031.

CITY OF FRANKLIN, WISCONSIN
Municipal Revenue Obligations Outstanding
Last Ten Years

Fiscal Year	Note Balance Dec 31						Payments		Total Payments	Unpaid Accrued Interest
	TID 3	TID 5	TID 6	TID 7	TID 8	Total	Pnnicipal	Interest		
2023	\$ -	\$ 3,500,000	\$ -	\$ 13,728,000	\$ -	\$ 17,228,000	\$ 765,000	\$ -	\$ 765,000	1,090,833
2022	-	3,500,000	-	14,493,000	-	17,993,000	459,000	-	459,000	898,333
2021	-	3,500,000	-	14,952,000	-	18,452,000	1,005,000	45,225	1,050,225	705,833
2020	1,005,000	3,500,000	-	14,952,000	-	19,457,000	684,000	76,005	760,005	513,333
2019	1,689,000	3,500,000	-	-	-	5,189,000	202,000	89,991	291,991	320,833
2018	1,891,000	3,500,000	-	-	-	5,391,000	109,000	-	109,000	128,333
2017	-	-	-	-	-	-	-	-	-	-
2016	-	-	-	-	-	-	-	-	-	-
2015	-	-	-	-	-	-	-	-	-	-
2014	-	-	-	-	-	-	-	-	-	-

TID 3 - The City Granted a \$2,000,000 MRO for removal of a blighted building
TID 5 - The City Granted a \$3,500,000 MRO to aid in development of a closed landfill
TID 5 - The City has committed to a \$1,500,000 MRO deliverable in TID5 in 2031 as a contribution to certain infrastructure
TID 6 - The City has committed to a \$3,100,000 MRO upon delivery of certain infrastructure
TID 7 - The City has committed to a \$14,952,000 MRO upon generation of certain tax increment
TID 8 -

MRO's are payable only from available TID increment after TID related GO Debt Service

CITY OF FRANKLIN, WISCONSIN
 Schedule of Direct and Overlapping Debt - Governmental Activities
 December 31, 2023

<u>Jurisdiction</u>	Net general obligation bonded debt outstanding	Percentage applicable to City	Amount applicable to City
Milwaukee County	\$ 436,000,000	6.68%	\$ 29,114,741
Whitnall School District 4, 6	4,264,280	15.06%	\$ 642,064
Oak Creek - Franklin School District 5	119,890,000	18.07%	\$ 21,658,564
Franklin School District 23	44,105,000	100.00%	\$ 44,105,000
Milwaukee Area Technical College	74,450,000	5.35%	\$ 3,986,474
Milwaukee Metropolitan Sewerage District	<u>739,265,179</u>	6.81%	\$ 50,331,794
Total Overlapping Debt	1,417,974,459		149,838,637
City of Franklin	<u>54,391,409</u>	100.00%	\$ 54,391,409
Total	<u>\$ 1,472,365,868</u>		<u>\$ 204,230,046</u>

<u>History</u>	Milwaukee	School Districts			MATC	MMSD	Overlapping Debt Total	City of Franklin	Total
	County	Franklin	Whitnall	Oak Creek/Franklin					
2023	\$ 28,046,547	\$ 44,105,000	\$ 642,064	\$ 21,658,564	\$ 3,986,474	\$ 50,331,794	\$ 148,770,443	\$ 54,391,409	\$ 203,161,852
2022	28,046,547	51,970,000	1,791,183	22,626,027	3,847,438	47,767,375	156,048,570	51,342,966	207,391,536
2021	30,466,855	54,715,000	1,772,655	21,561,215	5,153,550	47,983,568	161,652,843	54,159,555	215,812,398
2020	33,112,755	61,035,000	1,820,139	22,998,417	5,361,507	51,790,463	176,118,281	50,934,680	227,052,961
2019	34,714,136	63,700,000	2,088,927	25,434,474	5,287,206	49,779,719	181,004,462	53,746,398	234,750,860
2018	36,832,839	66,180,000	1,424,487	17,335,108	5,369,134	54,190,796	181,332,364	30,160,083	211,492,447
2017	39,459,338	69,155,000	16,338	17,951,517	5,466,807	58,329,568	190,378,568	8,845,000	199,223,568
2016	41,064,057	29,120,000	76,706	16,756,664	5,289,102	56,916,164	149,222,693	10,491,576	159,714,269
2015	41,616,636	31,360,000	31,330	17,132,063	7,686,624	61,464,077	159,290,730	12,511,221	171,801,951
2014	42,750,442	33,940,000	39,011	7,614,274	5,531,580	58,752,848	148,628,155	13,187,273	161,815,428

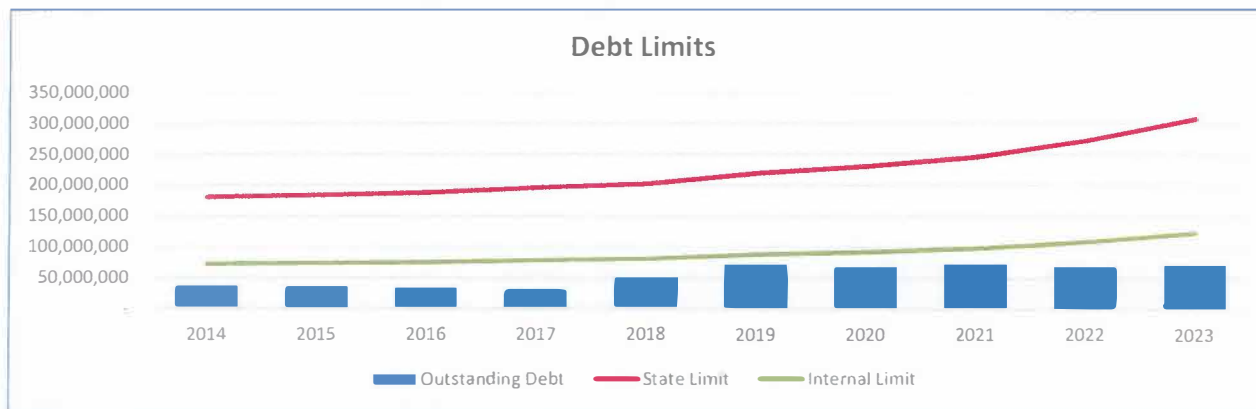
Source Debt information supplied by each taxing jurisdiction and applicable percentages from the State Department of Revenue

Note Debt outstanding provided by each governmental unit and percentage determined by the Department of Revenue. Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the resident and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping district.

- 2 In 2013 Franklin Public Schools issued \$33 million of Debt to renovate the high school
- 3 In 2017 Franklin Public Schools issued \$41.39 million to build a new middle school
- 4 In 2018 Whitnall School District issues \$10 million in school construction & repair costs
- 5 In 2019 - Oak Creek Franklin District issued \$60.9 million for school construction
- 6 In 2019 Whitnall School District issued \$6.16 million in support of school building additions and improvements

CITY OF FRANKLIN, WISCONSIN
 Computation of Legal Debt Margin
 Last Ten Years

Fiscal Year	(1) Equalized Valuation	5% of Equalized Value	Total Debt Applicable to Limit	Legal Debt Margin	Percent Used	City Policy**		
						2% of Equalized Value	Debt Margin	Percent Used
2023	\$ 6,129,068,900	\$ 306,453,445	\$72,302,759	\$ 234,150,686	23.59%	\$ 122,581,378	\$ 50,278,619	58.98%
2022	5,423,303,100	271,165,155	67,974,560	203,190,595	25.07%	108,466,062	40,491,502	62.67%
2021	4,887,373,400	244,368,670	72,298,400	172,070,270	29.59%	97,747,468	25,449,068	73.96%
2020	4,587,752,500	229,387,625	67,560,069	161,827,556	29.45%	91,755,050	24,194,981	73.63%
2019	4,360,269,000	218,013,450	71,870,341	146,143,109	32.97%	87,205,380	15,335,039	82.42%
2018	4,022,941,400	201,147,070	49,879,970	151,267,100	24.80%	80,458,828	30,578,858	61.99%
2017	3,888,926,200	194,446,310	29,984,693	164,461,617	15.42%	77,778,524	47,793,831	38.55%
2016	3,729,003,100	186,450,155	32,625,228	153,824,927	17.50%	74,580,062	41,954,834	43.75%
2015	3,649,185,900	182,459,295	35,912,276	146,547,019	19.68%	72,983,718	37,071,442	49.21%
2014	3,589,694,100	179,484,705	37,711,522	141,773,183	21.01%	71,793,882	34,082,360	52.53%



(1) From Table 5

Note: Under state statutes the City's outstanding general obligation debt may not exceed five percent of total equalized property value.

** The City Debt Policy limits debt to 40% of Legal Limit - adopted by Resolution 2008-6481

Table 14

CITY OF FRANKLIN, WISCONSIN
Demographic and Economic Statistics
Last Ten Years

Fiscal Year	(1) Population	(2) Personal Income	(2) Per capita adjusted gross income			(3) Unemployment rates		
			City of Franklin	Milwaukee County	State of Wisconsin	City of Franklin	Milwaukee County	State of Wisconsin
2023	36,816	N/A	N/A	N/A	N/A	2.9%	3.8%	3.0%
2022	35,895	1,725,218,527	48,063	31,008	38,062	2.7%	3.7%	2.9%
2021	36,646	1,561,679,368	42,615	27,992	35,727	3.5%	5.4%	3.8%
2020	36,514	1,483,737,588	40,635	26,953	33,967	4.7%	7.1%	4.0%
2019	35,996	1,435,496,002	39,879	27,220	33,258	3.5%	3.1%	3.5%
2018	35,779	1,387,644,109	38,784	25,780	31,962	2.5%	3.0%	3.0%
2017	36,046	1,347,878,092	37,393	24,269	30,182	3.2%	3.1%	3.2%
2016	35,741	1,346,060,081	37,662	24,327	29,711	3.4%	3.9%	4.1%
2015	35,655	1,286,727,609	36,088	23,939	29,145	4.0%	5.2%	4.3%
2014	35,702	1,252,194,890	35,074	22,507	27,671	4.2%	6.0%	5.2%

(1) Bureau of Census, State of Wisconsin

(2) Wisconsin Department of Revenue, Division of Research and Analysis

(3) US Bureau of Labor Statistics

N/A Not Available

CITY OF FRANKLIN, WISCONSIN
Principal Employers
Current Year and Nine Years Ago

<u>Taxpayer</u>	<u>Type of Business</u>	<u>2023</u>			<u>2014</u>		
		<u>Employees</u>	<u>Rank</u>	<u>Percent of Total City Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percent of Total City Employment</u>
Northwestern Mutual	Insurance/Investment Services	2,402	1	13.63% *	2,133	1	11.26%
Krones, Incorporated	High speed labeling/filler machines	720	2	4.09%	460	4	2.43%
Campbell Snacks	Commercial Bakery	600	3	3.41%			
Ascension Health Care	Medical & surgical hospital	569	4	3.23%	657	2	3.47%
Franklin Public Schools	K-12 Education	550	5	3.12%	548	3	2.89%
Vesta Inc	Medical Device Contract Manufacturer	450	6	2.55% *			
Milwaukee County							
County Corrections South	Government	400	7	2.27% *	381	5	2.01%
Wal-Mart	Retailer	300	8		330	7	1.74%
The City	Municipal Government Services	247	9				
Strauss Veal & Lamb Int'l Inc	Animal Processing	175	10	0.99% *	269	8	1.42%
		<u>6,413</u>		<u>36.39%</u>	<u>5,649</u>		<u>31.46%</u>

* estimated

Source: Past Debt offering Official Statements and employer surveys

CITY OF FRANKLIN, WISCONSIN
 Full-time Equivalent City Government Employees by Function
 Last Ten Years

<u>Department</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
General government										
Common council	-	-	-	-	-	-	-	-	-	-
Municipal Court	2 50	2 50	2 50	2 50	2 50	2 50	2 50	2 50	2 50	2 50
Clerk	4 50	4 50	4 50	4 50	4 12	4 12	4 12	4 12	4 12	4 14
Information services	3 00	2 00	3 00	1 00	1 00	1 00	1 00	1 00	-	-
Administration	3 00	3 00	3 00	4 00	3 00	3 00	3 00	3 00	3 00	4 00
Finance	6 80	6 60	7 23	6 79	6 73	6 60	6 60	6 60	6 60	6 60
Assessor	-	-	-	-	-	-	-	-	1 00	1 00
Municipal buildings	4 45	4 45	4 05	4 05	4 03	4 03	4 03	4 03	4 03	2 78
Total general government	<u>24 25</u>	<u>23 05</u>	<u>24 28</u>	<u>22 84</u>	<u>21 38</u>	<u>21 25</u>	<u>21 25</u>	<u>21 25</u>	<u>21 25</u>	<u>21 02</u>
Public safety										
Police	78 15	78 75	77 75	77 75	76 75	76 75	76 75	76 75	76 75	75 75
Fire	51 00	50 00	47 50	47 50	46 00	46 00	46 50	46 50	46 50	46 50
Building inspection	9 00	9 00	9 00	9 00	9.15	8 30	8.30	8 00	8 00	7 00
Total public safety	<u>138 15</u>	<u>137 75</u>	<u>134 25</u>	<u>134 25</u>	<u>131 90</u>	<u>131 05</u>	<u>131 55</u>	<u>131 25</u>	<u>131 25</u>	<u>129 25</u>
Public works										
Engineering	8 25	8 25	8 25	8 25	8 25	8 25	8 25	8 25	8 25	8 25
Highway	21 00	21 00	21 75	23 00	22 00	22 00	22 00	22 00	22 00	22 48
Parks	3 80	4 80	2 00	1 75	2 00	2 00	2.00	2 00	2 00	2 00
Total public works	<u>33 05</u>	<u>34 05</u>	<u>32 00</u>	<u>33 00</u>	<u>32.25</u>	<u>32 25</u>	<u>32.25</u>	<u>32.25</u>	<u>32 25</u>	<u>32 73</u>
Public health	7 15	7 05	7 05	7 05	7 95	7 95	7 50	6 75	6 75	6 75
Planning	4 50	4 50	4 17	4 00	4 00	4 00	4 00	4 00	4 00	4 00
Economic Development	1.00	1 00	1 00	1 00	1 00	1 00	2 00	1.00	1 00	0 58
Total general fund	<u>208 10</u>	<u>207 40</u>	<u>202 75</u>	<u>202 14</u>	<u>198 48</u>	<u>197 50</u>	<u>198 55</u>	<u>196 50</u>	<u>196 50</u>	<u>194 33</u>
Public health - grant	1 00	1 00	1 00	1 00						-
Library	15 12	15 12	15 47	15 47	15 37	15 37	16 68	16 94	16 94	17 19
Tourism	-	-	0.50	0 50						
Sewer & water	12.80	12 80	12 80	11 80	11 80	10 80	10 80	10 80	11 50	11 55
Total	<u>237 02</u>	<u>236 32</u>	<u>232 52</u>	<u>230 91</u>	<u>225 65</u>	<u>223 67</u>	<u>226 03</u>	<u>224 24</u>	<u>224 94</u>	<u>223 07</u>

Source City of Franklin Budget Document

CITY OF FRANKLIN, WISCONSIN
 Operating Indicators by Function/Program
 Last Ten Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Police										
Crimes Against Persons	120	105	128	133	118	105	129			
Crimes Against Property	618	749	776	972	849	833	976			
Crimes Against Society	254	295	329	437	580	488	462			
Part 1 Major crimes					581	528	763	780	844	859
Arrests	353	522	527	929	1,151	975	903	1,265	1,312	1,290
Traffic & parking citations	4,686	4,801	4,488	8,200	7,626	8,661	7,800	6,866	7,859	8,163
Calls for service	29,888	30,876	31,187	35,500	35,434	31,967	30,029	30,699	30,259	30,040
Number of sworn officers	61	61	61	60	60	60	60	60	60	59
Fire										
Fire responses	906	968	994	800	803	735	664	641	689	621
EMS responses	3,957	4,186	3,628	3,880	3,441	3,226	3,309	3,406	2,976	2,863
Fire inspections	796	817	2,650	2,650	2,620	2,600	2,600	2,500	2,509	2,480
Number of full-time firefighters	47	46	48	47	47	47	45	45	45	45
Basic Life Support Transports	1,544	1,709	1,307	1,132	1,122	966	661	966	1,059	1,055
Paramedic Transports	1,175	1,083	1,266	938	1,221	1,185	1,401	1,185	1,212	1,091
Calls with no Transport	116	84								
Highway										
Miles of crack sealing	20	20	18	10	20	20	15	31	26	38
Trees pruned	1,600	770	1,050	1,500	836	677	1,533	1,326	1,500	679
Vehicles maintained	177	177	178	177	177	177	171	170	168	167
Solid waste										
Non-recyclable refuse collected (tons)	8,822	8,684	8,747	9,138	8,421	8,407	8,384	8,179	8,259	7,923
Recyclables collected (tons)	2,709	2,632	2,773	2,868	2,580	2,718	2,786	2,766	2,975	3,479
Yard waste (tons)	159	204	182	423	205	285	250	340	332	221
Health										
Immunization clinic visits	670	795	7,691	1,300	1,133	1,414	1,133	1,334	2,032	2,130
Sanitarian inspections	348	238	201	300	275	246	298	356	340	429
Animal control										
Animal control pickups	128	125	127	148	121	141	129	106	116	122
Library										
Circulation	359,537	349,791	304,200	300,000	373,943	390,701	409,974	439,962	474,658	465,656
Collection size	129,111	131,159	130,883	133,000	134,241	135,686	134,896	133,556	132,330	139,772
Internet use **	7,991	7,465	5,788	5,000	14,471	20,000	22,261	24,850	28,239	30,970
Sanitary sewer										
Number of customers	10,768	10,704	10,505	10,450	10,350	10,300	10,200	10,231	10,198	10,090
Feet of sewer cleaned	207,770	230,560	200,000	215,000	220,000	250,000	258,000	255,000	260,000	255,000
Water										
Number of customers -average	8,700	8,600	8,600	8,500	8,475	8,375	8,270	8,220	8,172	7,978
Average daily consumption	2,860,000	2,850,000	2,950,000	2,900,000	2,850,000	2,800,000	2,850,000	2,800,000	2,800,000	2,800,000
Peak daily consumption	5,160,000	5,110,000	5,699,600	4,683,000	4,220,000	4,375,000	4,001,000	4,788,000	4,888,200	4,969,000

Source City Budget Document

Table 18

CITY OF FRANKLIN, WISCONSIN
Capital Asset Statistics by Function/Program
Last Ten Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Area in square miles	34 5	34 5	34 5	34 5	34 5	34 5	34 5	34 5	34 5	34 5
Area in acres										
Taxable acres (approximate)	14,579	14,658	14,678	15,030	15,027	14,963	14,432	14,967	14,984	15,038
Acres developed (approximate)	9,903	9,903	9,903	9,903	9,858	9,711	9,175	9,679	9,681	9,694
Acres in park and open space	5,031	5,031	5,031	5,031	5,169	5,242	5,257	5,288	5,303	5,167
Miles of road										
State	21 37	21 37	21 37	16 85	16 85	16 85	16 85	16 85	16 85	16 85
County	16 80	16 80	16 80	19 49	19 49	19 49	19 49	21 24	23 24	23 74
Local	176 79	176 79	176 79	179 75	179 75	177 00	177 00	169 25	167 05	166 32
Fire protection and ambulance service										
Number of manned fire stations	3	3	3	3	3	3	3	3	3	3
Police protection										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of sub stations	1	1	1	1	1	1	1	1	1	1
Sewer and water service										
Miles of sanitary sewer	206 0	206 0	206 0	203 0	197 0	195 5	195	194	193	191
Miles of watermain	175 0	175 0	175 0	181 6	173 0	171 5	171	170	169	168
Number of fire hydrants	2,765	2,765	2,763	2,765	2,630	2,595	2,579	2,565	2,155	2,145
Recreation and culture										
Miles of trails	19 2	19 2	19 2	12 5	12 5	12 2	12 0	11 0	11 0	11 0
Number of city parks	14 0	14 0	14 0	13 0	13 0	13 0	13 0	12 0	12 0	12 0
Number of county parks	9 0	8 0	8 0	8 0	8 0	8 0	8 0	8 0	8 0	8 0
Number of libraries	1 0	1 0	1 0	1 0	1 0	1 0	1 0	1 0	1 0	1 0
Municipal buildings (square footage)										
City hall	47,206	47,206	47,206	47,206	47,206	47,206	47,206	47,206	47,206	47,206
Law enforcement building	68,300	68,300	68,300	68,300	68,300	68,300	68,300	68,300	68,300	68,300
Fire stations	37,750	37,750	37,750	37,750	37,750	37,750	37,750	37,750	37,750	37,750
Library	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000
Public works building	45,450	45,450	45,450	45,450	45,450	45,450	45,450	45,450	45,450	45,450
Sewer & water building	23,215	23,215	23,215	23,215	23,215	23,215	23,215	23,215	23,215	6,620

Source City of Franklin records